



# Notice of a public Decision Session - Executive Member for Economy and Strategic Planning

**To:** Councillor Waller (Executive Member)

Date: Tuesday, 27 July 2021

**Time:** 10.00 am

**Venue:** The George Hudson Board Room - 1st Floor West

Offices (F045)

## AGENDA

## **Notice to Members – Post Decision Calling In:**

Members are reminded that, should they wish to call in any item on this agenda, notice must be given to Democracy Support Group by:

4:00 pm on Thursday 29 July 2021.

Written representations in respect of item on this agenda should be submitted to Democratic Services by **5.00pm** on **Friday 23 July 2021**.

#### 1. Declarations of Interest

At this point in the meeting, the Executive Member is asked to declare:

- any personal interests not included on the Register of Interests
- · any prejudicial interests or
- any disclosable pecuniary interests

which he may have in respect of business on this agenda.

**2. Minutes** (Pages 1 - 4)

To approve and sign the minutes of the meeting held on Tuesday 15 June 2021.

## 3. Public Participation

At this point in the meeting members of the public who have registered to speak can do so. Members of the public may speak on agenda items or on matters within the remit of the committee.

Please note that our registration deadlines have changed to 2 working days before the meeting, in order to facilitate the management of public participation at remote meetings. The deadline for registering at this meeting is **5:00pm** on **Friday 23 July 2021**.

To register to speak please visit <a href="https://www.york.gov.uk/AttendCouncilMeetings">www.york.gov.uk/AttendCouncilMeetings</a> to fill out an online registration form. If you have any questions about the registration form or the meeting, please contact the relevant Democracy Officer, on the details at the foot of the agenda.

## **Webcasting of Public Meetings**

Please note that, subject to available resources, this public meeting will be webcast including any registered public speakers who have given their permission. The remote public meeting can be viewed live and on demand at www.york.gov.uk/webcasts.

During coronavirus, we've made some changes to how we're running council meetings. See our coronavirus updates (www.york.gov.uk/COVIDDemocracy) for more information on meetings and decisions.

## 4. Update on progress of the Minerals and Waste (Pages 5 - 148) Joint Plan and the proposed Main Modifications

The Executive Member will consider a report which will inform him of the main modifications required to be made to the Minerals and Waste Joint Plan following Submission to Secretary of State and the associated Hearing Sessions held during Spring 2018 and January 2019. The report also provides information on the main modifications public consultation taking place for 8 weeks between Wednesday 21<sup>st</sup> July and 5pm on Wednesday 15<sup>th</sup> September 2021, in accordance with the Planning and Compulsory Purchase Act 2004 and The Town and Country Planning (Local Planning) (England) Regulations 2012.

## 5. Quarterly Economic Update

(Pages 149 - 190)

The Executive Member will consider a report which will provide him with the quarterly economic update for the period of April to June 2021.

## 6. Urgent Business

Any other business which the Executive Member considers urgent under the Local Government Act 1972.

### **Democracy Officer**

Joseph Kennally Contact details:

- Telephone (01904) 551573
- Email joseph.kennally@york.gov.uk

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

(Urdu) یہ معلومات آب کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔

**(01904)** 551550

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting

- Registering to speak
- Written Representations
- · Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above

## 1. Declarations of Interest

The Executive Members were asked to declare, at this point in the meeting, any personal interests not included on the Register of Interests or any prejudicial or discloseable pecuniary interest that they might have in respect of the business on the agenda. None were declared.

#### 2. Minutes

Resolved: That the minutes of the previous meeting held on 27 April 2021 be approved as a correct record and that those minutes, including the minutes that had been previously approved remotely since 23 March 2020, be signed by the Executive Member for Economy and Strategic Planning.

## 3. Public Participation

It was reported that there were no registered speakers under the Council's Public Participation Scheme but that the Executive Members had received a written representation in relation to information provided within the agenda, which resolved in Annex D being published as a supplement.

## 4. UK Community Renewal Fund – York Priority List

The Executive Member for Economy and Strategic Planning, in consultation with the Executive Member for Culture, Leisure and Communities, considered a report that provided details on the York priority list of projects for the City of York Council's application to the UK Community Renewal Fund.

The Director of Housing, Economy and Regeneration was in attendance to provide an update and answer any questions.

The Director noted the report and annexes and highlighted the process of applications and constraints that had been dictated by Government. During discussion of the item, the Director stated that:

- The fund was open to every area but 100 have been given priority status with £20,000 of capacity building money to support the local process of calls for projects. Should all 100 priority areas receive £3m of funding, the fund would be oversubscribed by £80m. The other 268 non-priority places, such as York, were expected to deliver this process without the additional funding.
- The themes for projects defined by Government included:
  - Investment in skills
  - Investment for local businesses
  - Investment in communities and place
  - Supporting people into employment
- Officers received a total of 15 applications, as highlighted within the supplementary Annex D. Six bids failed to meet the defined criteria, the remaining nine projects all met the required threshold and if agreed, would be submitted to Government.
- As part of the grant process the Ministry for Housing and Communities and Local Government set out a privacy notice that was published with the proposals. It was a competitive process and the Council were constrained within the General Data Protection Regulation (GDPR) requirements to not confirm anything other than the name of the applicant and the value of the bid.
- Although the Community Renewal Fund grant assessment criteria did not particularly support community renewal or social exclusion, these areas would still be supported through various other funding streams and additional resource grants for small businesses.

 Current and future Government funding rounds were coming forward with incredibly short turnaround times for submission and for the spend deadlines within it. In order to be successful in securing additional capital and revenue funding, up and ready business cases were required and officers would be moving this forward through the levelling up funding proposals as well as considering ways to support community groups in undertaking their bids ready for submission.

## During discussion the Executive Members noted:

- The importance to ensure all establishments and organisations were aware of and fully understood the capacity to respond to the various funding schemes.
- The importance of advanced work to ensure bids were ready for future funding streams.
- That officers had limited time to get this scheme together and to work with applicants. The Executive Members expressed their appreciation to all involved for turning this scheme around so quickly.
- That the Head of Economic Growth convened an assessment panel comprising himself, the Head of Corporate Policy and City Partnerships and York & North Yorkshire Local Enterprise Partnerships Head of Strategy to consider the 15 applications received.
- That 9 applications had been chosen to take forward and although it was highly likely that Government would approve this quantum of bids for York, it had been a very useful exercise in gathering a range of proposals from partners which provide a pipeline of projects for any future funding calls from Government.

The Executive Members agreed the recommendations within the report and included a further two to ensure that project applications were ready for when new funding streams were made available.

#### Resolved:

i. That the York priority list of projects and its submission to Government be approved.

- ii. That the time and resources that applicants have applied to making proposals be noted and that the applicants be thanked for their commitment to community renewal in York.
- iii. That officers be requested to prepare an update on utilisation of the Inclusive Growth Fund, and development of the Skills Strategy.
- iv. That officers be requested to develop a local York strategy to develop a pipeline of projects with partners to support the economic recovery amongst those hardest hit by Covid as part of the consultation on the Economic Strategy.

Reason: To support the York economy and community renewal.

#### 5. Chair's Comments

Following the most recent Government announcement, the Executive Member for Economy and Strategic Planning enquired about the support available for businesses during the four week delay to the roadmap. The Director of Housing, Economy and Regeneration confirmed that funding through the additional restrictions grant was expected to be received from central Government soon. Depending on the funding level received, the Council would be able to further commit to supporting businesses that were eligible for grant support for the remainder of the roadmap. The Executive Member also noted that a report would be considered by Executive on 24 June 2021.

Cllr Waller, Executive Member [The meeting started at 5.30pm and finished at 5.50pm].



## **Decision Session - Executive Member of Economy and Strategic Planning**

27th July 2021

Report of the Interim Assistant Director - Place Directorate

## Summary

- 1. The Minerals and Waste Joint Plan ("MWJP" or "Joint Plan") will set out new planning policies for minerals and waste developments across the Joint plan area of York, North Yorkshire and the North York Moors to guide decisions on planning applications up to 31 December 2030.
- 2. This report is to inform the Executive Member of Economy and Strategic Planning of the main modifications required to be made to the Minerals and Waste Joint Plan following Submission to Secretary of State and the associated Hearing Sessions held during Spring 2018 and January 2019. The report also provides information on the main modifications public consultation taking place for 8 weeks between Wednesday 21<sup>st</sup> July and 5pm on Wednesday 15<sup>th</sup> September 2021, in accordance with the Planning and Compulsory Purchase Act 2004 and The Town and Country Planning (Local Planning) (England) Regulations 2012.

#### Recommendations

- 3. The Executive Member is asked to:
  - i. endorse the Main Modifications to the Minerals and Waste Joint Plan and subsequent period of public consultation.

Reason: To inform interested parties of the Minerals and Waste Joint Plan main modifications and associated public consultation.

## **Background**

4. The Minerals and Waste Joint Plan (MWJP) is being produced by North Yorkshire County Council (NYCC), the City of York Council (CYC) and the North York Moors National Park Authority (NYMNPA). It will contain

planning policies for minerals and waste developments in the Joint Plan area until 31 December 2030.

- 5. The Joint Plan has been through the following production stages:
  - Preparation of the Minerals and Waste Joint Plan: May 2013 to October 2016
  - Publication: November 2016
  - Addendum of proposed changes: July 2017
  - Submission: November 2017
  - Examination hearings:
    - Opened on Tuesday 27 February 2018 and were held over the following three weeks (27 February to 23 March 2018).
    - An additional session was held on the 13 April 2018.
    - The inspector held a further additional session, relating to unconventional oil and gas on Thursday 24 and Friday 25 January 2019.
- 6. On 6<sup>th</sup> March 2019 a High Court Judgment was released relating to a challenge to paragraph 209(a) of the National Planning Policy Framework July 2018, which dealt with on-shore gas development. Parties were given time to consider the judgment and what consequential remedies should be before the final order was made on 14 May 2019. The Order of 14 May 2019 declared the Secretary of State's decision of 24 July 2018 to adopt paragraph 209(a) of the revised Framework unlawful, and quashed it.
- 7. The Inspector invited the joint authorities and any interested parties to comment on the High Court Judgement and Order and the implications for the Joint Plan. The Authorities response confirmed that due regard has been given to extant policy and other relevant considerations in reaching a balanced view on an appropriate and justified approach for hydrocarbon policies in the MWJP.
- 8. In response<sup>1</sup>, the Inspector confirmed: "I have considered all the representations concerning the *Stephenson* judgement and the quashing of NPPF 209a. Due to the uncertainties arising from the scientific evidence, particularly over methane emissions from hydraulic fracturing, and the consequential uncertainties over the potential impact this could have on air quality in the vicinity of nearby receptors, <u>I am</u> content that the retention of the 500m buffer zone in the Plan is

<sup>&</sup>lt;sup>1</sup> <u>Inspectors response INS/16</u>

**sound**" [CYC emphasis]..."I have considered the further proposed main modifications/amendments to proposed main modifications advanced by the Minerals Planning Authorities, and I am content that they are justified to make the Plan sound" subject to clarifying references to climate change emissions monitoring. Additionally, the Inspector requested an updated schedule of modifications.

- 9. Work has also been ongoing on the Joint Plan Habitat Regulation Assessment (HRA) in response to the decision at the Court of Justice of the European Union (CJEU)<sup>2</sup>. This has led to a reassessment of a series of sites that are identified in the draft Minerals and Waste Joint Plan at the Appropriate Assessment stage, as follows, (please note that none of the sites are within the City of York Council local authority area):
  - MJP 12 / MJP 13 Whitewall Quarry, Norton
  - MJP14 Ripon Quarry, North Stainley
  - MJP15 Blubberhouses
  - WJP16 Common Lane, Burn
  - MJP 55 / WJP 06 Land adjacent to former Escrick Brickworks
  - MJP 63 Browns Quarry, Malton
- 10. Consultation on the Appropriate Assessment has involved Statutory Consultation with the Environment Agency and Natural England. A response from the Environment Agency was received at the end of August 2020 to indicate they were in agreement with the Appropriate Assessment. Natural England, in their response, raised some concerns over a 100m 'Zone of Influence' for the designated nature conservation sites, which they indicated was too short. The Joint Authorities consultants have now clarified this issue and correspondence in mid-October 2020 and January 2021 confirmed Natural England are now satisfied with the Appropriate Assessment and HRA. The Appropriate Assessment work has also been taken into consideration in the Sustainability Appraisal (SA), which also includes an update to refer to the Paris Climate Change Agreement.
- 11. The current stage for the Joint Plan is the main modifications stage. This presents for consultation the main modifications schedule proposed in order to make the Plan 'sound' (i.e. one which is positively prepared, justified, effective and consistent with national policy). This statutory stage is for the proposed main modification wording to be subject to a minimum of 6 weeks of public consultation together with a sustainability

<sup>&</sup>lt;sup>2</sup> in the matter of People Over Wind and Sweetman v Coillte Teoranta (C- 323/17)

appraisal (SA) of those modifications. This is an 8 week consultation, two weeks have been added to the statutory timescale to make allowance for consultation being over the main summer holiday period. It is considered that this additional period of time is sufficient to allow enough time for interested parties to respond.

#### **Main Modifications**

12. The full schedule of Main Modifications to the Joint Plan can be found in Annex A to this the report.

## Key Main Modification

- 13. The key Main Modifications proposed and pertinent to the City of York Council Authority relate to:
  - Policies in relation to hydrocarbons (M16 and particularly Policy M17 and its justification, this includes new government guidance and although challenged through the process the retention of the 500m buffer around sensitive receptors.
  - additional references to Climate Change,
  - references to Green Belt and York's Historic Character and Setting to be in line with national policy; and
  - the review and monitoring of the Joint Plan.

## Hydrocarbon Policy

- 14. The hydrocarbon policies in the Joint Plan continue to provide a precautionary approach. The polices provide protection from impacts from shale gas development regardless of the volume of fracture fluid used, continue to give protection to a broad range of designated areas in relation to unconventional hydrocarbons development, including the historic character and setting of York and it's heritage assets; which require particularly strong scrutiny of hydrocarbon proposals within 500m of residential buildings and other sensitive receptors.
- 15. References reflecting new evidence is provided as a Main Modification at MM35 (paragraph 5.93). This reflects the Government's moratorium on hydraulic fracturing by introducing a presumption against the issuing of any further hydraulic fracturing consents, until compelling new evidence is provided which would address concerns about the prediction and management of induced seismicity. A Written Ministerial Statement of 4 November 2019, accompanying the introduction of the moratorium, emphasised the Government's view that natural gas remains an

important source of secure and affordable energy and that shale gas has a potential role in this. As the Joint Plan is intended to cover the period to 2030, the Authorities take the view that it is important to maintain local policy for shale gas development, so as to ensure that policy coverage is in place should the moratorium be lifted, but it will be necessary to keep under review both the need for, and scope of, these policies as explained in more detail in para 4.11.

- Main modification MM36 (Paragraph 5.106) also reflects new evidence, 16. reflecting the Ministerial Statements on Energy Policy. In September 2015, a Written Ministerial Statement by Government indicated that there is a national need to explore and develop shale gas in a safe, sustainable and timely way. A further Ministerial Statement on Energy Policy, published in May 2018, reaffirmed Government's view on the national importance of shale gas and their support for the principle of shale gas development, and signalled an intention to create the world's most environmentally robust onshore shale gas sector. Government subsequently advised, in a further Written Ministerial Statement of May 2019, that policy for onshore oil and gas, including references to the local and national importance of unconventional oil and gas and the need to give weight to the benefits of minerals extraction, contained in the Statements of September 2015 and May 2018, remain extant. A Written Ministerial Statement in November 2019 reiterated the Government's view that natural gas remains an important source of secure and affordable energy and that shale gas has a potential role in this.
- New text is proposed after Paragraph 5.106 (MM37) to reflect the High 17. Court judgment and the quashing and subsequent removal of NPPF paragraph 209a. National planning policy for shale gas has continued to evolve during the later stages of preparation of the Plan. NPPF 2018 paragraph 209a indicated that MPAs should recognise the benefits of onshore oil and gas development, including unconventional hydrocarbons, for the security of energy supplies and supporting a transition to a low carbon economy; and put in place policies to facilitate their extraction. This paragraph was subsequently quashed following legal proceedings. A High Court judgment leading to the quashing of NPPF 209a made reference to the failure by Government to consider the implications of evidence produced in objection to the proposed policy, which contended that the evidence on greenhouse gas emissions from shale gas development relied upon to support the policy was flawed. The Joint Authorities take the view that the evolving national policy position and the evolving evidential basis for the claimed carbon benefits of shale gas development, justify a precautionary approach to

relevant local planning policies for this form of development, and reinforce the justification for their commitment to keep this matter under close review, as referenced in paragraphs. 4.10 and 4.11 of the Joint Plan.

- 18. Further significant developments in the wider regulatory context to shale gas development took place in November 2019, with the announcement by Government of a presumption against the issuing of any further hydraulic fracturing consents, until compelling new evidence is provided which would address concerns around the prediction and management of induced seismicity (as highlighted in Main Modification MM42). Nevertheless, as explained above an Energy Update Written Statement of 4 November 2019, accompanying the introduction of the moratorium, emphasised the Government's view that natural gas remains an important source of secure and affordable energy and that shale gas has a potential role in this. This is set out as Main Modification MM38.
- 19. Additional clarity has been made to Policy M17 and the justification in paragraph 5.146 as set out in Main Modification MM53 and MM55 in relation to the 500m buffer for residential dwellings and other sensitive receptors. The wording now indicates that proposals for surface hydrocarbon development, particularly those involving hydraulic fracturing, within 500m of residential buildings and other sensitive receptors, will only be permitted following the particularly careful scrutiny of supporting information which robustly demonstrates how in site specific circumstances an unacceptable degree of adverse impact can be avoided.
- 20. An additional part to policy M17 has been added to provide reference to sustainable waste gas management in hydrocarbon development (Main Modification MM54). Part iv) of the policy reads: "iv) Proposals should include measures appropriate and proportionate to the development to manage waste gas emissions, including the capture and use of the gas where practicable, to ensure there is not an unacceptable impact on local communities or public health and to make practical use of any waste gas available."
- 21. Additional text highlighted in Main modification MM56 reflects the greater risk of induced seismicity especially in relation to historical buildings. The text indicates at paragraph 5.148 that: "A further specific consideration associated with hydraulic fracturing is the possibility of induced seismicity. This has the potential to impact local amenity adversely and can be a significant concern to local communities. Furthermore, the Joint Plan area

contains a wide range of historically important buildings, which may be more vulnerable to damage from induced seismicity than more modern structures. Although evidence suggests that any earth tremors that could be induced are likely to be of very low magnitude, it will be important to ensure that development which could give rise to induced seismicity is located in areas of suitable geology. Government indicated in an Energy Update Written Statement in November 2019 that the causes of seismicity are highly dependent on local geology and that the limitations of current scientific evidence means it is difficult to predict the probability and maximum magnitude of any seismic events. Proposals should therefore be supported by compelling evidence which demonstrates that induced seismicity can be managed and mitigated to an acceptable level. This should include information which demonstrates the known location of any faults, including any information available as a result of former underground workings in the vicinity, and an assessment of the potential for induced seismicity to occur as a result of the proposed development."

22. Additional clarity is included in Main Modification MM46, Paragraph 5.124 in relation to hydraulic fracturing volumes taking into account national policy guidance. The definition of hydraulic fracturing used in the Joint Plan is considered in relation to the Planning Practice Guidance definition in that it does not rely on a minimum volumetric threshold.

## Climate Change

- 23. In response to matters discussed at the EiP hearings, the Authorities have put forward a number of main modifications which address matters relating to impacts on climate change as a result of hydrocarbon development. The Authorities consider that the evolving evidential basis for emissions from shale gas development and for the carbon benefits of shale gas as a transitional source of energy, highlighted by the judgment, and through the quashing of NPPF209a, enhances the justification for these modifications, which contribute to the precautionary approach being followed in the Joint Plan towards this form of development.
- 24. At Main Modification MM03, Paragraph 4.11 the Joint Authorities are proposing to add additional text and trigger point under 3rd bullet point to state that, "There is also some uncertainty over the specific development 'model' that may be followed by industry in the UK with respect to shale gas, and how this might influence the scale and nature of planning impacts that could arise. Such impacts might include those affecting a localised area only, whereas other effects, particularly those relating to

greenhouse gas emissions for example, could have wider implications in terms of climate change considerations." The Joint Authorities are also proposing in Paragraph 4.11 that the MPAs will initiate a review of policies where this would be justified by significant new evidence emerging on relevant matters including: b) the environmental, economic, amenity or public health impacts of hydrocarbon development (including impacts from greenhouse gas emissions and on climate change, and as a result of induced seismicity). As stated in Main Modification MM51 in relation to Policy M17 the Joint Authorities are proposing to add a reference to climate change to part 2) i) of Policy M17 to read: "Applications for appraisal and production activities should specifically address the potential for cumulative impacts of development upon climate change and, where appropriate, propose such mitigation and adaptation measures as may be available and are consistent with Policy D11 and the requirements of other relevant regulators."

25. Main Modification MM102 in relation to Policy D11 is proposed to be amended by the Joint Authorities to provide a link between climate change and hydrocarbons. The authorities are proposing to add additional text in final paragraph of Part 1 to Policy D11 to state that, "Proposals for substantial new minerals extraction and for the large-scale treatment, recovery or disposal of waste, as well as for hydrocarbon development, should be accompanied by a climate change assessment, as appropriate, showing how the proposals have taken into account impacts from climate change and include appropriate mitigation and adaptation measures where necessary."

Green Belt and York's Historic Character and Setting

26. To provide consistency with National policy the joint authorities are proposing through Main Modification MM97 that Part 2) of the Policy D05 is revised to in relation to Green Belt and York's Historic Character to state that:

"Proposals for waste development that include the construction of new buildings in the Green Belt will be considered inappropriate."

"Substantial weight will be given to any harm to the Green Belt very special circumstances, will need to be demonstrated by the applicant, in order to outweigh harm caused by inappropriateness, and any other harm."

"Proposals for other forms of waste development which would result in an adverse impact on the openness of the Green Belt or on the purposes of including land within the Green Belt, including those elements which contribute to the historic character and setting of York, will only be permitted in very special circumstances, which must be demonstrated by the applicant, in which the harm is clearly outweighed by other considerations."

## Monitoring and Review

- 27. As part the precautionary approach, the Authorities have indicated their commitment to keep the hydrocarbons policies under close review and have identified a range of matters in the MWJP. This commitment reflects and responds to the prevailing uncertainty and to the evolving nature of the evidence base, and national policy position, relating to unconventional hydrocarbons in general and to shale gas in particular. This will allow the policies to be refined in the light of emerging evidence and practice to ensure that justified and effective policy coverage remains in place.
- 28. To provide clarity and to be in line with national legislation, Main Modification (MM02) (Para 4.10) proposes that the Minerals and Waste Joint Plan should be reviewed every 5 years from adoption as a minimum. It is possible that matters justifying a review may arise over a timeframe of less than five years.
- 29. Main Modification (MM03) (Paragraph 4.11) indicates that there are key policy areas addressed in the Joint Plan, identifiable at this stage, which could lead to a need for review. The Joint authorities are proposing to add additional text and trigger point under the 3<sup>rd</sup> bullet point to respond to new issues arising out of any further exploration activity for shale gas in the area. The MPAs will initiate a review of policies where this would be justified by significant new evidence emerging on relevant matters including:
  - a) the scale and distribution of proposals for commercial production that could come forward following further exploration and appraisal activity; b) the environmental, economic, amenity or public health impacts of hydrocarbon development (including impacts from greenhouse gas emissions and on climate change, and as a result of induced seismicity);

c) the award of any further Petroleum Exploration, Production and Development Licences in the Plan area or other significant regulatory changes relevant to the development of local planning policy.d) where the capacity and capability of existing treatment facilities to deal with waste water arisings may be significantly challenged.

#### Consultation

- 30. Commencement of production of the Minerals and Waste Joint Plan Started in 2013. There have been a number of stages in its development including:
  - First Consultation took place for 6 weeks: May 2013 June 2013
  - Issues and Options Consultation took place for 8 weeks from February to April 2014.
  - Supplementary Sites Consultation took place for 8 weeks between January and March 2015
  - **Preferred Options Consultation** took place for 8 weeks between November 2015 to January 2016.
  - Publication Consultation: took place for 6 weeks between November – December 2016
  - Addendum of proposed changes: took place for 8 weeks between July – September 2017
  - Submission to the Secretary of State: November 2017
  - Examination Hearings:
    - Opened on Tuesday 27 February 2018 and were held over the following three weeks (27 February to 23 March 2018).
    - o An additional session was held on the 13 April 2018.
    - The inspector held a further additional session, relating to unconventional oil and gas on Thursday 24 and Friday 25 January 2019.

## How to get involved in the Consultation

31. The current Main Modifications Consultation is an 8 week public consultation which started on Wednesday 21<sup>st</sup> July and will close at 5pm on Wednesday 15<sup>th</sup> September 2021.

Key documents and the response form are available for inspection online at www.northyorks.gov.uk/examination

32.	Documents which are available to view are:
	☐ Schedule of Main Modifications July 2021;
	□ Schedule of Additional Changes July 2021;
	☐ Sustainability Appraisal Post Adoption Statement November 2020;
	☐ Habitat Regulations Assessment Addendum November 2019;
	☐ Appropriate Assessment of additional Joint Plan Sites added following
	MWJP Hearings November 2020;
	□ SFRA Volume I, Data Review Document June 2018;
	☐ SFRA Volume II, Sequential Test Results June 2018;
	□ Policies Map November 2020.

- 33. A poster explaining about the consultation and where the consultation documents can be viewed online will also be placed in all of the York Libraries. If a local library has computers, the public may also be able to access the consultation online via booking a computer.
- 34. A press release has also been placed in the Yorkshire Post, The Northern Echo and in the York Press, the consultation has also been advertised via social media. The consultation has involved the distribution of a letter and/ or email to all consultees on the three authorities Local Plan databases informing them of the consultation and where they can view the documents. This will bring the consultation to the attention of residents, developers, landowners, operators as well as statutory consultees and others.
- 35. Paper copies of the Minerals and Waste Joint Plan Main Modifications documents will be made available at all of the principal council offices including at City of York Council's West Offices by pre-booked appointment only (Wednesday 21<sup>st</sup> July Wednesday 15th September 2021, 8:30am 5pm Monday to Friday). Should someone wish to arrange an appointment, they will need to contact the City of York Forward Planning team directly on (01904 552255). Access to the documents will be in line the protocols in place for Covid 19, such as quarantine of documents after use.

36. Paper copies of the Minerals and Waste Joint Plan Main Modifications documents can also be viewed at NYCC and NYMNPA principal offices by pre-booked appointment only during the Main Modification Consultation period, at:

## **North Yorkshire County Council**

North Yorkshire County Council, County Hall, Racecourse Lane, Northallerton, North Yorkshire DL7 8AH (appointments can be made via emailing: <a href="mailto:mwjointplan@northyorks.gov.uk">mwjointplan@northyorks.gov.uk</a> or telephoning: (01609) 780780.

## **North York Moors National Park Authority**

North York Moors National Park Authority, The Old Vicarage, Bondgate, Helmsley, York, North Yorkshire - YO62 5BP (appointments can be made by telephoning: (01439) 772700.

The pre-booked appointments are available Monday- Friday during normal office opening hours. Access to the documents will be in line the protocols in place for Covid 19, such as quarantine of documents after use.

37. Comment can be made as follows:

To make a representation on the Minerals and Waste Joint Plan, by sending comments:

- by email to: mwjointplan@northyorks.gov.uk or
- by post using the address below:

Minerals and Waste Joint Plan Team Planning Services North Yorkshire County Council County Hall Northallerton DL7 8AH

## **Options**

38. Main Modifications are changes that the Inspector deems necessary to make a Plan both sound and legally compliant. To not consult on the Main Modifications would fail to comply with the regulations governing Plan production and the Joint Plan would not be able to progress to

adoption. Failure to have an up to date Plan would put the Council at risk of Government intervention. This effectively means that there is no reasonable alternative course of action.

## **Analysis**

39. Officers consider that the most appropriate option is for the Executive Member for Economy and Strategic Planning to endorse the Main Modifications set out in the report. The response reflects the policies set out in the Minerals and Waste Joint Plan and the additional evidence put forward through the examination relating specifically to the protection of York's Historic Character and setting and the 500m buffer zone around residential development and sensitive receptors. Additional references are also made to Climate Change. References to Green Belt and York's Historic Character and Setting are in line with national policy have also been added; and additional information has been made in relation to the review and monitoring of the Joint Plan.

## **Next Steps**

- 40. The Main Modification Consultation is taking place for 8 weeks between Wednesday 21<sup>st</sup> July and 5pm on Wednesday 15<sup>th</sup> September 2021. This consultation is being conducted in line with the City of York Council's Statement of Community Involvement (SCI) as updated in 2020 to be in line with Covid 19 restrictions.
- 41. At the end of the Main Modifications Consultation, the representations received will be collated by the joint authorities and sent to the Inspector, Ms Ord, after which the authorities will await her Report. Following receipt of the Inspectors Final Report, the final stage will be acceptance of the report and adoption of the Joint Plan by the respective North Yorkshire County Council and City of York Council Full Council and by North York Moor National Park Authority. The City of York Council will also consider the Inspectors Final Report and Joint Plan adoption at Local Plan Working Group and Executive before Full Council.

#### **Council Priorities**

- 42. The Council Plan 2019-2023 identifies eight priorities, six of which are relevant to this work:
  - Good health and wellbeing;

- Well-paid and an inclusive economy;
- A greener and cleaner city;
- Creating homes and world-class infrastructure;
- Safe communities and culture for all; and
- An open and effective council.

## **Implications**

- 43. The following implications have been assessed:
  - Financial The overall costs in relation to the Joint Plan Examination and Main Modifications Consultation have been shared between North Yorkshire County Council, City of York Council and North York Moors National Park Authority. The City of York Council share has been approximately £31,000 to date. This has been funded from within CYC budgets over the period 2018/19 to 2021/22.
  - Human Resources (HR) There are no HR implications
  - One Planet Council / Equalities There are no equalities implications
  - Legal The Council is required to produce a Minerals and Waste Plan (MWP) (a Development Plan Document (DPD)) as part of its statutory duty to prepare and keep up to date a Local Plan.

Section 15 of the Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011) places a duty on local planning authorities to prepare and maintain a local development scheme; the documents of which are development plan documents.

Section 16 of the Planning and Compulsory Purchase Act 2004 (as amended) requires that the local planning authority prepare and maintain a scheme to be known as their Minerals and Waste Development Scheme, which will specify documents such as proposals and policies to guide minerals and waste related planning decisions to be produced for the area, including the MWJP.

The Planning and Compulsory Purchase Act (2004) and the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) set out the statutory procedures for preparing planning policy documents. The Joint Plan has been prepared in line with these regulations, as well as the National Planning Policy Framework (NPPF) and Guidance on Local Plans.

- Crime and Disorder There are no crime and disorder implications
- Information Technology (IT) There are no IT implications

- **Property** There are no property implications
- Other None

## **Risk Management**

- 43. In compliance with the Council's risk management strategy, the main risks associated are as follows:
  - Risks arising from failure to comply with the laws and regulations relating to Planning and not exercising local control of developments.

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For further information please	contact the author of the report
Background Papers:	

Annex A - Minerals and Waste Joint Plan Main Modifications Schedule

**Annexes** 

## Page 21

## **List of Abbreviations Used in this Report**

CJEU Court of Justice of the European Union

CYC City of York Council

DPD Development Plan Document

EiP Examination in Public

HRA Habitat Regulation Assessment

MPA Minerals Planning Authority

MWJP Minerals and Waste Joint Plan

NPPF National Planning Policy Framework

NYCC North Yorkshire County Council

NYMNPA North York Moors National Park Authority

SA Sustainability Appraisal

SFRA Strategic Flood Risk Assessment

SCI Statement of Community Involvement



ANNEX A

Schedule of **Main Modifications** to the Publication Draft – Post hearing on 13.4.18 and 25 January 2019 and following consultation on Written Ministerial Statement 2018, Select Committee Report, quashing of NPPF para. 209a and Written Ministerial Statement November 2019 – Produced 1 April 2021

#### Introduction

- 1. It has been accepted by the Inspector that the changes suggested in the "Addendum of Proposed Changes" (July 2017)(CD09) be treated as part of the Plan as submitted for examination, along with the Publication Draft and its Appendices (CD17-21).
- 2. The document sets out further modifications which have emerged since the addendum. The changes identified in this document include those identified in the "Schedule of Further Proposed changes to Publication Draft" (November 2017)(SD01), which were incorporated into "Suggested Main Modifications between Submission and MIQs" (February 2018)(LPA37). LPA37 also included amendments to Tables and other supporting text in the draft plan which arose from the document "Implication of any changes resulting from the North Yorkshire sub region LAA 2017 and Addendum of Proposed Changes to Publication Draft July 2017"(January 2018)(LPA06). Some further changes need to be made to those Tables and supporting text (see the Note LPA/68) and these are incorporated into this Schedule.
- 3. Also included in this Schedule are modifications identified in the Authorities responses to the MIQs and discussed at the examination hearings in Spring 2018 along with extra modifications suggested by the Inspector during the Hearings. It also includes further modifications which have arisen in relation to recent MIQs December 2018 (INS/11) and the recent hearings on 24<sup>th</sup> and 25<sup>th</sup> January 2019.
- 4. Two types of change/modification will have been identified;
  - Additional Changes (AC) this will include corrections to text, typographical errors and any changes which will not influence the
    policies in the Plan
  - Main Modifications (MM) this will include any changes to Policy or supporting text which will have an influence on the Policy.

This document only includes the Main Modifications; the Additional Changes are included in a separate document which can be viewed on the website.

Key

Example: New Text
Example: Deleted Text

**Example**: Text in bold is Policy wording

MM number	Page No.	Policy Ref/Par agraph Number /Refere nce point	Change proposed	Reason
MM01	45	Waste Key Diagram	Amend plan to reflect the additional safeguarded waste site detailed at 'Addendum of Proposed Changes to Publication Draft Plan':  1) Showfield Lane, Malton	Corrects an omission to the Waste Key Diagram as a result of the 'Addendum of Proposed Changes'.
MM02	46	4.10	National <u>legislation and</u> planning policy requires that development plans be <u>kept under</u> -review <u>ed every five years from adoption. It is also possible that matters justifying a review may arise over a timeframe of less than five years. The need for review may arise as a result of factors such as a significant change in circumstances, including the availability of important new evidence, or a major change to national policy, or as a result of changing and unforeseen development pressures in an area.</u>	To provide clarity
MM03	46	4.11	<ul> <li>Add additional text and trigger point under 3<sup>rd</sup> bullet point</li> <li>To respond to new issues arising out of any further exploration activity for shale gas in the area. Around the time of finalisation of the Joint Plan, in November 2019, the Government imposed an effective moratorium on hydraulic fracturing by introducing a presumption against the issuing of any further Hydraulic Fracturing Consents, until compelling new</li> </ul>	Text to provide clarity and an additional trigger point where a review can be triggered as a result issues arising from waste water disposal in the context of hydrocarbons

evidence is provided which would address concerns about the prediction and management of induced seismicity. A written Ministerial Statement accompanying the introduction of the moratorium emphasised the Government's view that natural gas remains an important source of secure and affordable energy and that shale gas has a potential role in this. As the Joint Plan in intended to cover the period to 2030, the Authorities take the view that it is important to maintain local policy for shale gas development, so as to ensure that local policy coverage is in place should the moratorium be lifted, but it will be necessary to keep under review both the need for, and scope of, these policies. At present there is substantial uncertainty over the extent and geographical distribution of any commercially recoverable gas and this factor leads to lack of clarity over the scale of development pressure the area could be facing. There is also some uncertainty over the specific development 'model' that may be followed by industry in the UK with respect to shale gas, and how this might influence the scale and nature of planning impacts that could arise. Such impacts might include those affecting a localised area only, whereas other effects, particularly those relating to greenhouse gas emissions for example, could have wider implications in terms of climate change considerations. Whilst the policies in the Joint Plan set out a comprehensive range of criteria to deal with proposals for hydrocarbon development, based on available information, and represent a precautionary approach reflecting this uncertainty, it may be practicable to develop these further in future. This could require, in due course, provision of more detailed spatial guidance on the location and scale of new development which may be acceptable, as well as updated criteria on relevant operational issues which may arise. The MPAs will therefore initiate a review of these policies where this would be justified by significant new evidence emerging on relevant matters including: a) the scale and distribution of proposals for commercial production

Minerals and Waste Joint Plan

that could come forward following further exploration and appraisal

activity;

			<ul> <li>b) the environmental, economic, amenity or public health impacts of hydrocarbon development (including impacts from greenhouse gas emissions and on climate change, and as a result of induced seismicity);</li> <li>c) the award of any further Petroleum Exploration, Production and Development Licences in the Plan area or other significant regulatory changes relevant to the development of local planning policy.</li> <li>d) where the capacity and capability of existing treatment facilities to deal with waste water arisings may be significantly challenged.</li> </ul>	
MM04	50	M02	Change reference of "mid-term review" to "5 yearly review" and link to Table 1  Total provision for sand and gravel over the 15 year period 1 <sup>st</sup> January 2016 to 31 <sup>st</sup> December 2030 will be 36.6 million tonnes, at an equivalent annual rate	To be more consistent with updated National Policy and to provide clarity.
			of 2.44 million tonnes <u>as indicated in Table 1 and Table 2</u> .  Additional provision shall be made, through a <u>mid_term_5 yearly</u> review of provision in the Plan, if necessary to maintain a landbank of at least 7 years for sand and gravel at 31 December 2030 <u>and/or to meet additional requirements identified through updates to the Local Aggregate Assessment, based on an annual rate of provision to be determined through the review.</u>	
MM05	51	5.15	Revise paragraph:  To ensure that an adequate supply (i.e. to maintain a landbank of at least 7 years) is available at the end of 2030, additional resources may be needed to deliver this, depending on the actual scale of demand that arises. As it is intended that the Local Aggregates Assessment will be updated regularly, and that it may be expected that the demand forecast may change over the Plan period in response to new information, it is not considered appropriate to specify, at this stage, the precise level of further provision that may be needed in order to maintain a minimum landbank of at least 7 years landbank at 31 December 2030. This is a matter which can be addressed in monitoring of the	To be more consistent with National Policy

			Joint Plan and via a mid-term-5 yearly review, at which time the level of additional provision which may be needed can be the subject of updated assessment, through the annual review of the Local Aggregates Assessment, with additional site allocations brought forward if necessary. A commitment to maintaining a landbank of at least 7 years is set out in Policy M04 and Policies M07 and M08 identify sites which could be brought forward to meet landbank requirements for sand and gravel in the later part of the Plan period.	
MM06	51	M03	Add in additional paragraph and link  Overall provision of sand and gravel will be allocated in the following proportions:  • Concreting sand and gravel (Southwards distribution area): 50% • Concreting sand and gravel (Northwards distribution area): 45% • Building sand: 5%  in accordance with the numerical requirements identified in Tables 1 and 2 and based on the indicative location of the Northwards and Southwards distribution areas as shown in the Minerals Key Diagram on page 44.  If it is not practicable to make overall provision in accordance with this ratio, through grant of permission on allocated sites, provision for concreting sand and gravel shall be made across both areas in combination.  Add additional text into Key links to other relevant policies and objectives  M01, M02, M04, M07, M08, S01, S04, S05, D01, Minerals Key Diagram (page	To provide clarity
MM07	52	5.18	Revise last sentence  The division between the concreting sand and gravel northwards and southwards distribution areas is shown indicatively on the minerals key diagram (see page 44 of the Plan). Specific requirements for sand and gravel in order to	Provides links to other policies and tables for clarity

			maintain an adequate supply throughout the Plan period are set out in Policies	
			M07 and M08 and Tables 1 and 2.	
MM08	52	M04	Revise wording of the Policy:	To be more consistent with National
				Policy
			A-minimum landbank of at least 7 years landbank for concreting sand and	·
			gravel will be maintained throughout the Plan period for each of the	
			northwards and southwards distribution areas identified on the key diagram.	
			A separate minimum 7 year landbank of at least 7 years will be maintained throughout the Plan period for building sand.	
MM09	53	M05	Revise wording of Policy:	To be more consistent with National
				Policy and to reflect change in figures
			Total provision for crushed rock over the 15 year period 1st January 2016 to	
			31 <sup>st</sup> December 2030 shall be 56.3-51.75 million tonnes, in accordance with the	
			numerical requirements identified in Table 3, at an equivalent annual rate of	
			3.745 million tonnes, within which specific provision for a total of 22.5-18	
			million tonnes at an equivalent annual rate of 1.520 million tonnes per annum	
			shall be for Magnesian Limestone and 6.8 million tonnes at an equivalent	
			annual rate of 0.45 million tonnes per annum shall be for Jurassic Limestone.	
			Additional provision shall be made through a mid-term 5 yearly review of	
			provision in the Plan, if necessary, in order to maintain a minimum at least a	
			10 year landbank of crushed rock, including a separate minimum 10 year	
			landbank of at least 10 years for Magnesium Magnesian Limestone, at 31	
			December 2030 and/or to meet additional requirements identified through	
			updates to the Local Aggregates Assessment, based on annual rate of	
			provision to be determined through the review.	
MM10	54 -	5.30	Revise the paragraph:	To be more consistent with National
	55			Policy

MM12	55	5.32	Revise 1 <sup>st</sup> sentence:	To be more consistent with National Policy
			crushed rock throughout the Plan period. A separate minimum landbank of at least 10 years landbank will be identified and maintained for Magnesium Magnesian Limestone crushed rock.  Where new reserves of crushed rock are required in order to maintain the an overall landbank above the of at least 10 years minimum period these will, as far as practical, be sourced from outside the National Park and Areas of Outstanding National Natural Beauty.	
MM11	55	M06	Revise the wording of the Policy:  A minimum An overall landbank of at least 10 years will be maintained for	To be more consistent with National Policy
			To ensure that an adequate supply of crushed rock (i.e. a minimum 10 year landbank of at least 10 years) is available at the end of 2030, it may also be necessary to identify some additional resources towards the end of the Plan period, depending on the actual scale of demand and the extent to which any reserves are permitted as a result of implementing the Joint Plan. As it is intended that the Local Aggregates Assessment will be updated regularly, and that changes to the demand forecast may be expected over the Plan period, it is not considered appropriate to specify, at this stage, the level of further provision that may be needed to maintain a minimum 10 year landbank of at least 10 years at 2030. This is a matter which can be addressed in monitoring of the Joint Plan and via a mid-term 5 yearly review, at which time the level of additional provision which may be needed can be the subject of an updated assessment, and additional provision made if necessary. A commitment to maintaining a minimum 10 year landbank of at least 10 years of crushed rock throughout the Plan period, including a separate minimum 10 year landbank of at least 10 years for Magnesium Magnesian Limestone, is set out in the following policy.	

		National Planning Policy requires a landbank of crushed rock sufficient for a	
		minimum of at least 10 years based on the anticipated rate of supply	
MM13 5	5.33	Revise text to reflect modification to Policy M06	To reflect change in Policy wording
		National policy supports the maintenance of landbanks of aggregate minerals from locations outside National Parks and AONBs, so far as practical. Crushed rock resources occur within highly protected parts of the plan area, including the National Park and in both the Howardian Hills and Nidderdale AONBs. There are no current crushed rock workings in the National Park and the release of crushed rock in the Park to maintain the landbank would not be supported by national policy, unless it is not practical to make provision outside the designated area. Both AONBs currently contribute to the supply of crushed rock and therefore the overall landbank of reserves. The minerals supply policies in the Joint Plan support the limited working of additional resources at these sites. However, such support is provided in order to maintain the benefits that these established sites bring to the local employment and economy rather than the contribution they may make to the landbank. It therefore follows that the release of additional reserves in the AONBs, specifically in order to maintain the landbank of at least 10 years, over the 10 year minimum period will not be supported under this policy, unless it is not practical to make provision outside the designated area.	
MM14 5	66 M07	Revise wording of the Policy:  Requirements for concreting sand and gravel will be met through existing permissions and the grant of permission on sites and areas identified in the Joint Plan and shown on the Policies Map for working, as shown on the Policies Map and as indicated in Table 1.  Part 1) Sand and gravel (northwards distribution) site allocations:	Provides a cross reference to the Policies Map and provide more locational detail for the allocated sites and areas of search

i) Allocations required in order to meet requirements during the Plan period:

Land at Killerby (MJP21), in Hambleton and Richmondshire Districts

ii) Allocations potentially required to contribute to maintenance of an adequate landbank at 31 December 2030. Permission will not be granted for development of these allocations prior to 2025, unless there is a shortfall in the sand and gravel landbank in the northwards distribution area or there is a shortfall in production capacity in the northwards distribution area requiring the release of additional sites for working:

Land at Home Farm, Kirkby Fleetham (MJP33), in Hambleton District

Land South of Catterick (MJP17), in Hambleton and Richmondshire Districts

Additional Preferred Area on Land South of Catterick, in Hambleton and Richmondshire Districts

Proposals for development of these sites will be required to take account of the key sensitivities and incorporate the necessary mitigation measures that are set out in Appendix 1.

- Part 2) Sand and gravel (southwards distribution) site allocations and Areas of Search:
  - i) Allocations required in order to meet requirements during the Plan period:

Land at Langwith Hall Farm (MJP06), in Hambleton District

Land at Pennycroft and Thorneyfields, Ripon (MJP14), in Harrogate Borough

A Preferred Area on land at Oaklands (MJP07), in Hambleton District

Proposals for development of these sites will be required to take account of the key sensitivities and incorporate the necessary mitigation measures that are set out in Appendix 1.

> ii) Areas of Search for concreting sand and gravel are identified as shown on the key diagram. Areas of Search A and C for concreting sand and gravel are identified as shown on the key diagram on page 44 and are set out in Appendix 1 as Area of Search A (in Harrogate Borough with a small part in Hambleton District) and Area of Search C (in Harrogate Borough). Planning permission will be granted for development of sites within an Area of Search where necessary in order to maintain an adequate landbank at 31 December 2030 in the southwards distribution area and the need cannot be met through development of allocated sites or preferred areas. Permission will not be granted for development within these Areas of Search prior to 2025, unless there is a need for the earlier release of further reserves in order to maintain an adequate landbank or there is a shortfall in production capacity in the southwards distribution area requiring the release of additional sites for working.

Proposals for development of site(s) in the Areas of Search A and C will be required to take account of the key sensitivities and incorporate the necessary mitigation measures that are set out in Appendix 1.

Part 3) Permission will be granted outside allocated sites, Preferred Areas and Areas of Search where the development would contribute to

		1		T
			maintenance of an adequate and steady supply of concreting sand	
			and gravel that cannot be met through reserves on sites or areas	
			identified in the Plan, and/or the development would support the	
			maintenance of adequate production capacity or an effective	
			geographical distribution of sources of supply in the Plan area.	
			Proposals will also need to be consistent with the development	
			management policies in the Plan.	
			Key Links to other relevant policies and objectives	
			M02, M03, M04, S01, Minerals Key Diagram (page 44) Objectives 5, 6, 7	
MM15	57	5.38	Revise 1 <sup>st</sup> sentence	To reflect change in figures in Table 1.
			Proposed site allocations in the southwards distribution area contain an indicative 6.6-5.8mt. This does not	
MM16	57	New	Insert new paragraph	To provide clarity
		para		
		after	Whilst overall provision made through the Plan, in combination with existing	
		existing	permitted reserves, is expected to be sufficient to maintain a steady and	
		5.38	adequate supply of concreting sand and gravel over the Plan period, it is	
			possible that, for a range of reasons, reserves in these sites or areas may not be	
			able to deliver the expected supply, or demand may be higher than expected.	
			It is also recognised that circumstances could arise where the release of further	
			reserves for working could help deliver clear sustainability benefits. This could	
			include benefits arising through proposals which would ensure that adequate	
			overall production capacity within the Plan area can be maintained, or an	
			effective overall geographical distribution of sources of supply of concreting	
			sand and gravel (for example through reducing reliance on imports from	
			outside the Plan area, or the meeting of specific and more localised demands,	
			not foreseen at the time of preparation of the Plan, and where a local supply	

			source would deliver demons reliance on established supply reserves on land not allocated Policy M10 Unallocated exten supported with evidence of the	y sources). Any propod in the Plan, and not fall sions to existing quarries claimed sustainability	sals for release of further ling within the scope of es, would need to be benefit and demonstrate	
MM17	58	Table 1	9 of the Plan.  Revise figures in Table 1:  Summary of concreting sand allocations	d and gravel requireme	nts and proposed	Update to tonnages to reflect changes in site allocation
				Northwards Distribution	Southwards Distribution	
			Total estimated requirement over the period 1 January 2016 to 31 December 2030 (million tonnes)	16.5	18.3	
			Estimated shortfall (balance between permitted reserves at 1 January 2016 and total requirement to 31 December 2030) (million	10.3	5.9	
			tonnes)  Additional reserves required to provide a 7 year landbank at 31 December 2030 (million tonnes)	7.7	8.5	
			Total estimated reserves available in sites proposed	11.4	6.6 5.8 Comprising:	

		Total estimated reserves available in sites proposed for allocation in Part 1(ii) of Policy M07 in order to contribute to longer term landbank requirements (million tonnes)	Comprising: Killerby site MJP21)  6.7 5.67 Comprising: 3.5mt (Home Farm site MJP33) 3.2 2.17mt (Land south of Catterick site allocation MJP17) and Land south of Catterick additional Preferred Area (tonnage estimate	2.3mt (Langwith Hall Farm site MJP06) 4.3 3.5mt (Land at Pennycroft and Thorneyfields, Ripon site MJP14) Oaklands site Preferred Area MJP07 (tonnage estimate not available) Estimated requirement to be provided from Areas of Search in the southwards distribution area: 6-8mt depending on scale of any reserves delivered via the Oakland Preferred Area (MJP07)	
			<u>not available)</u>		
		Sites with permitted reserves of concreting sand and gravel as at 30 June 2016 (excludes dormant sites)	Scorton Quarry, Bridge Farm (Pallet Hill) Quarry, Manor House Farm Quarry	Marfield Quarry, Ripon Quarry, Ripon City Quarry, Nosterfield Quarry, Wykeham Quarry, Ings Farm	
MM18 5	8 5.39	Change reference of "mid-ter	m review" to "5 yearly re	eview" as following:	To be more consistent with National Policy

			Additional provision, if required in order to meet longer term concreting sand and gravel landbank requirements, will be met through a mid-term 5 yearly review of the Joint Plan in line with Policy M02.	
MM19	59	M08	Revise wording of Policy:  1) Requirements for building sand will be met through existing permissions and the grant of permission on sites allocated in the Joint Plan for working and shown on the Policies Map as indicated in Table 2  Land at Hensall Quarry (MJP22), in Selby District Land at West Heslerton Quarry (MJP30), in Ryedale District Land adjacent to Plasmor blockworks, Great Heck (MJP44), in Selby District Land at Mill Balk Quarry, Great Heck (MJP54), in Selby District  Proposals for the development of these sites will be required to take account of the key sensitivities and incorporate the necessary mitigation measures that are set out in Appendix 1.  2) Permission will be granted outside allocated sites where the development would contribute to maintenance of an adequate and steady supply of building sand that cannot be met through reserves on sites identified in the Plan, and/or the development would support the maintenance of adequate production capacity or an effective geographical distribution of sources of supply in the Plan area.  Proposals will also need to be consistent with the development management policies in the Plan.  Key links to other relevant policies and objectives M02, M03, M04, S01	Provides a cross reference to the Policies Map and more locational detail for the allocated sites.
			Objectives 5, 6, <u>7</u>	

MM20	59	5.41	Revise text:	To be more consistent with National Policy
			Evidence suggests that the scale of additional provision for building sand	
			needed to meet requirements over the Plan period is relatively small	
			(amounting to around 0.9 million tonnes (mt) over the period to 31 December	
			2030). A further 0.8mt would be required in order to provide a minimum 7 year	
			landbank of at least 7 years at 31 December 2030. Although there is only very	
			limited evidence available on the distribution of potentially suitable building	
			sand resources, a range of specific locations have been put forward by industry	
			for consideration during preparation of the Joint Plan and these have been	
			assessed. Requirements for building sand during the Plan period can be met	
			through the release of reserves on specific sites put forward for consideration,	
			which contain an estimated 2.5mt of reserves and therefore would also be sufficient to maintain a 7 year landbank of at least 7 years for of building sand	
			at 31 December 2030. The following table summarises requirements and	
			proposed site allocations for building sand, as well as sites with existing	
			permitted reserves expected to be able to contribute to supply.	
			permitted to an experience of the permitted of the permit	
MM21	59	New	Insert new paragraph:	To add flexibility
		paragrap		
		h after	Whilst overall provision made through the Plan, in combination with existing	
		existing	permitted reserves, is expected to be sufficient to maintain a steady and	
		5.41	adequate supply of building sand over the Plan period, it is possible that, for a	
			range of reasons, reserves in these sites or areas may not be able to deliver the	
			expected supply, or demand may be higher than expected. It is also recognised	
			that circumstances could arise where the release of further reserves for	
			working could help deliver clear sustainability benefits. This could include benefits arising through proposals which would ensure that adequate overall	
			production capacity within the Plan area can be maintained, or an effective	
			overall geographical distribution of sources of supply of building sand (for	
			example through reducing reliance on imports from outside the Plan area, or	
ı			the meeting of specific and more localised demands, not foreseen at the time	

			of preparation of the Plan, and where a local supply source would deliver demonstrable sustainability benefits compared with reliance on established supply sources). Any proposals for release of further reserves on land not allocated in the Plan, and not falling within the scope of Policy M10 Unallocated extensions to existing quarries, would need to be supported with evidence the claimed sustainability benefit and demonstrate compliance with relevant development management policies set out in Chapter 9 of the Plan.	ocated e of
MM22	60	M09	Revise wording Policy:  Requirements for Magnesian Limestone crushed rock over the Plan period be met through existing permissions and the grant of permission on sites allocated in the Joint Plan for working shown on the Policies Map, and as indicated in Table 3.  Magnesian Limestone allocations:	and more locational details for the
			Part 1) Allocations required in order to meet requirements during the Plan period:  Land at Jackdaw Crag South, Stutton (MJP23), in Selby District Land at Barnsdale Bar Quarry (MJP28), in Selby District Land at Went Edge Quarry, Kirk Smeaton (MJP29), in Selby District  Part 2) Allocations required to contribute to maintaining an adequate landbank at 31 December 2030:  Land at Gebdykes Quarry (MJP11), in Hambleton District and Harrogate Borough Land at Potgate Quarry (MJP10), in Harrogate Borough	ict ate

	1	1		
			Maintenance of supply of crushed rock is also supported through the	
			identification of allocated sites at:	
			Land at Settrington Quarry (MJP08) (Jurassic Limestone), in	
			Ryedale District	
			Land at Whitewall Quarry (MJP12) (Jurassic Limestone), in	
			Ryedale District	
			Land at Darrington Quarry (MJP24) (retention of processing plant	
			site and haul road) <u>, in Selby District</u>	
			Proposals for the development of sites identified in this Policy will be required	
			to take account of the key sensitivities and incorporate the necessary	
			mitigation measures that are set out in Appendix 1.	
			mangarian manana and and and and and and and and an	
			Part 3) Permission will be granted outside allocated sites where the	
			development would contribute to maintenance of an adequate	
			and steady supply of Carboniferous Limestone, Magnesian	
			Limestone and Jurassic Limestone crushed rock that cannot be	
			met through reserves on sites identified in the Plan, and/or the	
			development would support the maintenance of adequate	
			production capacity or an effective geographical distribution of	
			sources of supply in the Plan area. Proposals will also need to be	
			consistent with the development management policies in the	
			Plan.	
			Key links to other relevant policies and objectives	
			M05, M06, S01	
			Objectives 5, 6, 7	
			Objectives 3, 0, <u>r</u>	
MM23	61	5.43	Revise text in paragraph:	To provide updated figures in line with
				Table 3 and be consistent with national
			Evidence indicates that a further 8.166.9 million tonnes (mt) of reserves of	policy
			Magnesian Limestone are needed in order to meet requirements over the	

			period 1 January 2016 to 31 December 2030, bathe end of 2015. Permission was granted in earl Magnesian Limestone within an area submitted (North area), reducing the remaining requirement to be able to contribute to supply of Magnesian period are identified in Table 3 below. A further required in order to maintain a minimum 10 years of Magnesian Limestone at 31 December 2030	y 2016 for working of 0.7mt of for allocation at Barnsdale Bar ent to 7.46.2mt. Sites expected Limestone during the Plan 1512mt of reserves would be landbank of at least 10 years	
MM24	61	Table 3	Revised Table 3:  Summary of crushed rock requirements and al	locations	To provide figures relating to all three forms of crushed rock
			Rock Type	Million Tonnes	
			a) Crushed rock (total)	<u>ivimion ronnes</u>	
			Total estimated requirement over the Plan	51.8	
			period 1 January 2016 to 31 December 2030	31.0	
			at 3.45 million tonnes per annum.		
			Additional requirement to maintain 10 year	34.5	
			landbank at 31 December 2030		
			Total	86.3	
			Permitted reserves at 1 January 2016	91.9	
			Residual shortfall to be met through the Plan	Nil	
			Total volume of reserves in allocations via	18.2 (sites MJP08, MJP10,	
			Policy M09	MJP11, MJP12, MJP23,	
				MJP28 and MJP29).	
			b) <u>Carboniferous Limestone</u>		
			Total estimated requirement over the Plan	26.4	
			period 1 January 2016 to 31 December 2030		
			at 1.76 million tonnes per annum.		
			Additional requirement to maintain 10 year	<u>17.6</u>	
			landbank at 31 December 2030		

<u>Total requirement</u>	44.0	
Permitted reserves at 1 January 2016	<u>71.5</u>	
Residual shortfall to be met through the Plan	Nil	
Total volume of reserves in allocations via	Nil	
Policy M09		
c) Magnesian Limestone		
Total estimated requirement over the Plan	<del>22.5</del> 18.0	
period 1 January 2016 to 31 December 2030		
(million tonnes) at 1.20 million tonnes per		
annum.		
Estimated shortfall (balance between	7.4	
permitted reserves at 1 January 2016 and		
total requirement to 31 December 2030		
(million tonnes)		
Additional reserves required to provide a 10	<del>15.0</del> <u>12.0</u>	
year landbank at 31 December 2030 (million		
tonnes) Additional requirement to maintain		
10 year landbank at 31 December 2030		
<u>Total requirement</u>	<u>30.0</u>	
Permitted reserves at 1 January 2016	11.1	
Residual shortfall to be met through the Plan	<u>18.9</u>	
Total estimated reserves available in sites	<del>7.0</del>	
proposed for allocation in Part 1 of Policy	Comprising:	
M09 (million tonnes)	3.0mt (Jackdaw Crag Quarry	
	(south) site MJP23)	
	2.0mt (Barnsdale Bar Quarry	
	site MJP28 North west area)	
	2.0mt (Went Edge Quarry	
	site MJP29)	
Total estimated reserves available in sites	<del>7.5</del>	
proposed for allocation in Part 2 of Policy	Comprising:	

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M09 in order to contrib		3.8n	nt (Gebdykes Quarry site	
landbank requirements	<del>s (million tonnes)</del>	MJP	<del>11)</del>	
		3.7n	nt (Potgate Quarry site	
		MJP	<del>10)</del>	
Total volume of reserv	es in allocations via	14.5	comprising: 7.0 part 1	
Policy M09		(site	s MJP23, MJP28 and	
		MJP	29)	
		7.5	part 2 (sites MJP10 and	
		MJP	11)	
d) Jurassic Limestone				
Total estimated require	ement over the Plan	6.8		
period 1 January 2016	to 31 December 2030			
at 0.45 million tonnes	oer annum.			
Additional requiremen	t to maintain 10 year	4.5		
landbank at 31 Decem	<u>ber 2030</u>			
<u>Total requirement</u>		11.3	_	
Permitted reserves at	1 January 2016	9.5		
Residual shortfall to be	met through the Plan	<u>1.8</u>		
Total volume of reserv	es in allocations via	3.7	(MJP08 and MJP12)	
Policy M09				
Sites with permitted re	serves of crushed rock a	as at 3	30 June 2016 (excludes	
dormant sites)				
Carboniferous	Magnesian Limestone:		Jurassic Limestone:	
<u>Limestone:</u>	Gebdykes Quarry		Newbridge Quarry	
Skipton Rock Quarry	Potgate Quarry		Settrington Quarry	
Pateley Bridge	Jackdaw Crag Quarry		Wath Quarry	
Quarry	<b>Brotherton Quarry</b>		Whitewall Quarry	
<b>Barton Quarry</b>	Newthorpe Quarry		Hovingham Quarry	
Forcett Quarry	Went Edge Quarry			
<u>Leyburn Quarry</u>	Barnsdale Bar Quarry			

MM25	62	5.46	Wensley Quarry Low Grange Quarry  Table 3: Summary of Magnesian Limestone crushed rock requirements, and proposed allocations and existing sites with existing permitted reserves Revise text  During preparation of the Joint Plan, sites for working other crushed rock resources (Carboniferous Limestone and Jurassic Limestone) were put forward for consideration <sup>1</sup> . No specific requirement has been identified for the release of further reserves of these types of crushed rock in order to meet requirements over the period to 31 December 2030 and it is not considered that identifying allocations for these is a priority for the Joint Plan. However, a small volume of further reserves of Jurassic Limestone (estimated at 1.8mt) could be needed to maintain a 10 year landbank at 31 December 2030. Of the four sites put forward, only one is two are considered suitable for allocation. The reserves in this these sites (13.7mt) could help to sustain security of supply of Jurassic Limestone in this part of the Plan area. Should proposals come forward for extensions to other existing Carboniferous or Jurassic Limestone sites these will be assessed under the requirements of Policy M10 Unallocated extensions to existing quarries and, if the site is located in an AONB, Policies M01 and D04.	To reflect allocation of Whitewall Quarry
MM26	62	New paragrap	Insert new paragraph:	To add in flexibility
		h after	Whilst overall provision made through the Plan, in combination with existing	
		existing	permitted reserves, is expected to be sufficient to maintain a steady and	
		5.46	adequate supply over the Plan period, it is possible that, for a range of reasons,	
			reserves in these sites or areas may not be able to deliver the expected supply,	
			or demand may be higher than expected. It is also recognised that	
			circumstances could arise where the release of further reserves for working	

<sup>&</sup>lt;sup>1</sup> Site MJP03 for working Carboniferous Limestone from land at Scarborough Field, Forcett, was subsequently withdrawn.

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			could help deliver clear sustainability benefits. This could include benefits	
			arising through proposals which would ensure that adequate overall	
			production capacity within the Plan area can be maintained, or an effective	
			overall geographical distribution of sources of supply of the three main types of	
			crushed rock worked in the area (for example through reducing reliance on	
			imports from outside the Plan area, or the meeting of specific and more	
			localised demands, not foreseen at the time of preparation of the Plan, and	
			where a local supply source would deliver demonstrable sustainability benefits	
			compared with reliance on established supply sources). Any proposals for	
			release of further reserves on land not allocated in the Plan, and not falling	
			within the scope of Policy M10 Unallocated extensions to existing quarries,	
			would need to be supported with evidence of the claimed sustainability benefit	
			and demonstrate compliance with relevant development management policies	
			set out in Chapter 9 of the Plan.	
MM27	67	M12	Revise Policy text:	To reflect allocation of site.
			1) Proposals for the continuing extraction of silica sand at Burythorpe	
			Quarry, including proposals for lateral extensions or deepening, will	
			Quarry, including proposals for lateral extensions or deepening, will be supported in principle where necessary to maintain reserves	
			be supported in principle where necessary to maintain reserves	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided through a site allocation Proposals for development of silica sand	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided through a site allocation Proposals for development of silica sand resources at Blubberhouses Quarry (MJP15)., including p Proposals to	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided through a site allocation Proposals for development of silica sand resources at Blubberhouses Quarry (MJP15)., including p Proposals to extend time to complete existing permitted development or proposals	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided through a site allocation Proposals for development of silica sand resources at Blubberhouses Quarry (MJP15)., including p Proposals to extend time to complete existing permitted development or proposals for lateral extensions or deepening, will be supported in principle	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided through a site allocation Proposals for development of silica sand resources at Blubberhouses Quarry (MJP15)., including p Proposals to extend time to complete existing permitted development or proposals for lateral extensions or deepening, will be supported in principle subject, where relevant, to compliance with the requirements for major development in Policy D04, compliance with the Habitats	
			be supported in principle where necessary to maintain reserves during the period to 31 December 2030 and a minimum 10 year stock landbank for the site.  2) In order to secure an adequate supply of silica sand of at least 15 years where significant new capital is required reserves are provided through a site allocation Proposals for development of silica sand resources at Blubberhouses Quarry (MJP15)., including p Proposals to extend time to complete existing permitted development or proposals for lateral extensions or deepening, will be supported in principle subject, where relevant, to compliance with the requirements for	

			high standard of mitigation of any environmental impacts and high	
			quality restoration, including protection of peat resources.	
MM28	67	5.66	Revise 2 <sup>nd</sup> and 3 <sup>rd</sup> sentences: of peat. The site has been dormant since 1991 and the original permission has now expired, although prior to expiry an application (ref. NY/2011/0465/73) for an extension of time was submitted, which is currently undetermined. The national policy requirement for available reserves at the Blubberhouses site would be met in the event that the current planning application for an the extension of time is granted and the allocation of the site reflects that, for extraction at the site to occur, significant new capital investment would be required. The location of the site	Text amended at the to reflect more clearly the existence of the planning application and the requirement for new capital investment in order to develop the site.
MM29	68	5.67	Revise paragraph:  The proximity of designated internationally important nature conservation sites also means that Appropriate Assessment under the Habitats Regulations will be needed. Where applicable to the location, any planning application for future development will need to consider appropriately the impacts on the integrity of the internationally important nature conservation designations in accordance with The Conservation of Habitats and Species Regulations 2017. This may include the need to demonstrate potential "Imperative Reasons of Overriding Public Interest" (IROPI) subject to securing compensatory measures that ensure the overall coherence of the Natura 2000 network. Any development that would be likely to have a significant effect on a European site, either alone or in combination with other plans or projects, will be subject to assessment under the Habitats Regulations at project application stage. If it cannot be ascertained that there would be no adverse effects on site integrity the project will have to be refused or pass the tests of 63 and 64, in which case any necessary compensatory measures will need to be secured in accordance with regulation 68. As a result of these major constraints, the acceptability of future development at Blubberhouses Quarry can only will be fully tested if specific	Additional text to include consideration of IROPI, reflect the existence of the current planning application and inclusion of additional text recommended in AA for Blubberhouses

			NY/2011/0465/73) o	or any other re	when the planning applications are det		
MM30	72	5.83	The following table i and the details of th	dentifies activ	e building stone sites in the	e Joint Plan area	Additional information about current sources of building stone.
			Site name	Type of stone	<u>Details of stone</u>	<u>Uses</u>	
			Gatherley Moor Permitted Until 28 <sup>th</sup> February 2020	Sandstone	Alston sandstone – generally fine to medium grained, iron rich which gives an orange colour tinged with grey.	Building stone and used for flags and roofing tiles.	
			Grey Yaud Permitted until 20 December 2036	Sandstone	Lower follifoot grit – coarse grain buff coloured sandstone	Repair and renovation of local buildings	
			Carkin Moor Permitted until 31 July 2036	Sandstone	Alston sandstone – generally fine to medium grained, iron rich which gives an orange colour tinged with grey.	Building stone and used for flags and roofing tiles.	
			Melsonby Permitted until 3 December 2032	Limestone	Underset limestone – grey base containing white or crystalline fossils, also known as Swaledale Fossil Limestone	Building stone	

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<u>Highmoor</u>	<u>Limestone</u>	Lower magnesian	<u>Quality</u>	
Permitted until		<u>limestone – fine to</u>	<u>building</u>	
28 July 2021		coarse grained, pale	stone	
		yellow-white		
Low Grange	Limestone	Underset limestone –	Building	
Permitted until		grey base containing	stone	
22 February 2042		white or crystalline		
		fossils, also known as		
		Swaledale Fossil		
		<u>Limestone</u>		
Went Edge		Lower magnesian	Quality	
Permitted until		limestone – fine to	building	
September 2023		coarse grained, pale	stone	
		yellow-white		
Brotherton	Limestone	Upper magnesian	Field walls	
Permitted until		limestone – Fine to	and farm	
31 December		coarse grained, pale	buildings,	
2020		yellow-white	also used as	
			a source of	
			lime.	
Aislaby	Sandstone	Aislaby stone – medium	Building	
(Does not have a		to coarse grained, buff,	stone,	
time limit as so		yellow and brown in	freestone,	
small, but has a		colour	ashlar, farm	
resource limit			buildings,	
<u>instead)</u>			walls and	
			monumental	
			sculptures	
Lowther's Crag	Sandstone	Saltwick sandstone -	Slabs,	
Permitted until 6		medium to coarse	freestone,	
December 2022		grained, buff, yellow	ashlar,	
		and brown	quoins,	

			Walling stone and rubble fill
MM31	72	M15	Provide additional text in Policy:  1) In order to secure an adequate supply of building stone, proposals will, where consistent with other policies in the Joint Plan, be permitted for:  i. the extension of time for completion of extraction at permitted building stone extraction sites;  ii. the lateral extension and/or deepening of workings at permitted building stone extraction sites;  iii. the re-opening of former building stone quarries;  iv. the opening of new sites for building stone extraction, including the small-scale extraction of building stone extraction, including the small-scale extraction of building stone extraction, including the small-scale extraction of building stone extraction, with the working of crushed rock;  v. the incidental production of building stone in association with the working of crushed rock;  vi. the grant of permission on sites allocated in the Joint Plan for working of building stone;  vii. development for building stone products and processing activities including at appropriate locations functionally but not physically linked to an existing quarry;  viii) where development is proposed in the National Park or an AONB under criteria i) to iv) above, and where the development comprises major development due to its scale and nature, proposals will need to meet the requirements for major development set out in Policy D04.

MM32	73	5.86	<ul> <li>4) Additional reserves to help to maintain the supply of building stone are also provided through a site allocation as shown on the Policies Map for: <ul> <li>Land at Brows Quarry (MJP63) in Ryedale District.</li> </ul> </li> <li>Proposals for development at this site will be required to take account of the key sensitivities and incorporate the necessary mitigation measures that are set out in Appendix 1.</li> <li>Revise 'Key links to other relevant policies and objectives' table:</li> <li>M10, 102, S01, D04, D08</li> </ul> <li>Add additional sentence to end of paragraph:</li>	To be more consistent with National Policy
			and/or to meeting important particular requirements for building stone outside the area, such as geological matching. The scale of the proposal should be consistent with the identified needs for the stone.  3) For proposals Proposals for the supply of building stone from locations within the National Park or AONBs, it will need to be demonstrated that the stone is required primarily to meet requirements arising from new build or repair work within the National Park and/or AONBs, or for the repair of important designated or undesignated buildings or structures which rely on the proposed source of stone as the original source of supply, or provide a directly equivalent product which can no longer be provided from the original source supply, or is required to be sold out of the National Park or AONB so as to preserve the overall economic viability of the source quarry.  4) Additional reserves to help to maintain the supply of building stone are	
			2) Proposals for the supply of building stone should be supported by evidence to demonstrate the contribution that the stone proposed to be worked would make to the quality of the built and/or historic environment in the Plan area	

MM33	73	5.88	recycling facility including; sawing, tooling and screening would need to demonstrate compliance with the development management and other infrastructure policies in the Joint Plan.  Add additional text:  It is nevertheless recognised that in some instances it may be appropriate for high quality building stone worked in the Plan area to serve wider markets, including in cases where stone from the Plan area has been used in important buildings and structures elsewhere or can provide a similar match to stones which are no longer available elsewhere. It is therefore important that applications for working of high quality stone such as ashlar are accompanied by supporting information on requirements for the stone, including, for example, reference to the Strategic Stone Study (a national study led by Historic England working with the British Geological Survey which identifies the most significant building stone resources as well as, in some cases, the original sources of stone for particular buildings or settlements). Existing quarries in designated areas are important in terms of preserving and enhancing the built character of the protected areas by providing geologically matching stone.  Where it can be demonstrated that sale of stone outside the designated area	To provide flexibility
MM34	74	5.90	necessary to preserve the economic viability of an existing quarry which primarily supplies stone to the designated area, such sales to preserve economic viability will be supported.  Add additional text:	To provide more flexibility

			There may be occasions where suitable stone resources are available immediately adjacent to the site where they will be utilised and, as this can represent a sustainable option, limited extraction specifically to serve repair needs for adjacent existing historic structures or buildings will be supported in principle. There may be sites dealing with stone products that are not at existing quarries, which are nevertheless important for the supply of stone products to the plan area. It is therefore appropriate to support their ongoing development where there is compliance with the development management and other infrastructure policies in the Joint Plan.	
MM35	75	5.93	Add in text	To include reference to new evidence
			Since work started on the Joint Plan, there has been increasing public and commercial interest in issues associated with developing onshore shale gas resources. This is a highly relevant issue for the Plan area following the announcement by Government in late 2015 of new oil and gas exploration and development licences (PEDLs) in the eastern part of the area (see fig. 12), as well as the approval in 2016 of proposals for hydraulic fracturing for shale gas at an existing well site near Kirby Misperton, in Ryedale District. Nevertheless, substantial uncertainties remain about the scale and distribution of any future proposals that could come forward. Around the time of finalisation of the Joint Plan, in November 2019, the Government imposed an effective moratorium on hydraulic fracturing by introducing a presumption against the issuing of any further Hydraulic Fracturing Consents, until compelling new evidence is produced which would address concerns about prediction and management of induced seismicity. A Written Ministerial Statement of 4 November 2019, Accompanying the introduction of the moratorium, emphasised the Government's view that natural gas remains an important source of secure and affordable energy and that shale gas has a potential role in this. As the Joint Plan is intended to cover the period to 2030, the Authorities take the view that it is important to maintain local policy for shale gas development, so as to ensure that policy coverage is in place should the moratorium be lifted, but it	

			will be necessary to keep under review both the need for, and scope of, these	
			policies as explained in more detail in para 4.11.	
			policies as explained in more detail in para 1.22.	
MM36	78	5.106	Add new final sentence	To include reference to new evidence
			More, recently, in September 2015, a Written Ministerial Statement by	
			Government indicated that there is a national need to explore and develop	
			shale gas in a safe, sustainable and timely way. A further Ministerial Statement	
			on Energy Policy, published in May 2018, reaffirmed Government's view on the	
			national importance of shale gas and their support for the principle of shale gas	
			development, and signalled an intention to create the world's most	
			environmentally robust onshore shale gas sector. Government subsequently	
			advised, in a further Written Ministerial Statement of May 2019, that policy for	
			onshore oil and gas, including references to the local and national importance	
			of unconventional oil and gas and the need to give weight to the benefits of	
			minerals extraction, contained in the Statements of September 2015 and May	
			2018, remain extant. A Written Ministerial Statement in November 2019	
			reiterated the Government's view that natural gas remains an important source	
			of secure and affordable energy and that shale gas has a potential role in this.	
			The context to the Statements of May and November 2019 is explained in more	
			detail in the next paragraph.	
MM37	78	After	New paragraph after 5.106	To reflect quashing of paragraph 209a
		5.106		in NPPF
			National planning policy for shale gas has continued to evolve during the later	
			stages of preparation of the Plan. NPPF 2018 paragraph 209a indicated that	
			MPAs should recognise the benefits of onshore oil and gas development,	
			including unconventional hydrocarbons, for the security of energy supplies and	
			supporting a transition to a low carbon economy; and put in place policies to	
			facilitate their extraction. This paragraph was subsequently quashed following	
			legal proceedings. The High Court judgment leading to the quashing of NPPF	
			209a made reference to the failure by Government to consider the implications	
			of evidence produced in objection to the proposed policy, which contended	

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			that the evidence on greenhouse gas emissions from shale gas development	
			relied upon to support the policy was flawed. The MPAs take the view that the	
			evolving national policy position and the evolving evidential basis for the	
			claimed carbon benefits of shale gas development, justify a precautionary	
			approach to relevant local planning policies for this form of development, and	
			reinforce the justification for their commitment to keep this matter under close	
			review, as referenced in paragraphs. 4.10 and 4.11 of the Plan.	
MM38	78	Before 5.107	New paragraph before 5.107	To include reference to new evidence
			Further significant developments in the wider regulatory context to shale gas	
			development took place in November 2019, with the announcement by	
			Government of a presumption against the issuing of any further Hydraulic	
			Fracturing Consents, until compelling new evidence is provided which would	
			address concerns around the prediction and management of induced	
			seismicity. Nevertheless, an Energy Update Written Statement of 4 November	
			2019, accompanying the introduction of the moratorium, emphasised the	
			Government's view that natural gas remains an important source of secure and	
			affordable energy and that shale gas has a potential role in this.	
			arroradore errergy and tride strate gas has a potential role in this	
MM39	79	5.109	Revise 2 <sup>nd</sup> last sentence	To provide clarity
				To provide starts,
			Although typically 98-99% of the liquid is water, small quantities of chemicals	
			are often added. Operators must demonstrate to the Environment Agency that	
			all the chemicals used in the process are non-hazardous to groundwater.	
MM40		5.111	Add in additional text	To provide clarity
		0.222		To provide siamly
			A range of issues are likely to be relevant when considering planning	
			applications for hydrocarbon development. For example, there is the potential	
			for landscape and visual impact, impacts from noise, vibration, external lighting,	
			flaring and traffic, and impacts on the natural environment.	
MM41	81	5.115	Add additional text:	To provide clarity

			All drilling operations are subject to notifying the Health and Safety Executive, which will check operators' plans, assess engineering designs and reports and be responsible for checking sites to ensure they meet the requirements of the relevant legislation. The Health and Safety Executive requires that an independent well examiner reviews the design of the well before drilling begins and subsequently monitors its' construction and operation. The drilling operations are also regulated by the Oil and Gas Authority who will approve each stage of the progression of the well through their WONS system (Well Operations Notification System).	
MM42	82	5.117	In 2012 DECC (now DBEIS) introduced measures to control seismic risks from fracking. Operators are now required to assess the location of any relevant faults before fracking operations can take place. Operators must submit to DBEIS a plan of operations, starting with small test fractures before main operations and install real-time monitoring based on a traffic light system. Operators must stop and investigate if they detect tremors above the normal range. Further guidance on the regulation of hydrocarbons proposals is set out in the DECC publication 'Onshore Oil and Gas Exploration in the UK: regulation and best practice (England) (December 2015). A diagram illustrating the 'traffic light' system is provided below. Notwithstanding the introduction of this system, in 2018 and 2019 hydraulic fracturing of wells at the Preston New Road Site, also near Blackpool, gave rise to further induced seismicity, culminating in a magnitude 2.9 event in August 2019 which was widely felt, and reportedly caused damage to property in the area. An interim report by the Oil and Gas Authority into the 2018 seismic activity at Preston New Road concluded that, on the basis of current evidence, they cannot evaluate with confidence whether a proposal to resume hydraulic fracturing in the area, or to start operations elsewhere, will not cause unacceptable levels of seismicity. This led to the announcement by Government in November 2019 of the introduction of a presumption against issuing any further Hydraulic Fracturing Consents, until	To reflect WMS November 2019

			compelling new evidence is provided which addresses the concerns around the	
			prediction and management of induced seismicity.	
			prediction and management of madeed seismory.	
MM43	84	M16 b)	Revise text Part b) ii)	To provide clarity
			ii) Sub-surface proposals for these forms of hydrocarbon development, including lateral drilling, underneath the designations referred to in i) above, will only be permitted where it can be demonstrated that significant harm to the designated asset will not occur. Where lateral drilling beneath a National Park or AONBs is proposed for the purposes of appraisal or production and is also this will be considered to comprise major development it and will be subject to the requirements of Policy D04.	
MM44	84	M16, d)	Revise text of Part d):	Clarifies the approach to hydrocarbon development in these areas.
			d) All-Additional criterion applying to surface hydrocarbon development:	
			i) Where proposals for surface hydrocarbon development meet other	
			locational criteria set out in this policy but fall within a National Park or	
			an AONB or the associated 3.5km visual sensitivity zone around these	
			areas, as 3.5km buffer zone identified on the Policies map, or where	
			located beyond this zone, are otherwise considered to have the	
			potential to cause significant harm to a National Park and/or AONB,	
			applications should must be supported by a detailed assessment of the	
			potential impacts on the designated area(s), unless it can be	
			demonstrated that such an assessment is not required taking into	
			account the particular locational circumstances of the proposed site	
			relative to the designated area/s. Where detailed assessment is required	
			this should include an assessment of views of and from the designated	
			area/s This includes views of and from the associated landscapes from	
			significant viewpoints and an assessment of the cumulative impact of	
			development in the area. Permission will not be granted for such	

	proposals where they would result in unacceptable harm to the special qualities of the designated area(s) or are incompatible with their statutory purposes in accordance with Policy D04.	
MM45 5.1	The NPPF indicates that great weight should be given to conserving landscape and scenic beauty in National Parks and AONBs, which have the highest status of protection in relation to landscape and scenic beauty. The Infrastructure Act 2015 has introduced a ban on hydraulic fracturing activity taking place anywhere at a depth less than 1000m below the ground surface. The Government has also set out through secondary legislation to the Infrastructure Act, which came into force on 6 April 2016, that high volume hydraulic fracturing will not be supported beneath National Parks, AONBs, protected groundwater source areas and World Heritage sites, unless it would take place at a depth in excess of 1,200m below the surface. These controls do not remove the potential for lateral hydraulic fracturing at a greater depth under the National Park, AONBs or other protected areas, from surface locations beyond their boundary, or expressly prevent the possibility of surface development for the purposes of shale gas development, or development for other forms of unconventional hydrocarbons, in these areas. When considering the potential impact of a development on the special qualities of a National Park or AONB, reference to their special qualities can be found in the relevant management plan for the area. Whilst the specific qualities relevant to each protected landscape may differ from one another, they will all include qualities relating to such as landscape and views, tranquillity, remoteness, dark night skies, biodiversity and geodiversity and rare species and heritage, and it is the combination of these qualities that led to these areas being designated and protected as National Parks and AONBs. As such, development which would result in significant harm to the special qualities of a National Park or AONB will generally be resisted.	To include reference to remoteness and dark night skies

MM46	86	5.124	Revise last sentence of para. 5.124 and add new text at end (beyond change of	To provide clarity
			PC66):	

An additional consideration is that the new Regulations and surface restrictions will only apply to high volume hydraulic fracturing "associated hydraulic fracturing". The Authorities have taken into account the WMS of May 2018 and recognise this statutory definition, and have paid due regard to Planning Practice Guidance. It is considered that whereas the definition in the Regulations applies to high volume hydraulic fracturing as defined, whereas in terms of land use and the potential impacts on the environment, local amenity and other relevant planning matters, impacts could occur at lower levels of activity. It is not therefore considered appropriate to distinguish in the Policy between high-volume hydraulic fracturing and fracking involving lower volumes of fracture fluid. This approach is reflected in the broader definition of hydraulic fracturing contained in paragraph 5.119 f) of the Plan. The definition of hydraulic fracturing used in the Plan is related to the PPG definition in that it does not rely on a minimum volumetric threshold. Similarly, it is considered that where hydraulic fracturing is proposed for the purposes of supporting the production of conventional gas resources, there is potential for this to give rise to a generally similar range of issues and potential impacts, although it is acknowledged that fracturing for stimulation of conventional gas production would be likely to involve generally lower volumes and/or pressures. In these circumstances, whilst it is therefore appropriate that such development is subject to the same policy approach. However, it is not the intention of the Mineral Planning Authorities to unreasonably restrict activity typically associated with production of conventional resources, which is a wellestablished industry in the Plan area. Where hydraulic fracturing is proposed in association with development of conventional hydrocarbons, the authorities will consider exceptions to the more restrictive approach set out in Policy M16 part b) where it is satisfied that, based on the circumstances of the specific proposal, it would not result in unacceptable impact on the protected area and full compliance with other relevant elements of the Plan can be demonstrated.

			and they will therefore apply the policy accordingly and reasonably based on	
			the specific circumstances of the proposal under consideration	
MM47	86	5.125	Add text after to 1 <sup>st</sup> sentence:	To be link with National Policy
			In view of the limited protection provided by existing and proposed legislation, as well as current uncertainty about the potential scale and geographical distribution of any commercial gas production that may be sought by industry, it is considered important that a comprehensive range of key environmental and other designations in the Plan area are afforded an appropriate degree of protection as a matter of local planning policy. The local policy needs to align with express Government policy on meeting national need and ensure that the exploration and development of shale gas and oil resources is carried out in a safe and sustainable way meeting the highest environmental standards.	
MM48	87	5.126	Mining operations and drilling at any depth would constitute "development" as defined in the Town and Country Planning Act 1990 ("development" means the carrying out of building, engineering, mining or other operations in, on, over or under land, or the making of any material change in the use of any buildings or other land). Where horizontal drilling beneath a National Park is proposed from a location outside the Park, a 'straddling' application to both mineral planning authorities will be required in accordance with the Town and Country Planning Act 1990, Schedule 1, paragraph 1(1)(i). Such a development, which is likely to fall under EIA regulations, involves mineral extraction from a protected landscape and may be regarded as major development in combination with the wider surface development activity associated with it which could impact on the National Park environment itself. For example, emissions to air and ground and surface water close to the National Park could in turn result in ecological impacts in such a sensitive area, where there are important interactions between ground and surface waters and the heath and moor habitats, which	To provide clarity

			for both their vegetation and specific bird species they support. As the subsurface protections in the Infrastructure Act and the Onshore Hydraulic Fracturing (Protected Areas) Regulations only refer to high volume hydraulic fracturing, it is considered that the starting point in local policy is that all applications for appraisal or production of unconventional hydrocarbons within the National Park and AONBs will be considered as major development and should be steered away from these highly protected areas. Further details on how proposals are assessed in terms of the major development test are set out in Policy D04.	
MM49 8	8 5	.128	Revise text:  In order to ensure that National Parks and AONBs are provided with a degree of protection commensurate with their significance to the landscape and overall quality of the environment within the Plan area, proposals for surface hydrocarbons development within the visual sensitivity zone of the National Park or AONB a 3.5km zone around a National Park or AONB should be supported by detailed information assessing the impact of the proposed development, including views into and out of on the designated area, including views into and out from the protected area. The Authorities consider that, for development outside the boundary of the designated area, such a requirement is most likely to apply within a 3.5km zone around the boundary, as defined on the Policies Map. This 3.5km zone This distance is based on typical standard planning practice relating to assessment of landscape and visual impact for EIA purposes, where it may be justified to 'screen out' consideration of a 35m tall and relatively linear structure beyond a distance of 3.5km from the receptor. Whilst it is considered that a 3.5km zone is likely to be adequate to ensure that, in the large majority of cases, the potential for significant impacts is identified and considered, there may be particular circumstances, for example as a result of the local topography, that mean that similar information will be required in respect of proposals beyond the 3.5km zone. Similarly, the particular topography of the landscape surrounding the designated area in places may, within this 3.5km zone, effectively screen the development in views from or	To provide clarity and flexibility

			towards the designated area and in such cases, as well as cases involving small	
			scale surface hydrocarbon development such as monitoring equipment,	
			additional assessment and supporting information may not be required.	
			Prospective applicants should seek advice from the relevant Mineral Planning	
			Authority on this matter at pre-application stage.	
MM50	88	Add new	Add new paragraph to support Policy M16	To support policy M16
		paragrap	The state of the s	
		h after	Coal mine methane from former mine workings at Kellingley Colliery and within	
		existing	the Selby Coalfield is currently extracted in the Plan area and used to generate	
		5.130	electricity. National planning policy encourages capture and use of this	
			resource and it is appropriate to provide corresponding support in the Plan,	
			through Policy M16 part c). It is likely that such development, which is small in	
			scale, can be accommodated within surface sites associated with the former	
			mine workings, or on industrial estates or employment land, and these are	
			likely to remain the most appropriate locations for this form of	
			development. However, where it is not practicable to access the resource from	
			such a location then proposals in other locations will be considered in relation	
			to the development management policies in Chapter 9 of the Plan.	
MM51	89	M17	M17 1) iii) revise wording to read and add reference to climate change to 2) i)	To add flexibility
			iii) Where produced gas needs to be transported to facilities or	
			infrastructure not located at the point of production, including to	
			any remote processing facility or the gas transmission system,	
			this should be via underground pipeline where practicable, with	
			the routing of pipelines selected to have the least practicable	
			environmental or amenity impact.	
			iv) Where hydraulic fracturing is proposed, proposals, where	
			practicable, should also be located where an adequate water	
			supply can be made available without the need for bulk road	
			transport of water.	

			i) Hydrocarbon development will be permitted in locations where it would not give rise to unacceptable cumulative impact, as a result of a combination of individual impacts from the same development and/or through combinations of impacts in conjunction with other existing, planned or unrestored hydrocarbon development. Applications for appraisal and production activities should specifically address the potential for cumulative impacts of development upon climate change and, where appropriate, propose such mitigation and adaptation measures as may be available and are consistent with Policy D11 and the requirements of other relevant regulators.	
MM52	90	M17	M17 3)  Local economy  Hydrocarbon development will be permitted in locations where a high standard of protection can be provided to environmental, recreational, cultural, heritage or business assets important to the local economy including, where relevant, important visitor attractions. The timing of short term development activity likely to generate high levels of noise or other disturbance, or which would give rise to high volumes of heavy vehicle movements, should be planned to avoid or, where this is not practicable minimise, impacts during local school holiday periods and take into account seasonal variations and peaks in traffic movements.	To provide flexibility
MM53	88	M17 4) i)	Revise text in 4) i)  i) Hydrocarbon development will be permitted in locations where it would not give rise to unacceptable impact on local communities or public health. Adequate separation distances should be	To provide clarity

			maintained between hydrocarbon development and residential buildings and other sensitive receptors in order to protect against unacceptable ensure a high level of protection from adverse individual and cumulative impacts on amenity and public health, from noise, light pollution, emissions to air or ground and surface water and induced seismicity, including in line with the requirements of Policy D02. Proposals for surface hydrocarbon development, particularly those involving hydraulic fracturing, within 500m of residential buildings and other sensitive receptors, are unlikely to be consistent with this requirement and will only be permitted following the particularly careful scrutiny of supporting information which robustly demonstrates how in site specific circumstances an unacceptable degree of adverse impact can be avoided. in exceptional circumstances.	
MM54	90	M17	Add additional bullet point to M17 4):  iv) Proposals should include measures appropriate and proportionate to the development to manage waste gas emissions, including the capture and use of the gas where practicable, to ensure there is not an unacceptable impact on local communities or public health and to make practical use of any waste gas available.	To provide reference to sustainable waste gas management in hydrocarbon development
MM55	94	5.146	Revise text to reflect M17  Unlike other forms of minerals development currently taking place or expected in the Plan area, some phases of hydrocarbon development, such as the drilling of a well, require 24-hour operations. Such operations have acute potential to impact on local residents communities adversely, for example due to noise and light intrusion. This potential exists over much of the area that is currently subject to PEDLs, which is rural in nature, often with relatively low background noise levels, and relatively dark night skies. It is therefore important that	To reflect change of text in M17 4) i) and to include reference to new evidence

locations for development are selected which will ensure adequate separation distances from residential property and other sensitive receptors. This would also help to ensure adequate protection from other potential impacts, such as emissions to air or water or induced seismicity. The significance of this latter issue has increased following the announcement by Government in November 2019 of an effective moratorium on hydraulic fracturing by introducing a presumption against the issuing of any further Hydraulic Fracturing Consents, until compelling new evidence is provided which would address concerns around the prediction and management of induced seismicity. The adequacy of separation distances to properties and other receptors will need to be determined by the Mineral Planning Authority on a case by case basis, but in all cases a robust rigorous assessment of potential impacts is required and a high standard of effective mitigation provided where necessary. The Authority considers that the potential for adverse impacts to arise will tend to increase with greater proximity to sensitive receptors and that proposals within 500m of sensitive receptors are generally likely to create higher risks of harmful impacts on amenity. Such development will generally require especially careful scrutiny of existing conditions, potential impacts and the effectiveness of proposed mitigation measures during consideration of any planning application. The Authority will accordingly expect applications to be supported by more detailed and rigorous information in all these cases, which demonstrates that development can take place acceptably within this distance from sensitive receptors. In order to ensure that an appropriately high standard of protection can be maintained, and to help to provide clarity on the approach to be followed by the Mineral Planning Authorities, it is considered that a minimum horizontal separation distance of 500m should be maintained between the proposed development and occupied residential property or other sensitive receptors, unless there are exceptional circumstances. A 500m distance from the well pad boundary (excluding site access) is considered to represent a reasonable distance of immediate sensitivity taking into account the potential for a <u>complex</u> range of <u>individual and cumulative</u> impacts <u>including</u> on amenity and public health, comprising noise, vibration, lighting and light pollution and visual impact, including impacts arising from potential mitigation measures.

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			Disturbance during the night time periods (23:00 – 7:00) has the potential for a	
			greater degree of perceived impact. To the extent that other factors, relating to	
			emissions to air or ground and surface water, or and other emissions, as well as	
			the potential for some forms of hydrocarbon development to generation of	
			induced seismic activity, are relevant, these will also be taken into account.	
			generate disturbance during night time periods, when there is potential for a	
			greater degree of perceived impact. For the purpose of interpreting this	
			approach, the term 'sensitive receptor' includes comprises residential dwellings	
			and institutions such as residential care homes, children's homes, social	
			services homes, hospitals and non-residential institutions such as schools.	
MM56	94	5.148	Revise paragraph	To reflect greater risk of induced
				seismicity where fracking takes place in
			A further specific consideration associated with hydraulic fracturing is the	areas of former underground coal
			possibility of induced seismicity. This has the potential to impact local amenity	workings and to include reference to
			adversely and can be a significant concern to local communities. Furthermore,	new evidence
			the Plan area contains a wide range of historically important buildings, which	
			may be more vulnerable to damage from induced seismicity than more modern	
			structures. Although evidence suggests that any earth tremors that could be	
			induced are likely to be of very low magnitude, it will be important to ensure	
			that development which could give rise to induced seismicity is located in areas	
			of suitable geology. Government indicated in an Energy Update Written	
			Statement in November 2019 that the causes of seismicity are highly	
			dependent on local geology and that the limitations of current scientific	
			evidence means it is difficult to predict the probability and maximum	
			magnitude of any seismic events. Proposals should therefore be supported by	
			compelling evidence which demonstrates that induced seismicity can be	
			managed and mitigated to an acceptable level. This should include information	
			which demonstrates the known location of any faults, including any information	
			available as a result of former underground workings in the vicinity, and an	
			assessment of the potential for induced seismicity to occur as a result of the	
			proposed development. Operators will be expected to apply the DBEIS traffic	
			light system (see Fig.15) during their operations.	
			10, 0,	1

MM57	95	5.150	Add a sentence to the end of paragraph:	To reflect reference to sustainable
			This should include measures to manage waste gas emissions and include the	waste gas management in hydrocarbon
			This should include measures to manage waste gas emissions and include the	development in Policy M17 4) iv)
			capture and use of the gas as energy, so as to achieve a green completion	
N 4 N 4 E O	0.5	N44.0	where practicable.	To annotate alonita los maformicos to the ann
MM58	95	M18	Provide additional text to M18 1) i)	To provide clarity by referring to there being adequate capacity for the waste
			Proposals for hydrocarbon development will be permitted where it can be	
			demonstrated, through the submission of details relating to the a waste	
			water management plan of waste water, that adequate capacity exists and	
			adequate arrangements can be made for the management or disposal of any	
			returned water and Naturally Occurring Radioactive Materials arising from	
			the development. Proposals should, where practicable and where a high	
			standard of environmental protection can be demonstrated, provide for on-	
			site management of these wastes through re-use, recycling or treatment.	
			Where off-site management or disposal of waste is required, proposals should	
			demonstrate that adequate arrangements can be made for this. Where new	
			off-site facilities are proposed in the Plan area for the management or	
			disposal of waste arising from hydrocarbon development, these should be	
			located in accordance with the principles identified in Policies W10 and W11	
MM59	96	M18	Additional text to M18 2) i)	Clarify position on decommissioning
				and sub surface restoration and clarify
			i) Following completion of the operational phase of development, or where	text and link with text in para 5.151
			wells are to be suspended pending further hydrocarbon development,	relating to range of other regulatory
			notwithstanding the requirements and obligations under any other	controls
			regulatory regimes, any wells will be decommissioned, insofar as this involves	
			the complete removal of any associated surface development, so as to both	
			prevent the risk of any contamination of ground and surface waters and	
			emissions to air and ensure the proper restoration and after-care of the site;	
MM60	97	5.157	Insert revised text	To provide clarity

			This should include information about the dismantling of equipment and clearance of the site <a href="surface">surface</a> , the decommissioning of any wells to prevent the risk of contamination of ground or surface waters or any emissions to air; and how the site <a href="surface">surface</a> will be restored  As stated above oother regulators also pay a role in ensuring that decommissioned sites would not pose a risk as a result of pollution of ground or sub surface waters or emissions to air.	
MM61	98	New paragrap h after existing 5.159	New paragraph to explain that waste water management is subject to other regulatory controls and that the LPA will work with those other bodies.  In applying policy the Authorities will have regard to other regulatory regimes and will work effectively with other regulatory bodies as explained in paragraph 5.151.	To provide clarity
MM62	100	M20	1) Proposals for surface and underground development for the mining of deep coal will be permitted where all the following criteria are met:  i) the location, siting and design of the surface development would ensure a high standard of protection for the environment and local communities in line with the development management policies in the Joint Plan;  ii) the proposals would enable coal to be transported in a sustainable manner;  iii) where located in the Green Belt, the proposals would comply with national policy on Green Belt;  iv) the effects of subsidence upon land stability and important surface structures, infrastructure (including flood defences) and the natural and historic environment, will be monitored and controlled so as to prevent unacceptable impacts;	To ensure climate change is taken into account

			v) that opportunities have been explored, and will be delivered where practicable, to maximise the potential for reuse of any colliery spoil generated by the development and that proposed arrangements for any necessary disposal of mining waste materials arising from the development are acceptable in line with Part 3 below; vi) the proposal's impact upon climate change has been considered.	
MM63	101	M21	2) Other proposals for the working of shallow coal will be permitted where the following criteria are met:  i) Where located in the National Park or an AONB the development would be consistent with Policy D04 or, where the development would be located outside the National Park or AONB, would provide a high standard of protection to the designated area;  ii) A high standard of protection would be provided to internationally and highly important nature conservation designations;  iii) Where located in the Green Belt, the working, reclamation and afteruse of the site would be compatible with Green Belt objectives in line with national Policy on Green Belt;  iv) The site is well located in relation to the highway network and intended markets;  v) The proposal's impact on climate change has been considered.	
MM64	102	M22	Policy M22: Potash and Salt  Proposals for the extraction of potash, and salt sites within the North York Moors National Park and renewed applications for the existing sites at Boulby Mine and Doves Nest Farm Woodsmith Mine beyond their current planning	To provide clarification and flexibility

permissions will be assessed against the criteria for major development set out in Policy D04.

Proposals for new surface development and infrastructure associated with the existing permitted potash and salt mine sites in the National Park, or their surface expansion, which are not considered to be major development, will be permitted provided they meet the requirements of Policy D11 and Policy I02 and that no unacceptable impact would be caused to the special qualities of the National Park, its environment or residential or visitor amenity in the context of any need for the development. Proposals for new surface development and infrastructure which are considered to represent major development will be assessed against the criteria for major development set out in Policy D04.

Proposals for increased volume of potash extraction, the extraction of other forms of potash not included in existing permissions, or sub-surface lateral extensions to the permitted working area in locations accessible from the existing sites at Boulby Potash Mine and the <a href="Doves Nest Farm@Woodsmith">Doves Nest Farm@Woodsmith@Wine</a> site as well as proposals for new sites outside of the National Park, will be permitted where it can be demonstrated that the following criteria are met:

- The proposals would not <u>result in unacceptable harm to</u> <u>detract from</u> the special qualities of the National Park, taking account of any mitigation measures proposed;
- ii. The effects of subsidence upon land stability, coastal erosion and important surface structures, infrastructure (including flood defences) and environmental and cultural designations, can be monitored and controlled so as to prevent unacceptable impacts;
- iii. The proposed arrangements for disposing of mining waste materials arising from the development are acceptable; and
- iv. The requirements of Policy IO1 for transport and infrastructure have been fully considered.

MM65	103	5.173	Add text to the end of Para:	To provide more information about the 'North Yorkshire Polyhalite Project'
			in 2016 under the NSIP process. The "North Yorkshire Polyhalite Project" was	
			approved by the North York Moors National Park Authority when it concluded	
			that the potential economic benefits from the proposal represented a	
			transformational economic opportunity at a regional and local level. At the	
			same time it was concluded that the innovative nature of the mine design and	
			associated landscaping would result in an acceptable reduction in the long term	
			environmental impacts of the development. It was also recognised that there	
			was no realistic scope for locating the development elsewhere outside the	
			National Park. (It is important to note that the need for the mineral was not	
			considered to represent exceptional circumstances as this form of potash did	
			not have any established market globally, and in any case was available in	
			significant volumes at the nearby Boulby Potash mine). Construction of the mine began formally on the 4 <sup>th</sup> May 2017. At the time of the MWJP Hearing,	
			site preparation works at both the mine site and the Lockwood Beck	
			intermediate tunnel site (located just outside the National Park in the Redcar &	
			Cleveland BC area) will have been substantially completed and the project will	
			be broadly on target for first Polyhalite production around the end of 2021.	
			be broadly of target of mot roynance production around the end of 2021.	
MM66	114	6.26	Revise Para:	Additional information to provide clarification and evidence update.
			Environment Agency data indicates that in 2014 the North Yorkshire sub-region	·
			imported a minimum of 212,000 tonnes of waste (251,000 tonnes in 2012 and	
			193,000 tonnes in 2013). However, the actual figure is likely to be higher due	
			to the lack of detail on the origin of some waste arisings. In the same year In	
			each year, from 2012-2014, the sub-region is known to have exported over	
			300,000 tonnes of waste. The majority of import and export movements were	
			from or to other locations in Yorkshire and Humber or the North East.	
			However, <u>as indicated above</u> , data suggests that there are significant annual	
			variations in the scale of movements between particular areas and this limits	

			the potential to e future waste flow	•	orehensive unde	erstanding of cur	rent and likely														
MM67	115	W02	specifical specialist will not b	provided for in the last of th	n 2) above, whe vaste arising ou <u>as those accom</u> nless it can be d arest appropria	tside the Plan a modating hazar emonstrated th	rea, including dous waste, it at the facility	To add flexibility to ensure hazardous waste is covered													
MM68	118	Table 6	Revise figures in	Гable 6:				Waste Capacity data updated as a result of released 2015 Waste Data													
					Waste Managemen t Method	Capacity 2016 (tonnes)	Capacity 2020 (tonnes)	Capacity 2025 (tonnes)	Capacity 2030 (tonnes)	Interrogator, inclusion of new waste facilities and changes to methods and waste streams managed at existing											
														Recycling (C&I, LACW, Agricultural)	644,338 734,450	889,639 979,751	864,639 945,230	814,639 895,230	waste facilities.		
			Recycling (CD&E)	<del>279,160</del> <u>315,920</u>	<del>204,160</del> 240,920	<del>151,990</del> 177,482	<del>151,990</del> <u>177,482</u>														
																Recycling (Specialist Material)	105,049 106,200	105,049 106,200	105,049 106,200	105,049 106,200	
			Treatment Plant	<del>198,226</del> 272,935	<del>184,780</del> <u>381,949</u>	<del>177,756</del> <u>374,925</u>	<del>177,756</del> <u>374,925</u>														
			Composting	<del>317,877</del> 163,171	357,877 163,171	342,877 148,171	329,541 134,835														
			Energy from Waste	0	320,000	320,000	320,000														

			Landfill (C&I, LACW, Agricultural) Landfill (CD&E) Landfill (Haz) TOTAL	478,822 525,927 559,961 658,444 610 2,583,433	103,822 148,563 289,312 300,406 0 2,454,639 2,640,960	85,075 56,816 53,637 131,340 0 2,101,023 2,260,164	37,140 <u>0</u> 53,637 131,340 <u>0</u> 1,989,752	
			Table 6: Total actual (	2,777,657 (2016) and project			2,140,012 Iting waste	
			management capacit		•		•	
MM69	120	Table 8	Revise figures in Ta	ble 8:				Projected Capacity Gaps/Surplus updated as a result of updated waste
			Waste	Projected	Projected	Projected	Projected	management capacity.
			Management	Capacity	Capacity	Capacity	Capacity	
			Method	Gap/Surplu s 2016	Gap/Surplu s 2020	Gap/Surplu s 2025	Gap/Surplu s 2030	
				(tonnes)	(tonnes)	(tonnes)	(tonnes)	
			Recycling (C&I, LACW, Agricultural)	-228,319 -318,261	<del>-442,284</del> -532,226	<del>-405,451</del> -477,369	<del>-342,710</del> -414,655	
			Recycling	<del>16,672</del>	<del>386,458</del>	4 <del>56,283</del>	471,418	
			(CD&E)	<u>-20,088</u>	349,698	<u>422,315</u>	<u>437,450</u>	
			Treatment	<del>52,534</del>	<del>90,615</del>	<del>111,350</del>	<del>124,564</del>	
			Plant	135,378	90,959	111,694	<u>124,908</u>	
			Composting	<del>-134,199</del> -136,992	<del>-133,483</del> -136,276	<del>-117,558</del> -120,351	<del>-103,265</del> -106,058	
			Energy from Waste	46,386	-102,961	-95,418	-89,631	
			Incineration (Specialist High Temp)	13,632	13,632	13,632	13,632	

			Landfill (C&I, LACW, Agricultural)	<del>-261,451</del> -308,556	<del>-64,585</del> -109,326	-44,356 -16,097	4,983 42,123	
			Landfill (Hazardous)	<del>7,252</del> <u>6,642</u>	23,464	24,379	25,266	
			Landfill (CD&E)	<del>-75,841</del> -159,364	<del>-20,927</del> -32,021	<del>179,749</del> 102,046	185,642 107,939	
			Table 8: Main projecto (tonnes per annum). I surplus are negative.		•		_	
MM70	121	W03	Insert relevant Distr to Policies Map: In Part 1) of the Poli		ational Park/Ci	ty to site and cr	ross reference	Provides further locational detail for sites, and adds allocations and a cross reference to the Policies map to provide clarity
			over the Plan p the time perio sites over the waste manage	in (WJP11), in operiod for the red for continued Plan period and ment infrastruted Whin site, to lt policy.	the City of Yor management o d waste manag d the developm acture will be p to compliance v	k, sites as strat of LACW. Propo gement operati nent of other a ermitted subje with relevant n	egic allocations osals to extend ons at these ppropriate ct, in the case ational and	
			4) Provision of ca	apacity for mar	nagement of LA ecycling, recov	ACW is also sup	ported	
			North Selby M Southmoor En			202), in the City District	of York	

_		•		
			Land at Halton East, near Skipton (WJP13), in Craven District	
			Land at Seamer Carr, near Scarborough (WJP15), in Scarborough Borough	
			Land at Skibeden, near Skipton (WJP17), in Craven District	
			Land at Tancred, near Scorton (WJP18), in Richmondshire District	
			Land at Fairfield Road, Whitby (WJP19), in the North York Moors	
			National Park	
			Former ARBRE Power Station (WJP25), in Selby District	
			4) 5) Proposals for development at the allocated sites referred to in 1), and 2)	
			and 4) above, and as shown on the Policies Map, will be required to take	
			account of the key sensitivities and incorporate the necessary mitigation	
			measures that are set out in Appendix 1.	
MM71	124	W04	Revise text:	Provides further locational detail for
				sites and a cross reference to the
			In Part 1) iii) of the Policy:	Policies Map to provide clarity
			iii) Providing large scale capacity for recovery of energy and anaerobic	
			digestion for C&I waste through a combination of spare capacity within	
			the Allerton Waste Recovery Park facility and the Southmoor Energy	
			Centre (WJP03), in Selby District, former ARBRE Power Station (WJP25),	
			in Selby District, and North Selby Mine anaerobic digestion (WJP02), in	
			the City of York, sites, which are identified in the Plan as allocated sites	
			for these uses. The development of the WJP02 site will only be	
			permitted where it would be consistent with the principles of including	
			land in the York Green Belt;	
			In Part 2) of the Policy:	
			,	
			2) Provision of capacity for management of C&I waste is also supported	
			through site allocations for recycling, transfer and treatment of C&I	
			waste at:	

			Land at Halton East, near Skipton (WJP13), in Craven District  Hillcrest, Harmby (WJP01), in Richmondshire District  Land at Tancred, near Scorton (WJP18), in Richmondshire District  Land at Skibeden, near Skipton (WJP17), in Craven District  Land at Allerton Park, near Knaresborough (WJP08), in Harrogate  Borough  Land at Seamer Carr, near Scarborough (WJP15), in Scarborough	
			Borough Land at Common Lane, Burn (WJP16), in Selby District Land at Pollington (WJP22), in Selby District Land at Fairfield Road, Whitby (WJP19), in the North York Moors National Park Land at Harewood Whin, Rufforth (WJP11), in the City of York	
			In Part 3) of the Policy:	
			3) Proposals for development of the allocated sites referred to in 1) and 2) above, and as shown on the Policies Map, will be required to take account of the key sensitivities and incorporate the necessary mitigation measures that are set out in Appendix 1.	
MM72	125	6.64	Add additional text:  In these circumstances it is not considered appropriate to support the principle of further large-scale recovery capacity in the area where the waste proposed to be managed would arise mainly outside the Plan area, unless it can be demonstrated that the facility would represent the nearest appropriate installation for recovery of the waste, in line with relevant legislation. Any such proposals will also be expected to provide for utilisation of heat in accordance with Policy W01 and be consistent with the requirements of Policies W10 and W11 in order to meet needs arising within it. For the purposes of this policy it	To make it clear how monitoring will be dealt with

			is considered appropriate to use a threshold of 75,000tpa as an indicator of large scale, in line with the threshold used to identify strategically significant facilities in the Waste Position Statement for Yorkshire and Humber <sup>2</sup> . The following will form part of the annual monitoring associated with this Policy: implementation of committed capacity, capacity requirements and decisions on all C&I planning applications that would provide additional commercial and industrial waste (including hazardous C&I waste) capacity.	
MM73	127	6.70	Revise 5 <sup>th</sup> sentence:  However, the Waste Arisings and Capacity Assessment (2016) (updated March 2017) identifies an expected capacity gap for recycling under all scenarios considered, up to a maximum of approximately 470,000 437,000 tonnes per annum in the highest case scenario, based on available capacity for managing CD&E waste only.	Updated text to reflect the changes to capacity gaps/surplus in table 8 and the update to capacity information subsequent to the publication of the September 2016 Report
MM74	127	6.73	Revise 1 <sup>st</sup> sentence:  There is a forecast shortfall in capacity for landfill of non-hazardous CD&E waste, particularly from around 2022, as a result of the expiry of a number of time limited permissions, with a maximum annual gap of around 186,000 108,000 tonnes per annum by 2030 in the highest case scenario.  Revise 3 <sup>rd</sup> sentence:  If rates of recycling nearer to that modelled in the higher recycling scenario included in the waste arisings and capacity assessment are achieved, then the requirement for capacity for landfill of non-hazardous CD&E waste could be significantly less, reaching a maximum of around 96,000 18,000 tonnes per annum by 2030.	Updated text to reflect the changes to capacity gaps/surplus in Table 8

<sup>&</sup>lt;sup>2</sup> Yorkshire and Humber Waste Position Statement (Feb 2016)

MM75	128	W05	Revise text in part 2 and 3:	Provides further locational detail for
				sites and a cross reference to the
			2) Provision of capacity for management of CD&E waste is also	Policies Map to provide clarity, add
			supported through site allocations for:	MJP13 – Whitewall Quarry as an
				allocated site
			i) Allocations for recycling of CD&E waste:	
			Land at Potgate Quarry, North Stainley (WJP24), in Harrogate Borough	
			Land at Allerton Park, near Knaresborough (WJP08), in Harrogate	
			Borough	
			Land at Darrington Quarry, Darrington (MJP27), in Selby District	
			Land at Barnsdale Bar, Kirk Smeaton (MJP26), in Selby District	
			Land at Went Edge Quarry, Kirk Smeaton (WJP10), in Selby District	
			Land to the west of Newlands Lane, Upper Poppleton (WJP05)Land to	
			the north of at Duttons Farm, Upper Poppleton (WJP05), in the City of	
			<u>York</u>	
			Whitewall Quarry, near Norton (MJP13), Ryedale District	
			ii) Allocations for landfill of CD&E waste:	
			Land at Brotherton Quarry, Burton Salmon (WJP21), in Selby District	
			Land to the west of Newlands Lane, Upper Poppleton (WJP05) Land to	
			the north of at Duttons Farm, Upper Poppleton (WJP05), in the City of	
			<u>York</u>	
			Land adjacent to former Escrick Brickworks, Escrick (WJP06), in Selby	
			<u>District</u>	
			3) Proposals for development of the allocated sites for recycling or	
			landfill referred to in 2) above, and as shown on the Policies Map, will	
			be required to take account of the key sensitivities and incorporate	
			the necessary mitigation measures that are set out in Appendix 1.	
			, , , , , , , , , , , , , , , , , , , ,	

MM76	133	W08	Add additional text:	To provide clarity
			1) Proposals for the development of new infrastructure and increased capacity for the management of waste water and sewage sludge, not including waste water from hydrocarbon activities, will be permitted in line with requirements identified in asset management plans produced by waste water infrastructure providers active in the Plan area. Preference will be given to the expansion of existing infrastructure in appropriate locations rather than the development of new facilities. Where it is not practicable to provide required additional capacity at existing sites, support will be provided for the development of new sites for the management of waste water and sewage sludge in line with the requirements of Policies W10 and W11.	
MM77	140	W11	Add additional text:  5) Siting facilities to provide additional waste water treatment capacity, including for waste water containing Naturally Occurring Radioactive Materials and hazardous waste, at existing waste water treatment works sites as a first priority. Where this is not practicable, preference will be given to use of previously developed land or industrial and employment land. Where development of new capacity on greenfield land is necessary then preference will be given to sites located on lower quality agricultural land. Siting of facilities for management of waste water from hydrocarbons development will also be considered under the requirements of Policy M18 where relevant;	To broaden the policy out to refer to hazardous waste
MM78	145	7.12	Add text:  In addition to transport infrastructure, supply of minerals is supported by a range of other associated infrastructure. This includes facilities such as plant and equipment for routine processing or preparing for sale of minerals	To add flexibility

			extracted at the site. In certain circumstances these ancillary routine processing activities, together with their associated plant and buildings, may constitute permitted development under the Town and Country Planning (General Permitted Development) Order 1995 (as amended). Where they do not, and a planning application is required to be submitted, this will be considered against the development management policies in Chapter 9.	
MM79	146	102	Revise text:  3 In addition to the requirements of Part 1), within the North York Moors National Park The siting of ancillary minerals infrastructure within the North York Moors National Park will only be supported where it would be located within the Boulby mine existing operational surface site or Doves Nest Farm mine surface site if developed, on other existing industrial land, or within the Whitby Business Park or is constrained to a particular location for which there is sufficient overriding justification-identified on the Policies Map.	To provide flexibility to the Policy and to clarify that part 3) of the Policy operates in conjunction with Part 1)
MM80	149	S01	Policy S01: Safeguardinged Surface Mineral Resources  Part 1) - Surface mineral resources:  The following surface minerals resources and associated buffer zones identified on the Policies Map will be safeguarded from other forms of surface non-mineral development to protect the resource for the future:  i. All crushed rock and silica sand resources with an additional 500m buffer;  ii. All sand and gravel, clay and shallow coal resources with an additional 250m buffer;  iii. Building stone resources and active and former building stone quarries with an additional 250m buffer.  Part 2) - Deep mineral resources:	Restructure of policy so only covers surface minerals

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			Potash and (including polyhalite) resources within the Boulby Mine licensed	
			permitted area and Doves Nest Farm indicated and inferred resource area,	
			identified on the Policies Map, will be safeguarded from other forms of	
			surface development to protect the resource for the future.	
			Reserves and resources of potash and polyhalite identified on the Policies	
			Map, including a 2km buffer zone, will also be protected from sterilisation by	
			other forms of underground minerals extraction, deep drilling and the	
			underground storage of gas or carbon in order to protect the resource for the future.	
MM81	152	S02	Policy S02: Developments proposed within Minerals Safeguarding Areas	Restructure of policy so only covers
			Safeguarded Surface Mineral Resource areas	surface minerals
			Part 1) - Surface mineral resources:	
			Within the Safeguarded Surface Minerals Resource Safeguarding Aareas	
			shown on the Policies Map, permission for development other than minerals	
			extraction will be granted where:	
			<ul> <li>It would not sterilise the mineral or prejudice future extraction; or</li> </ul>	
			The mineral will be extracted prior to the development (where this	
			can be achieved without unacceptable impact on the environment or local communities), or	
			The need for the non-mineral development can be demonstrated to	
			outweigh the need to safeguard the mineral; or	
			It can be demonstrated that the mineral in the location concerned is	
			no longer of any potential value as it does not represent an	
			economically viable and therefore exploitable resource; or	
			The non-mineral development is of a temporary nature that does not	
			inhibit extraction within the timescale that the mineral is likely to be	
			needed; or	

• It constitutes 'exempt' development (as defined in the Safeguarding Exemption Criteria list, as set out in paragraph 8.47).

Applications for development other than mineral extraction in Minerals Safeguardeding Surface Minerals Resource Aareas should include an assessment of the effect of the proposed development on the mineral resource beneath or adjacent to the site of the proposed development.

#### Part 2) - Deep minerals resources:

In areas identified as Underground Mineral Safeguarding Areas on the Policies Map, proposals for the following types of development should be accompanied by information about the effect of the proposed development on the potential future extraction of the safeguarded underground resource, as well as on the potential for the proposed surface development to be impacted by subsidence arising from working of the underlying minerals resource:

- Large institutional and public buildings;
- Major industrial buildings including those with sensitive processes and precision equipment vulnerable to ground movement;
- Major retail complexes;
- Non-residential high rise buildings (3 storeys plus);
- Strategic gas, oil, naphtha and petrol pipelines;
- Vulnerable parts of main highways and motorway networks (e.g. viaducts, large bridges, service stations and interchanges);
- Security sensitive structures;
- Strategic water pumping stations, waterworks, reservoirs, sewage works and pumping stations;
- Ecclesiastical property;
- Power stations; and
- Wind turbines

			Permission will be granted where the assessment demonstrates that a significant risk of adverse impact on the development from mining subsidence will not arise or that the criteria in Part 1) of the Policy (other than the final criterion) are met.  Part 3) – Protecting potash and polyhalite resources from other underground minerals development:  Where proposals for deep drilling or development of underground gas resources or the underground storage of gas or carbon are located within the area safeguarded for potash, salt and polyhalite shown on the Policies Map, permission for development will only be granted where it can be demonstrated that the proposed development will not adversely affect the potential future extraction of the protected mineral.	
MM82	153	8.22	Revise text:  The purpose of safeguarding is not to protect the minerals resource in all circumstances, but to ensure that the presence and potential significance of the resource is taken into account when other proposals in a safeguarded area are under consideration, and that sterilisation of the resource only takes place where there is appropriate justification. In some cases, it may be practicable for prior extraction of the resource to take place, where this can be done without unacceptable impacts on local communities or the environment, in line with the development management policies in the Joint Plan. In other cases, the need for the sterilising development may outweigh the need to protect the resource, or it may be possible to demonstrate that the safeguarded resource is no longer justified for safeguarding. Where non-exempt development (see Safeguarding Exemptions Criteria list in para. 8.47) is proposed in a safeguarded area for surface mineral resources, or where development of the forms identified in Policy SO2 (part two) is proposed in an area safeguarded for underground resources, applicants should consider at an early stage any implications that the presence of the safeguarded resource may have for their	To reflect creation of new Policy S03.

			proposals and include information in any application, via a minerals resource assessment, about measures that would be implemented to avoid unnecessary sterilisation, or to demonstrate that the need for the sterilising development outweighs the need to protect the resource.	
MM83	154	New S03	POLICY S03: Safeguarded Deep Minerals Resource areas  Part 1) – Safeguarding potash from surface development vulnerable to subsidence:  Potash (including polyhalite) resources expected to be recovered by the Woodsmith Mine over its permitted life are identified on the Policies Map for safeguarding, and will be safeguarded from the following forms of nonmineral surface developments to protect the resource for the future;  • Large institutional and public buildings;  • Major industrial buildings and other industrial buildings and infrastructure with sensitive processes and precision equipment vulnerable to ground movement;  • Major retail complexes;  • Non-residential high rise buildings (3 storeys plus);  • Strategic gas, oil, naphtha and petrol pipelines;  • Vulnerable parts of main highways and motorway networks (e.g. viaducts, large bridges, service stations and interchanges);  • Security sensitive structures;  • Strategic water pumping stations, waterworks, reservoirs, sewage works and pumping stations;  • Ecclesiastical property;	New policy provide distinction between surface and deep mineral safeguarding
			<ul> <li>Power stations;</li> <li>Wind turbines;</li> <li>Permission for the above forms of development will be granted where it can be demonstrated that a significant risk of sterilisation of the safeguarded</li> </ul>	

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			mineral deposits would not arise, or the need for the surface development	
			would demonstrably outweigh the need to safeguard the mineral deposit.	
			Part 2) – Protecting potash (including polyhalite) resources from other	
			underground minerals development:	
			Potash (including polyhalite) resources expected to be recovered by the	
			Woodsmith Mine over its permitted life, identified on the Policies Map for	
			safeguarding, will also be protected from sterilisation by other forms of	
			underground minerals extraction, deep drilling and the underground storage	
			of gas or carbon in order to protect the resource for the future.	
			Where proposals for deep drilling or development of underground gas	
			resources or the underground storage of gas or carbon are located within the	
			area safeguarded for potash, (including polyhalite) shown on the Policies	
			Map, permission for development will be granted where it can be	
			demonstrated that the proposed development will not adversely affect the	
			potential future extraction of the protected mineral, or the benefits of the	
			proposed development would demonstrably outweigh the need to safeguard	
			the resource.	
MM84	154	8.15 -	Policy justification for safeguarding of Potash and Polyhalite Resources (lifted	Moved and revised to reflect new
		8.19 (old	from S01 and added to new Policy S03)	potash safeguarding policy
		para ref.		
		moved to	8.15 Underground mineral resources are not at direct risk of sterilisation	
		after	through non-mineral surface development in the same way as surface	
		new	resources and there is no specific requirement in national policy to safeguard	
		Policy	them within protected areas. However, certain forms of surface development,	
		S03	particularly large structures or those with sensitive processes taking place in	
			them, may be particularly vulnerable to subsidence damage.	
			8.16 Potash, salt and including polyhalite resources in the Plan area are	
			considered to be of strategic significance, as the potash and polyhalite deposits	
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are the only known potentially workable resources in the country and planning permission currently exists for their extraction. Whilst remaining resources associated with the Boulby Mine are understood to be located offshore, resources permitted for extraction through the new Woodsmith Mine, currently under construction, underlie the eastern part of the National Park. Diagram (Figure 19) shows the location of the potential sources of potash and polyhalite in relation to the Woodsmith Mine permission area, the National Park Boundary, the remainder of the Plan area and adjacent areas of East Yorkshire. The permitted life of mineral extraction at the Mine is approximately 100 years. It is therefore considered that there is particular justification to safeguard them appropriate resources for the future.

8.17 These Extensive resources cover a relatively large area of potash and polyhalite exist in the north-eastern part of the Plan area and also extend southwards beyond the Plan area boundary, into the East Riding of Yorkshire down to Kingston upon Hull, as shown in Figure 19. Available information suggests that the resource, which is already at a very substantial depth below ground level, gets significantly deeper to the south, beyond the National Park boundary, and is also extensively faulted in the Vale of Pickering area, to the extent that extraction is not expected to be technically feasible or economically viable within the current Plan period. it is not considered necessary or proportionate to safeguard the whole of the potential resource area. Furthermore, a large area of the resource within the Plan area is located beneath the North York Moors National Park, where the risk of sterilisation as a result of significant surface development is relatively low as a consequence of national and local policies restraining major development. However, notwithstanding this position, it would be is appropriate to safeguard-reserves and resources within the area licensed for extraction from Boulby Mine (the only active potash mine in the Plan area) along with those resources forming part of the York Potash project thathavebeen identified with a higher degree of confidence— an area of resource expected to be sufficient to cover the duration of the permission that has been granted. The extent of the area identified on the Policies Map for safeguarding includes those resources forming part of the

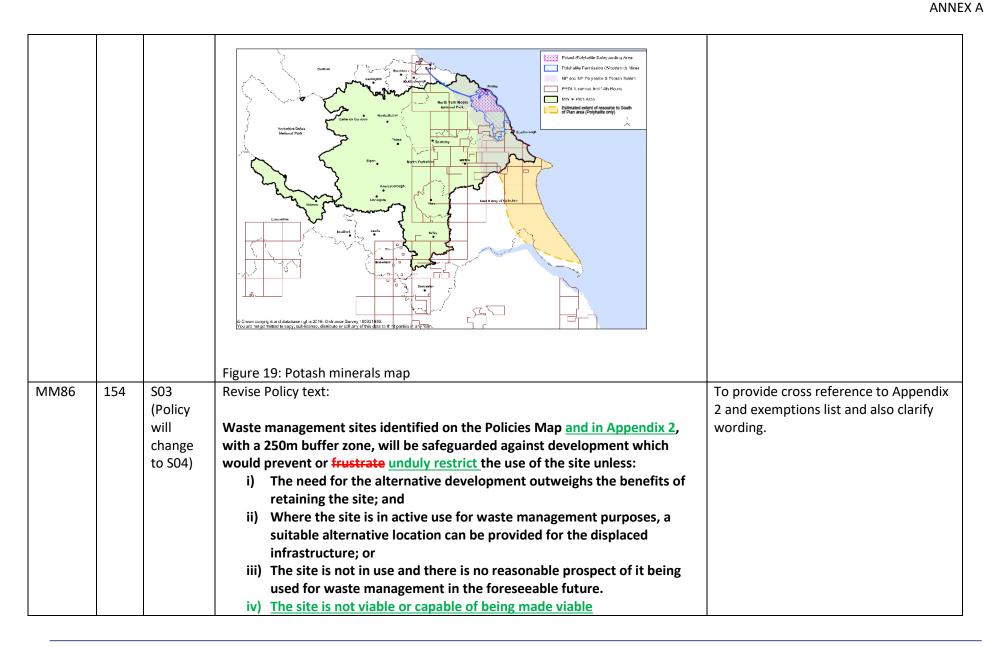
York Potash project that have been identified with a higher degree of confidence (i.e. the indicated and inferred resources) as well as adjacent areas expected to be required to sustain the Mine over its permitted life. This will help to ensure that, where certain types of surface development, sensitive to subsidence, are proposed within the licensed safeguarded area, the presence of the underground resource is taken into account. In this respect, the purpose of safeguarding underground resources is not to prevent surface development in the relevant area but to ensure that the potential implications for sterilisation of potash or polyhalite are taken into account. The Authorities acknowledge that it will be appropriate to keep under review the extent of the area necessary to provide adequate safeguarded resources over the permitted life of the Mine and will address this through subsequent reviews of the Plan where necessary. In the meantime, the Policies Map accompanying the Plan shows the overall extent of potential potash resources within the Plan area, as well as the area currently subject to safeguarding. Prospective developers should refer to this map for information on the distribution of the overall potash resource and seek further advice from the relevant mineral planning authority if there is any doubt about how a potential development may be impacted by the potash and polyhalite safeguarding requirements included in the Plan. Types of surface development which are considered relevant for the purposes of safeguarding underground potash and polyhalite are identified in Policy S023 (part two one). A surface safeguarding buffer zone has not been identified due to the scale of the area and the extremely low risk of sterilisation by surface development in this part of the Plan area.

8.18 Extraction of gas in proximity to underground mining operations can give rise to particular concerns including the potential for gas to migrate towards, or accumulate in, mine tunnels. This could be a particular issue where hydraulic fracturing ('fracking') techniques are involved. Similar considerations could apply where proposals are brought forward for the underground storage of gas or carbon, for example in depleted natural gas reservoirs. The presence of a hydrocarbons well could in itself lead to a direct local sterilisation of potash and polyhalite resources, and also act as a constraint to the driving of access tunnels

towards target areas of more viable resources. The long term sterilising effect of such constraints may be difficult to foresee during the early stages of Mine development.

8.19 To ensure that consideration is given to protecting reserves and resources of potash, salt and including polyhalite from the potential effects of sub-surface hydrocarbons development extracting or storing gas, safeguarding is considered appropriate., including an underground buffer zone in addition to the area proposed to be safeguarded on the surface. A buffer zone of 2km is considered to offer a reasonable balance between protection of the resource and providing flexibility for other development to take place where appropriate, representing a horizontal distance which is readily achievable with current technology for horizontal drilling of oil and gas wells. The safeguarding area, identified on the Policies Map, is considered to provide for safeguarding of resources sufficient to cover the permitted life of the Woodsmith Mine and offers a reasonable balance between protection of the resource and providing flexibility for other development to take place where appropriate and consistent with other policies in the Plan, recognising that PEDLs are located within the southern part of the National Park. Whilst \( \frac{1}{2} \) there are no current PEDLs in the area covered by the safeguarded area, a number, including some recent PEDL's awarded during the 14th onshore licensing round, overlap with the southern part of the Woodsmith Mine permission area. The effect of national policy and other policies in the Plan, particularly Policy M16, would act as a major constraint to most forms of surface hydrocarbons development in this area. As noted in paragraph 8.17, the Authorities acknowledge that it will be appropriate to keep under review the extent of the area necessary to provide adequate safeguarding of potash, including polyhalite, resources over the permitted life of the Mine and will address this through subsequent reviews of the Plan where necessary. This will allow further consideration to be given to safeguarding issues in the event of any further PEDL rounds, or any new information on the extent and distribution of viable potash and polyhalite resources following commencement of extraction at Woodsmith Mine which is expected around the end of 2021. and buffer zone. As with other forms of

MM85 154	8.16	having to wait for the other approval processes to be concluded. The Mineral Planning Authorities will therefore carry out consultation with other appropriate regulatory bodies (such as the Environment Agency, Health and Safety Executive, Oil and Gas Authority and Mines Inspector) on planning applications which might impact on the safeguarded underground minerals resource, to ensure that the Authorities can be satisfied that sub-surface issues can and will be adequately addressed by other complimentary regulatory regimes where relevant.  Insert after para 8.16	To provide clarity.
		safeguarding, the purpose is not to prevent other forms of development from taking place under any circumstances, but to ensure that the presence of the safeguarded resource is taken into account, and given priority where appropriate. In some circumstances it may be practicable to take measures, such as through appropriate phasing of activity, to enable extraction of more than one underground resource in the same area. Where <a href="underground">underground</a> conflict could arise, applicants will need to demonstrate, including through use of <a href="Interaction Agreements where appropriate">Interaction Agreements where appropriate</a> , that measures can be implemented to ensure that the safeguarded resource is adequately protected.  8.20 Planning guidance and case law makes clear that Minerals Planning	



			Where development, other than exempt development as defined in the Safeguarding Exemption Criteria list, as set out in paragraph 8.47, is proposed within an identified buffer zone permission will be granted where adequate mitigation can, if necessary, be provided to reduce any impacts from the existing or proposed adjacent waste uses to an acceptable level, and the benefits of the proposed use outweigh any safeguarding considerations.	
MM87	155	8.29	Revise Para:  As some waste uses are relatively low-value developments, they are at risk of being replaced by competing, higher-value land uses. Safeguarding facilities can help to guard against this. The purpose of safeguarding certain waste facilities is not to prevent other development from taking place but to ensure that the need to maintain important waste infrastructure is factored into decision-making for other forms of development. Where a site is not in use, viability issues will be relevant to considering whether there is a reasonable prospect of the site being used for waste management in the foreseeable future. This will be particularly important in the two-tier parts of the Plan area, where many development decisions are not taken by the waste planning authority.	To clarify that Policy \$03 S04 does not unreasonably restrict development of a safeguarded waste management site.
MM88	155	Para. 8.30 (Italics: PC85 in the Addendu m of Proposed Changes to Publicati on Draft	Revise Para:  In some cases, the introduction of other forms of development in close proximity to established or allocated waste uses, can lead to conflict given the potential for impacts on local amenity due, for example, to noise, dust odour or bioaerosols. Whilst it is not possible to identify all such forms of development exhaustively, they include residential uses and also commercial and industrial uses that depend on a high quality local environment (for example within the food and health care sectors). The identification of a buffer zone around safeguarded waste facilities ensures that the potential for such impacts can be properly taken into account, whilst also recognising the importance of allowing the waste facility to continue to operate. As a range of types and scales of	To clarify that Policy S03 does not unreasonably restrict development of land, including future proposals, within the buffer zone of a safeguarded waste management site.

		(July 2017))	development could be associated with waste management activity, it is not practicable to define individual buffer zones for each facility. A 250m buffer zone reflects a balance between ensuring that the potential for significant impacts arising from some waste uses is allowed for, whilst limiting the extent to which consultation for safeguarding purposes is required. It is also consistent with the Environment Agency's restrictions on open composting of waste taking place within 250m of residential property. Where proposals for non-exempt development in these zones would not be compatible with the safeguarded use then permission will be refused unless suitable mitigation can be provided as part of the proposals for the encroaching development or there are other overriding benefits. It is acknowledged that in some cases, including at the former mine sites in the Plan area, there are other extant proposals for redevelopment which are matters for determination by the relevant local planning authority and that such proposals could overlap with land proposed for safeguarding in the Joint Plan. In these circumstances the Minerals and Waste Planning Authority will seek to work constructively with the relevant local planning authority and developers to ensure that a proportionate approach to implementing safeguarding of minerals and waste infrastructure requirements is taken.	
MM89	155	S04 (Policy will change to S05)	Railheads, rail links and wharves identified on the Policies Map and in  Appendix 2, with a 100m buffer zone, will be safeguarded against development which would prevent or frustrate unduly restrict the use of the infrastructure for minerals or waste transport purposes, unless:  i) The need for the alternative development outweighs the benefits of retaining the facility; and  ii) Where the minerals or waste transport infrastructure is in active use on the land, a suitable alternative location can be provided for the displaced infrastructure; or	To provide cross reference to Appendix 2 and exemptions list and also clarify wording.

			<ul> <li>iii) The infrastructure is not in use and there is no reasonable prospect of it being used for minerals or waste transport in the foreseeable future.</li> <li>iv) The site is not viable or capable of being made viable</li> <li>Where development, other than exempt development as defined in the Safeguarding Exemption Criteria list, as set out in paragraph 8.47, is proposed within an identified buffer zone permission will be granted where adequate mitigation can, if necessary, be provided to reduce any impacts from the existing or proposed adjacent minerals or waste infrastructure uses to an acceptable level, and the benefits of the proposed use outweigh any</li> </ul>	
MM90	156	8.34	Revise Para:  Transport of coal by barge has previously occurred in the Selby area, and some infrastructure remains but needs repair if it is to be used again. Growing interest in the potential for increased supply of marine aggregate into the Yorkshire and Humber area may increase the significance of both water and rail transport of minerals in future, adding to the justification for safeguarding wharfs and railheads <sup>42</sup> . Where a site is not in use, viability issues will be relevant to considering whether there is a reasonable prospect of the site being used for minerals or waste transport in the foreseeable future.	To clarify that Policy SO45_does not unreasonably restrict development of a safeguarded minerals or waste transport infrastructure site.
MM91	157	S05 (Policy will change to S06)	Revise text of Policy  Minerals ancillary infrastructure sites identified on the Policies Map and in Appendix 2, with a 100m buffer zone, will be safeguarded against development which would prevent or frustrate unduly restrict the use of the site for minerals ancillary infrastructure purposes, unless:  i) The need for the alternative development outweighs the benefits of retaining the site; and	To provide cross reference to Appendix 2 and exemptions list and also clarify wording.

			<ul> <li>ii) Where minerals ancillary infrastructure is in active use on the land, a suitable alternative location can be provided for the displaced infrastructure; or</li> <li>iii) The site is not in use and there is no reasonable prospect of it being used for minerals ancillary infrastructure in the foreseeable future.</li> <li>iv) The site is not viable or capable of being made viable</li> <li>Where development, other than exempt development as defined in the Safeguarding Exemption Criteria list, as set out in paragraph 8.47, is proposed within an identified buffer zone permission will be granted where adequate mitigation can, if necessary, be provided to reduce any impacts from the existing or proposed adjacent minerals ancillary infrastructure uses to an acceptable level, and the benefits of the proposed use outweigh and safeguarding considerations.</li> </ul>	
MM92	157	8.41	Revise Paragraph:  To protect safeguarded facilities from encroachment by other non-compatible development which may compromise the continued use of the site minerals ancillary infrastructure, for example development which may be sensitive to disturbance from noise or dust, a buffer zone around safeguarded facilities has also been identified. A 100m buffer zone is considered to be adequate to ensure that the potential for significant impacts is taken into account for these forms of development. Where proposals for non-exempt development in these zones would not be compatible with the safeguarded use then permission will be refused unless suitable mitigation can be provided as part of the proposals for the encroaching development or there are other overriding benefits. Where a safeguarded site is not in use, viability issues will be relevant in considering whether there is a reasonable prospect of the site being used for minerals ancillary infrastructure in the foreseeable future.	
MM93	161	D02	Revise Part 1) of the Policy:	Change of text to include local communities and residents

			1) Proposals for minerals and waste development, including ancillary development and minerals and waste transport infrastructure, will be permitted where it can be demonstrated that there will be no unacceptable impacts on local amenity the amenity of local communities and residents, local businesses and users	
MM94	161	9.13	Planning authorities are advised in national Planning Practice Guidance not to duplicate other statutory means of pollution control. Examples include the issuing of environmental permits for waste operations and crushing plant, and the control of statutory noise nuisance. The Authorities will liaise with other agencies including the Environment Agency and, where applicable, District Council Environmental Health Departments, on such matters. However, certain pollution control matters can also be relevant when determining minerals and waste planning applications, particularly where they are relevant to the use and development of land, for example, those impacting on public health. Applicants are advised to have early discussions with the Minerals and Waste Planning Authority and other relevant regulatory authorities to ensure a coordinated approach. With regard to development that is required by The Town and Country Planning (Environmental Impact Assessment) Regulations 2017 to be accompanied by an environmental statement, a developer needs to include in the statement a description of the likely significant effects of the development resulting from, inter alia, the risk to human health. In determining such applications consideration will be given, where appropriate to the case, as to whether specific monitoring measures may be required, as part of a decision granting planning permission, by means of a planning condition or planning obligation (as applicable), to monitor identified significant adverse effects on the environment arising from proposed EIA development (which may include health effects if applicable).	Additional text to provide flexibility and clarity
MM95	166	D04	Revise Policy wording:	Additional text to provide flexibility and clarity

### Part 1) - Major minerals and waste development

Proposals for major development in the National Park, Howardian Hills, Nidderdale, North Pennines and Forest of Bowland Areas of Outstanding Natural Beauty will should be refused except in exceptional circumstances and where it can be demonstrated it is in the public interest. The demonstration of exceptional circumstances and public interest will require justification based on the following:

- a) The need for the development, which <u>can will usually</u> include a national need for the mineral or the waste facility and the contribution of the development to the national economy; and
- b) The impact of permitting it, or refusing, it upon the local economy which includes that of the National Park or AONB; and
- c) Whether, in terms of cost and scope, the development can viably and technically and viably be located elsewhere outside the designated area, or the need for it can be met in some other way; and
- d) Whether The extent to which any detrimental effect on the environment, the landscape and recreational opportunities, can be moderated. to a level which does not significantly compromise the reason for the designation.

Where there are exceptional circumstances and the proposal is considered to be in the public interest, every effort to avoid adverse effects will be required. Particular consideration will be given to the extent to which the proposal may affect the qualities which contributed to the designation of the landscape.

Where adverse effects cannot be avoided, harm should be minimised through appropriate mitigation measures. Appropriate and practicable compensation will be required for any unavoidable effects which cannot be mitigated.

# Part 2) – All other developments

Planning permission will be supported where proposals contribute to the achievement of, or are consistent with, the aims, policies and aspirations of the relevant Management Plan and are consistent with other relevant development management policies in the Joint Plan.

	Part 3) – Proposals which impact the setting of Designated Areas Proposals for development outside of the National Parks and AONBs will not usually be permitted where it would have an unacceptable harmful effect on the setting of the designated area.	
MM96 167 9.25	Add additional text to paragraph 9.25 and add an additional paragraph after 9.25:  9.25 For major development in the National Park and AONBs, the four strands of the major development test need to be addressed in order to determine whether the proposal represents an exceptional circumstance and is in the 'public interest'. One of the main considerations in this assessment, where relating to proposals for minerals extraction, should be the need for the resource itself, including at a national level, and whether there are alternative sources available to meet any national need. The potential for a specific mineral to be extracted on a national basis only from within the National Park or AONB will be a relevant consideration when assessing need. The outcome of these considerations will then, where relevant, need to be assessed in accordance with the Habitats Regulations and other relevant policies contained in this Joint Plan and the NPPF. Applicants will be expected to supply sufficient information to demonstrate robustly that proposals fulfil the requirements of the major development test.  Proposals should be designed to avoid adverse impacts (including cumulative impacts) on the special qualities of the National Park, though because of the inherent nature and scale of major development it is unlikely that impacts can be moderated to a level where significant adverse effects can be completely avoided. A proposal that is likely to harm a National Park or AONB to the extent that it compromises the reason for its designation is unlikely to be regarded as being in the public interest. The North York Moors has an existing potash mine and a second mine is under construction which in terms of volume of production is stated to become the largest potash mine in the world. Other	To provide clarity

			significant major developments have also been located in the National Park such as RAF Fylingdales and there is growing pressure on the southern part of the Park from the hydrocarbons industry. Cumulatively it is considered that the impact of these large scale developments of an industrial nature are starting to impact on the special qualities of the National Park, particularly in terms of far reaching open moorland views, remoteness and a sense of wildness and	
MM97	169	D05	Revise Part 2) of the Policy  Part 2) - Waste	To provide consistency with National policy
			Proposals for waste development in the Green Belt, including new buildings or other forms of development which would result in an adverse impact on the openness of the Green Belt or on the purposes of including land within the Green Belt, including those elements which contribute to the historic character and setting of York, that include the construction of new buildings in the Green Belt will be considered inappropriate.	
			Substantial weight will be given to any harm to the Green Belt and inappropriate waste development in the Green Belt will only be permitted in very special circumstances, which must will need to be demonstrated by the applicant, in which the harm by reason of inappropriateness, or any other harm, is clearly outweighed by other considerations order to outweigh harm caused by inappropriateness, and any other harm.	
			Proposals for other forms of waste development which would result in an adverse impact on the openness of the Green Belt or on the purposes of including land within the Green Belt, including those elements which contribute to the historic character and setting of York, will only be permitted in very special circumstances, which must be demonstrated by the applicant, in which the harm is clearly outweighed by other considerations.	

			The following forms of waste development will be appropriate may be permitted in the Green Belt provided they preserve the openness of the Green Belt and do not conflict with the purposes of including land in the Green Belt, including those elements which contribute to the historic character and setting of York:  i) open windrow composting;  ii) individual farm-scale on-farm composting and anaerobic digestion; recycling of construction and demolition waste in order to produce recycled aggregate where it would take place in an active quarry or minerals transport site and is linked to the life of the quarry or site; iv) short term waste sorting and recycling activity in association with, and on the same site as, other permitted demolition and construction activity;  v) recycling, transfer and treatment activities at established industrial and employment sites in the Green Belt where the waste development would be consistent with the scale and nature of other activities already taking place at the site;  vi) landfill of quarry voids including for the purposes of quarry reclamation and where the site would be restored to an after use compatible with the purposes of Green Belt designation;  vii) small scale deposit of inert waste for agricultural improvement purposes or the improvement of derelict or degraded land; and viii) continued activities within the footprint of established waste sites in the Green Belt.	
MM98	170	9.35	Revise text  In order to provide local guidance on this matter, the policy identifies a number of types of waste management activities and types of locations where waste development may be appropriate permitted, provided that openness is maintained and the development would be consistent with the purposes for which the land is included in the Green Belt.	To be consistent with change in policy D05

MM99	173	D07	Revise Policy	Policy redrafted to provide more clarity
			1) Proposals will be permitted where it can be demonstrated that, <a href="https://havingtaken.into.account.any.proposed.mitigation.measures">having taken.into.account.any.proposed.mitigation.measures</a> , there will be no unacceptable impacts on biodiversity or geodiversity.  **restautory.proposed.mitigation.measures*, Sites of Importance for Nature Conservation, Sites of Local Interest and Local Nature Reserves, local priority habitats, habitat networks and species, having taken into account any proposed mitigation measures. The level of protection provided to international, national and locally designated sites are outlined in parts 2) to 8) below.	
			2) A very high level of protection will be afforded to sites designated at an international level, including SPAs, SACs and RAMSAR sites. Development which would have an unacceptable impact on these sites will not be permitted.	
			3) Development, whether inside or outside of a SSSI which would is likely to have an unacceptable impact adverse effect on the notified special interest features of a SSSI or a broader impact on the national network of SSSIs will only be permitted where the benefits of the development at that location clearly outweigh the impact to the SSSI features and the broader SSSI network. For the The loss or deterioration of irreplaceable habitats including ancient woodland or aged or veteran trees, will only be permitted where both the need for, and the benefits of the development at the proposed location would clearly outweigh the impact or loss.	
			4) Where development would be located within an Impact Risk Zone defined by Natural England for a SPA, SAC, RAMSAR site or SSSI, or at any other location at which it could have an adverse impact on the SPA, SAC, RAMSAR site or SSSI, and the development is of a type identified by Natural England as one which could potentially have an adverse impact on the designated site, proposals should be accompanied by a detailed	

assessment of the potential impacts and include proposals for mitigation and enhancement where relevant.

## 5) Locally important sites and assets include:

- i. <u>Sites of Importance for Nature Conservation (including candidate</u> sites);
- ii. Local Nature Reserves;
- iii. Local Geological Sites; and
- iv. <u>Habitats and species of principal importance or other sites of geological or geomorphological importance.</u>

<u>Development will not be permitted that will result in an unacceptable impact</u> to locally important sites and assets unless it can be demonstrated that:

- the benefits of development clearly outweigh the nature conservation value or scientific interest of the site and its contribution to wider biodiversity objectives and connectivity; and
- <u>the proposed mitigation or compensatory measures are equivalent to the value of the site/asset.</u>
- 5) Through the design of schemes, including any proposed mitigation and or compensation measures, proposals should seek to contribute positively towards the delivery of agreed biodiversity and/or geodiversity objectives, including those set out in agreed local Biodiversity or Geodiversity Action Plans, or in line with agreed priorities of any relevant Local Nature Partnership, with the aim of achieving net gains for biodiversity or geodiversity and supporting the development of resilient ecological networks.
- 7) 6) In exceptional circumstances, and where the development site giving rise to the requirement for offsetting is not located within a SPA, SAC, RAMSAR or SSSI, the principle of biodiversity offsetting to fully compensate for any losses will be supported on a site by site basis and as

	1	T		
			a last resort in accordance with the mitigation hierarchy. These	
			circumstances specifically include where:	
			i) It has been demonstrated that it is not possible to <u>fully</u> avoid or	
			mitigate against adverse impacts; and	
			ii) The provision of compensatory habitat within the site would not be	
			feasible; and	
			iii) The need for and for the benefits of the development in the proposed	
			location outweigh override the need to protect the site; and	
			iv) Any compensatory gains would be delivered within the minerals or	
			waste planning authority area in which the loss occurred, unless	
			otherwise agreed by the planning authority. Compensatory gains	
			outside of the planning authority area will only be deemed as	
			acceptable where it is clearly demonstrable that the approach will	
			lead to greater biodiversity and/or geodiversity benefits than	
			alternative options within the planning authority area.	
			and the plants of the plants o	
			8) Proposals must consider the cumulative impacts as a result of a	
			combination of individual impacts from the same development and/or	
			through combinations of impacts in conjunction with other development.	
			Proposals will only be permitted where it would not give rise to	
			unacceptable cumulative impacts.	
			unacceptable cumulative impacts.	
MM100	175	9.56	Insert new text after 2 <sup>nd</sup> sentence of paragraph 9.56:	To take account of cross boundary
1411411200	1/3	3.30	insert new text after 2 sentence of paragraph 3.30.	issues
			Where development requiring offsetting is proposed, the arrangements for	133463
			provision of the offsetting biodiversity gain should be set out as part of the	
			proposals, and the location where the offsetting provision is to be made should	
			be within the same minerals or waste planning authority area as the	
			development giving rise to the need for offsetting. This is to ensure that	
			biodiversity assets are not displaced out of the local area. Offsetting proposals	
			may only be permitted outside of the plan area with written agreement from	
			the planning authority, and only where sufficient evidence could be provided to	
			demonstrate the biodiversity/geodiversity benefits of undertaking offsetting	

MM101	187	9.97	outside of the Plan area. For example, if a site was on the plan area boundary and sufficient evidence could be provided to demonstrate the biodiversity benefits of undertaking an offset outside of the Plan area. A further consideration is  Revise last sentence of Para:  The emerging City of York Local Plan is proposing to require that new developments are meet the relevant BREEAM or Code for Sustainable Homes standards in line with the 2013 Building Regulations by having a 19% reduction in Dwelling Emission Rate and a reduced water consumption rate.	To be consistent with national policy
MM102	188	D11	Add additional text in final paragraph of Part 1  Proposals for substantial new minerals extraction and for the large-scale treatment, recovery or disposal of waste, as well as for hydrocarbon development, should be accompanied by a climate change assessment, as appropriate, showing how the proposals have taken into account impacts from climate change and include appropriate mitigation and adaptation measures where necessary.	To provide link between climate change and hydrocarbons
MM103	190	D12	Revise 2 <sup>nd</sup> Para, 2 <sup>nd</sup> Sentence of the Policy:  Development proposals will be required to demonstrate that all practicable steps will be taken to conserve and manage on-site soil resources, including soils with environmental value, in a sustainable way. Development which would disturb or damage soils of high environmental value such as  Development which could lead to irreversible damage to blanket intact peat or other soil contributing to ecological connectivity or carbon storage will not be permitted.	To provide clarity

MM104	tbc	New	Addition of overarching air quality Policy	To deal with air quality
101101104	LDC	Policy D14	Addition of overalishing all quality rolley	To dear with all quality
		– Air	Policy D14: Air Quality	
		Quality	Proposals for mineral and waste development will be permitted provided	
		Policy	that:	
			(a) there are no unacceptable impacts on the intrinsic quality of air; and,	
			(b) there are no unacceptable impacts on the management and protection of	
			air quality, including any unacceptable impacts on Air Quality Management	
			Areas.	
			Main responsibility for implementation of policy: NYCC, NYMNPA, CYC,	
			Minerals and Waste industry	
			Key links to other relevant policies and objectives: M01, M11, M17, M20,	
			<u>W10, W11, I01, I02, D02, D03, D11</u>	
			<b>Objectives:</b> 1, 5, 7, 8, 10, 11	
			Monitoring: Monitoring indicator 58 (see Appendix 3)	
			Policy Justification	
			The chapter in the PPG on Air Quality provides guiding principles on how	
			planning can take account of the impact of new development on air quality. It	
			states that 'Local Plans can affect air quality in a number of ways, including	
			through what development is proposed and where, and the encouragement	
			given to sustainable transport. Therefore, in plan making, it is important to take	
			into account air quality management areas (AQMAs) and other areas where	
			there could be specific requirements or limitations on new development	
			because of air quality.'	
			Dianning guidance and case law makes clear that just as environmental increases	
			Planning guidance and case law makes clear that just as environmental impacts	
			are material considerations, so too is the existence of regulatory regimes which seek to control such impacts. There exist a number of issues which are covered	
	I	1	seek to control such impacts. There exist a number of issues which are covered	<u> </u>

		<u> </u>	by other regulatory regimes and mineral planning outle with a should account	
			by other regulatory regimes and mineral planning authorities should assume	
			that these regimes will operate effectively. Whilst these issues may be put	
			before mineral planning authorities, they should not need to carry out their	
			own assessment as they can rely on the assessment of other regulatory bodies.	
			However, before granting planning permission they will need to be satisfied	
			that these issues can or will be adequately addressed by taking the advice from	
			the relevant regulatory body. The Mineral Planning Authorities will therefore	
			carry out consultation with other appropriate regulatory bodies (such as the	
			Environment Agency, Health and Safety Executive and the Oil and Gas Authority	
			in this context.	
			Where air quality is a particular issue, the Authorities will consider:	
			where air pollution arises;	
			measures that can be taken to ensure that developments in areas of	
			particular concern with regards air quality do not give rise to additional	
			unacceptable air quality impacts; and,	
			the potential for cumulative impacts arising from both smaller	
			developments as well as the effects of more substantial developments.	
MM105	193	New	Add new Policy and Introductory text under the 'Section 106, Community	To deal with Section 106 agreements,
		Policy D15	Infrastructure Levy and Planning Performance Agreements' heading:	Community Infrastructure Levy and
		Introduct	g i i i g i i i i g i i i i i i g i	Planning Performance Agreements
		ory text	9.118 Development of land will, to varying degrees depending on its nature and	
		and Policy	location, impact on the environment, communities, amenities and physical	
		wording	infrastructure of the Plan area. As such the authorities will, where there is	
			appropriate justification, expect development to mitigate or compensate for	
			the extent of this impact through the use of planning obligations on the	
			granting of planning permissions. Planning obligations also known as Section	
			106 agreements under the Town and Country Planning Act 1990 (as amended),	
			are benefits that may be in kind or take the form of financial contributions.	
			Section 106 agreements are legally binding undertakings which seek to secure	
			that development is acceptable, by securing contributions to offset negative	
	]		consequences of development.	

9.119 Prior to the submission of relevant applications within the Plan area, developers/applicants are encouraged to engage in the pre-application process to determine whether there is likely to be a requirement for a Section 106 agreement in respect of a particular proposal.

### **Policy D15 – Planning Obligations**

Developer contributions will be sought to eliminate or mitigate the potential adverse effects of new development on site or on the surrounding area, and to ensure the provision of any necessary and adequate improvements to infrastructure to support the functioning of the development.

The level of contributions required will be negotiated as part of a Section 106 agreement, or set out in any adopted Community Infrastructure Levy Charging Schedule or successor framework.

Contributions will only be sought where they are necessary to make the development acceptable in planning terms and where they are fairly and reasonably related to the development in scale and kind.

Main responsibility for implementation of policy: NYCC, NYMNPA, CYC, Minerals and Waste industry

<u>Key links to other relevant policies and objectives: D01, D02, D03, D04, D05, D06, D07, D08, D09, D10, D11, D12</u>

**Objectives:** 9, 10, 12

Monitoring: Monitoring indicator 57 (see Appendix 3)

**Policy Justification** 

9.120 9.118 Section 106 of the Town and Country Planning Act 1990 provides a mechanism for planning obligations, in order to make development acceptable in planning terms which would otherwise not be acceptable. This can include the making of a financial contribution towards measures (which may be off-site in some circumstances) where needed to mitigate against or compensate for the impacts of the development. Such contributions should be proportionate to the scale and nature of the development and the matters which need to be dealt with. The minerals and waste planning authorities will seek such agreements where justified and where they would be in accordance with relevant legislation and guidance.

#### Community Infrastructure Levy and Planning Performance Agreements

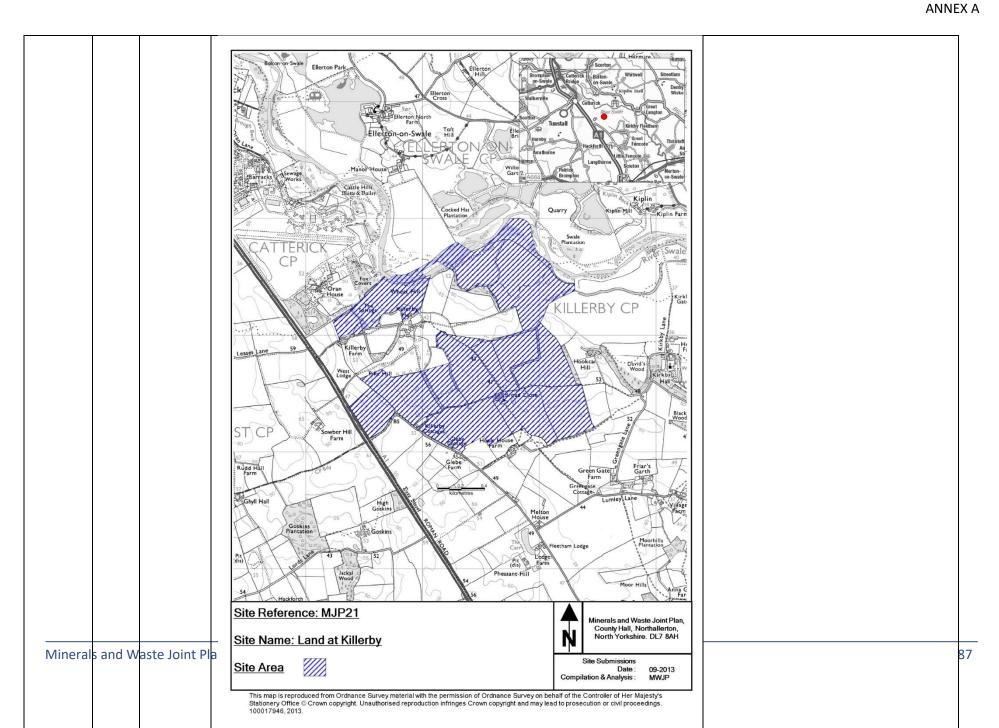
9.121 9.119 The Community Infrastructure Levy (CIL) is a planning charge, introduced by the Planning Act 2008 as a tool for local authorities in England and Wales to deliver infrastructure to support the development of their area. It came into force on 6 April 2010 through the Community Infrastructure Levy Regulations 2010. NYCC is not a CIL-charging authority. City of York Council and the North York Moors National Park Authority have not yet adopted any CIL policy. However, should CIL be introduced in either of these areas any relevant obligations relating to minerals and waste development would need to be met.

9.122 9.120 A Planning Performance Agreement (PPA) is defined as an agreement between the local planning authority (or minerals and waste planning authority in the context of this Joint Plan) and an applicant to provide a project management framework for handling a planning application. A PPA enables the planning authority and the applicant to agree timescales, actions and resources for handling a particular application. It should cover the preapplication stages but may also extend through to the post-application stage. PPAs can be particularly useful in setting out an efficient and transparent process for determining large and/or complex planning applications. They encourage joint working between the applicant and the planning authority and can also help to bring together other parties such as statutory consultees. Their

			form can vary in type from a detailed legal document through to a much simpler memoranda of understanding. Due to the scale and complexity of some minerals and waste developments, it may be appropriate for a planning application to be dealt with through a PPA.	
MM106	Appe ndix 1	WJP13	Insert extra bullet point at the end of the Key Sensitivities:  • Structures proposed over 50m in height	Requested by MOD in Hearing Statement
	page 11		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over 50m in height in connection with this development	
MM107	Appe ndix	WJP17	Insert extra bullet point at the end of the Key Sensitivities:  Structures proposed over 50m in height	Requested by MOD in Hearing Statement
	page 14		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over 50m in height in connection with this development	
MM108	Appe ndix 1 page 17	MJP06	Insert extra bullet point at the end of the Key Sensitivities:  Structures proposed over 91.4m in height  Insert extra bullet point at the end of the Development requirements:	Requested by MOD in Hearing Statement
	17		The Ministry of Defence should be consulted on any structures proposed over 91.4m in height in connection with this development	
MM109	Appe ndix 1	МЈР07	Insert extra bullet point at the end of the Key Sensitivities:  • Structures proposed over 91.4m in height	Requested by MOD in Hearing Statement
	page 21		Insert extra bullet point at the end of the Development requirements:	

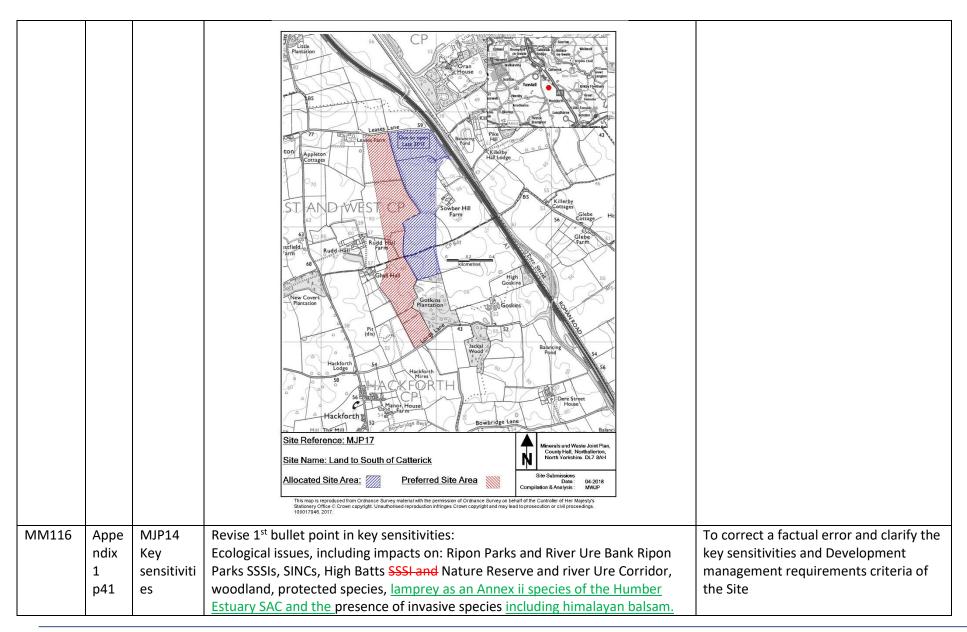
			The Ministry of Defence should be consulted on any structures proposed over	
			91.4m in height in connection with this development and any development of	
			open water bodies, creation of wetland habitat, refuse or landfill site within the	
			RAF Leeming and RAF Topcliffe birdstrike safeguarding zones	
MM110	Appe	MJP33	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 91.4m in height	Statement
	1			
	page 25		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			91.4m in height in connection with this development and any development of	
			open water bodies, creation of wetland habitat, refuse or landfill site within the	
			RAF Leeming birdstrike safeguarding zone	
MM111	Appe	MJP11	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 15.2m in height	Statement
	1			
	page 29		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			15.2m in height in connection with this development and any development of	
			open water bodies, creation of wetland habitat, refuse or landfill site within the	
			RAF Leeming birdstrike safeguarding zone	
MM112	Appe	MJP21	Additional text to be added	To reflect decision of Inspector in EIP
	ndix			
	1		Retain boundary as shown on plan on page 35 of Appendix 1 (CD18) and do	
	p33		not make revision to boundary that was proposed in PC102 (CD09).	
			Revise 3 <sup>rd</sup> bullet point of Key sensitivities on page 33 of Appendix 1 (CD18)	
			as following: 'Heritage asset issues <u>as identified by Historic England</u> ,	
			including proximity to and Impact on: World War II fighter pens at	
			Catterick, Castle Hills Motte & Bailey Castle, Bainesse settlement,	
			archaeological remains, Listed Buildings including the potential for harm to	
			the setting of at: Oran House, Killerby Hall, Hook Car Farmhouse, Kirkby	

MM113	Anno	MID21	Hall, Friars Garth, the stable at Kiplin Hall, Kirkby Fleetham Conservation Area, Hornby Park Registered park and garden and Killerby Hall unregistered park and garden   • Revise 3 <sup>rd</sup> bullet point of Development requirements on page 33 of Appendix 1 (CD18) as following: 'Appropriate site design and landscaping of site to mitigate impact on: heritage assets as identified by Historic England, (Scheduled Monuments including: World War II fighter pens at Catterick, Castle Hills Motte & Bailey Castle, Bainesse settlement, archaeological remains, Listed Buildings including the potential for harm to the elements which contribute to the significance of the listed buildings at: Oran House, Killerby Hall, Hook Car Farmhouse, Kirkby Hall, Friars Garth, Kiplin Hall, Kirkby Fleetham Conservation Area, Hornby Park Registered park and garden and the unregistered park and gardens at Killerby Hall), local landscape features and their respective settings 'Insert extra bullet point at the end of the Key Sensitivities:  • Structures proposed over 91.4m in height  Insert extra bullet point at the end of the Development requirements:  • The Ministry of Defence should be consulted on any structures proposed over 91.4m in height in connection with this development and any development of open water bodies, creation of wetland habitat, refuse or landfill site within the RAF Leeming birdstrike safeguarding zone	To reflect decision of Inspector in EID
IVIIVI113	Appe ndix 1 p35	MJP21	Revise site boundary from the boundary changed by PC102 of Addendum of Proposed Changes to the boundary submitted in CD18 – Appendix 1 Allocated Sites.	To reflect decision of Inspector in EIP



MM114	Appe	MJP17	Revise 3 <sup>rd</sup> bullet point of Key sensitivities:	To reflect decision of Inspector in FIP
MM114	Appe ndix 1 p37	MJP17 Key Sensitivit ies and Develop ment requirem ents	<ul> <li>Revise 3<sup>rd</sup> bullet point of Key sensitivities:</li> <li>Heritage asset issues <u>as identified by Historic England</u>, including proximity to and impact on: Scheduled Monuments including Bainesse settlement, WWII fighter pens and round barrow, archaeological remains, Listed Buildings including the potential for harm to the settings of both Rudd Hall and Ghyll Hall, Registered and unregistered park and gardens, including Hornby Castle Park</li> <li>Revise 3<sup>rd</sup> bullet point of Development requirements:         Appropriate site design and landscaping of site to mitigate impact on: heritage assets <u>as identified by Historic England</u>, (Scheduled Monuments including: Bainesse settlement, WWII fighter pens and round barrow, archaeological remains, Listed Buildings including the potential for harm to the elements which contribute to the significance of the listed buildings at both Rudd Hall and Ghyll Hall, Registered and unregistered park and gardens including Hornby Castle Park), Hackforth and East Appleton villages, landscape features and their respective settings and users of the A1. Part of the MWP17 site has been identified as a preferred area rather than a site allocation to reflect the importance of the historic environment constraints in the western part of the combined area in particular. It is unlikely that development of the whole of the land identified as a preferred area will be acceptable but some development, as part of an integrated scheme of working and restoration within the combined site allocation/preferred area, may be acceptable subject to detailed testing of impacts on historic assets and their settings via a planning application.</li> </ul>	To reflect that, following discussion, Historic England considers that no preferred area should be allocated due to the impact on Rudd Hall and Ghyll Hall
			Insert extra bullet point at the end of the Key Sensitivities:  Structures proposed over 91.4m in height  Insert extra bullet point at the end of the Development requirements:	

			The Ministry of Defence should be consulted on any structures proposed over 91.4m in height in connection with this development and any development of open water bodies, creation of wetland habitat, refuse or landfill site within the RAF Leeming birdstrike safeguarding zone  Amend 1st paragraph of Reasons for allocating site: in this location. No major issues have been raised by statutory consultees in respect of local amenity, landscape, biodiversity, historic and water environments which indicate any significant conflict with other relevant policies in the Plan.	
MM115	Appe ndix 1 p39	MJP17	Revise site boundary from the boundary changed by PC104 of Addendum of Proposed Changes to show additional preferred area in consultation with Industry in Examination Library as LPA/75.	To provide site boundary of preferred area as requested by the Inspector but noting that it is not agreed by Historic England



#### Revise 5<sup>th</sup> bullet point:

Water issues, including: hydrology, dewatering, flood risk (zones 2 and 3), surface water drainage, and potential for flood storage and water quality & geomorphology issues important to the features of the SSSI.

Insert extra bullet point at the end of the Key Sensitivities:

• Structures proposed over 91.4m in height

Revise 1<sup>st</sup> bullet point Development management requirements criteria:

Mitigation of ecological issues, in particular with regard to avoiding impacts on the Ripon Parks and River Ure Bank Ripon Parks SSSIs and the River Ure to demonstrate that minerals extraction at this site will not destroy or damage the interest features for which the High Batts Nature Reserve, Ripon Parks and River Ure Bank Ripon Parks SSSIs are designated. This includes designing the development (including any bunds and discharge outfalls) to protect the SSSI ecological features from the impact of haul roads and the impacts of flood events and potential erosion by the river that might lead to river encroachment into the quarry and SSSI (to include a buffer zone between the north western part of the development and the River Ure), or alterations to the stability of the hydrology associated with the SSSI and to protect lamprey as an Annex ii species of the Humber Estuary SAC; and, in respect of protected species, including measures to address and control invasive species

### Revise last bullet point:

An appropriate restoration using opportunities for habitat creation, but which is also appropriate to location within a birdstrike safeguarding zone <u>and which includes long term management arrangements to ensure the protection and enhancement of the SSSI.</u>

Insert extra bullet point at the end of the Development requirements:

			The Ministry of Defence should be consulted on any structures proposed over 91.4m in height in connection with this development and any development of open water bodies, creation of wetland habitat, refuse or landfill site within the RAF Leeming and RAF Topcliffe birdstrike safeguarding zones	
MM117	Appe ndix 1 page 45	MJP10	Insert extra bullet point at the end of the Key Sensitivities:  • Structures proposed over 91.4m in height or over 47.5m in height  Insert extra bullet point at the end of the Development requirements:  The Ministry of Defence should be consulted in respect of RAF Leeming on any structures proposed over 91.4m in height at this development; in respect of RAF Topcliffe on any structures proposed over 47.5m in height and any development of open water bodies, creation of wetland habitat, refuse or	Requested by MOD in Hearing Statement
MM118	Appe ndix 1 after page 47	MJP15	Insert MJP15 into Harrogate Borough section of Allocated sites in Appendix 1 (CD18) between MJP10 text on page 4. And beginning of WJP08 text on page 51  BLUBBERHOUSES QUARRY, WEST OF HARROGATE  Site reference MJP15	Inclusion of allocated site at request of Inspector
			Nature of Planning Proposal  Extension of time to allow continuation of extraction of silica sand from existing site  Location of Land  Blubberhouses Quarry Kex Gill Moor Blubberhouses Harrogate	

(Grid Reference)	(414582 456437)	
District	<u>Harrogate</u>	
Mineral and Waste Planning Authority	North Yorkshire County Council	
Submitted by	Hanson UK	
Landowner	Landowners support submission	
Current Use	Mothballed quarry (including areas partly excavated and areas of moorland)	
Minerals Estimated Reserve (tonnes)	4,050,000	
Minerals Annual Output (tonnes)	250,000	
Waste Annual Tonnage import	None proposed	
Recycled Materials Annual output (tonnes)	Not applicable	
Size of Site (hectares)	83.43 of which 38.66 is proposed for extraction	
Estimated date of commencement	Within next 5 – 10 years	
Proposed Life of Site	25 years	

Proposed Access	Existing Blubberhouses Quarry access	
	onto Kex Gill Road (U2478 unclassified	
	road) approximately 155m from junction	
	with A59, with the use of the existing	
	conveyor tunnel under Kex Gill Road to	
	the area north-west of Kex Gill Road.	
	Note: the development involves the	
	proposed movement of Kex Gill Road as	
	the quarrying progresses to enable	
	extraction (application details	
	NY/2011/0465/73)	
Light vehicles (two-way	80 (application details NY/2011/0465/73)	
daily movements)	00 (A 1' (' 1 A))/(0044/0405/70)	
HGVs	80 (Application details NY/2011/0465/73)	
(two-way daily movements)		
movements)		
Possible site	Moorland and wet bog	
restoration and		
aftercare (if applicable)		
Other information (if	Existing quarry that is subject to an	
applicable)	application (NY/2011/0465/73) to extend	
	the period of time for working the site until	
	2036. That application is awaiting	
	determination.	
Key Sensitivities identific	ed by Site Assessment	
	ding as identified by the RSPB and the	
	t, including impacts on: North Pennine areas, protected species, potential habitats	
	nd in combination effects	
Such as planket bog at	id in combination chools	

- Heritage asset issues as identified by Historic England, including proximity to and impact on: Listed Buildings at Redshaw Hall, archaeological remains
- <u>Landscape and visual intrusion issues</u>, including: location within the Nidderdale AONB, proximity to the Yorkshire Dales National Park
- Water issues, including: hydrology, flood risk (Zone 1) and surface water drainage
- Impacts on rights of way and CROW access land within and adjacent to the site
- Traffic impact, including: access and potential road diversions associated with the proposed quarry and with the realignment of the A59 in the Kex Gill area
- Amenity issues, including: noise, dust

# <u>Development requirements identified through Site Assessment and Consultation processes</u>

- An Appropriate Assessment under the Habitats Regulations and mitigation of ecological issues including as identified by the RSPB and Yorkshire Wildlife Trust, in particular with regard to avoiding impacts on the North Pennine Moors SPA and SAC areas and protected species
- <u>Mitigation to minimise the irreversible loss of high quality soil resources (peat)</u>
- An archaeological field evaluation and suitable mitigation strategy
- A suitable landscape assessment and appropriate site design and landscaping of site to mitigate potential impacts on heritage assets as identified by Historic England (Redshaw Hall, archaeological remains), the Nidderdale AONB, the Yorkshire Dales National Park and local landscape features and their respective settings and users of the A59 and rights of way in area

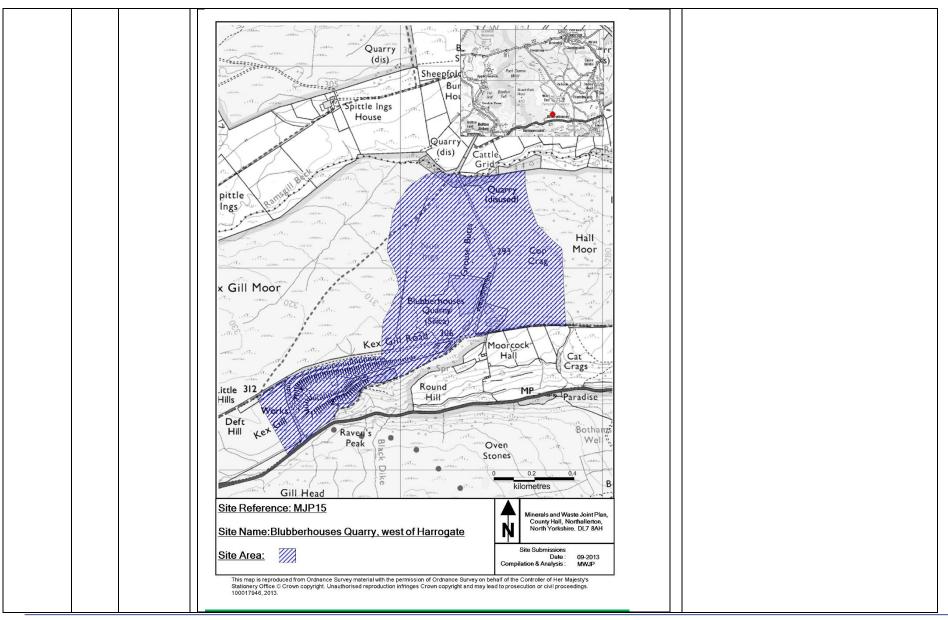
A hydrological assessment

- A suitable flood risk assessment, which to be satisfactory will need to include any necessary mitigation such as attenuation and SuDS as appropriate
- An appropriate transport assessment to ensure suitable arrangements for access and local roads, including an appropriate traffic management plan
- <u>Suitable arrangements for public rights of way (diversion or retention, and associated mitigation as appropriate)</u>
- Appropriate arrangements for assessment, control of and mitigation of effects such as noise and dust
- <u>Appropriate restoration scheme using opportunities for habitat</u> creation

### Reasons for allocating site:

The site could contribute over the Plan period to the supply of silica sand suitable for glass manufacture, which is a nationally scarce resource (Policy M12). No major issues have been raised by statutory consultees in respect of local amenity, landscape, biodiversity, historic and water environment which indicate any significant conflict with other relevant policies in the Plan. Although there are development requirements which have been identified through the Site Assessment process, such as Appropriate Assessment, which would need to form part of the development proposals for any subsequent planning application, no overriding constraints have been identified at this stage through the site assessment process to indicate that the site could not be developed and operated in an appropriate manner.

Therefore this is an allocated site.



MM119	Appe ndix 1 page 49	WJP08	Insert extra bullet point at the end of the Key Sensitivities:  • Structures proposed over 91.4m in height  Insert extra bullet point at the end of the Development requirements:	Requested by MOD in Hearing Statement
	43		The Ministry of Defence should be consulted on any structures proposed over 91.4m in height in connection with this development and any development of open water bodies, creation of wetland habitat, refuse or landfill site within the RAF Linton on Ouse birdstrike safeguarding zone	
MM120	Appe ndix 1 page 53	WJP24	Insert extra bullet point at the end of the Key Sensitivities:  • Structures proposed over 91.4m in height or over 47.5m in height  Insert extra bullet point at the end of the Development requirements:	Requested by MOD in Hearing Statement
			The Ministry of Defence should be consulted in respect of RAF Leeming on any structures proposed over 91.4m in height at this development and in respect of RAF Topcliffe on any structures proposed over 47.5m in height	
MM121	Appe ndix 1 after p57	WJP01	Insert WJP01 into Richmondshire District section of Allocated sites in Appendix 1 before WJP18 text on page 61.  HILLCREST, HARMBY	Inclusion of allocated site at request of Inspector
			Nature of Submitted Proposal  Waste Transfer Station (including recycling) for commercial and industrial waste including construction and demolition waste  Location of Land  Hillcrest Harmby Main Road Harmby DL8 5PE	

T	T	
(Grid Reference)	(412700 489800)	
District	Richmondshire	
Waste Planning Authority	North Yorkshire County Council	
Submitted by	R and I Heugh	
Landowner	Landowner supports submission	
<b>Current Use</b>	Scrap Yard including end of life vehicle dismantling	
Minerals Estimated Reserve (tonnes)	Not applicable	
Minerals Annual Output (tonnes)	Not applicable	
Waste Annual Tonnage import	10,000 – 15,000	
Recycled Materials Annual output (tonnes)	10,000 - 15,000	
Size of Site (hectares)	0.64	
Estimated date of commencement	2017	

Proposed Life of Site	Permanent	
Proposed Access	Existing access onto A684 at Harmby, approximately 205m east of the junction with the C42 road to Spennithorne	
Light vehicles (two-way daily movements)	1 – 2 (estimate agreed with submitter)	
HGVs (two-way daily movements)	Up to 10 (submitter information)	
Possible site restoration and aftercare (if applicable)	Site proposed as a permanent facility so no restoration proposed	
Other information (if applicable)	There is no end-date specified by existing planning conditions for the existing scrap yard facility	
	WJP01 proposal is likely to include a new waste transfer building at east end of site and an office facility near the site entrance	
Key Sensitivities ide	entified by Site Assessment	-
	, including impacts on: Harmby Beck, and TPO trees along the southern boundary	

- Landscape and visual intrusion issues, including: Harmby village, the approach along the A684 and local landscape features
- Water issues, including: hydrology, flood risk (Zone 1) and surface water drainage
- Traffic impact, including: access and HGV use of local roads
- Amenity issues, including: noise, dust, effects on users of rights of way to west and south of site, quality of life

## **Development requirements identified through Site Assessment and Consultation processes**

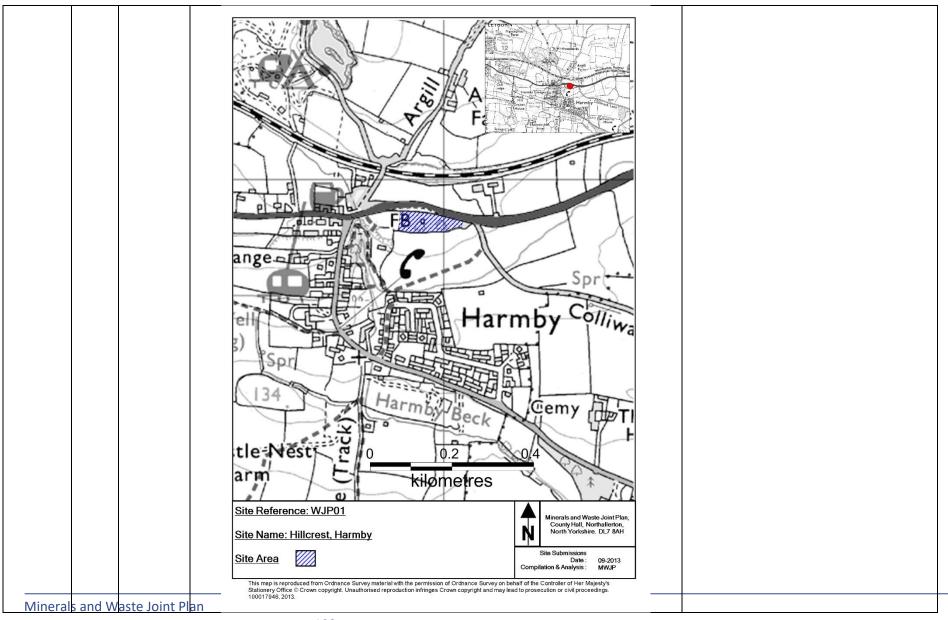
- Mitigation of ecological issues, in particular with regard to avoiding impacts on the TPO trees by the site, Harmby Beck and protected species
- Design of development to be of a scale commensurate with the physical constraints of the site and its location adjacent to an important access route into the Yorkshire Dales National Park with landscaping of site to mitigate impact on Harmby village, users of rights of way and users of the A684 and local landscape features
- Surface water runoff should be managed using SUDs where appropriate
- An appropriate transport assessment to ensure suitable arrangements for access onto the A684 and local roads
- Mitigation of impact on right of way users and other recreation activities in the vicinity
- Appropriate arrangements for assessment, control of and mitigation of effects such as noise, dust, odour, spillages on local residences, businesses, tourism and the community

### Reasons for allocating site:

The site could contribute to the provision of infrastructure which could help move waste up the waste hierarchy (Policy W01) and

meet capacity requirements for C & I waste (Policy W04) in this part of the Plan area. No major issues have been raised by statutory consultees in respect of local amenity, landscape, biodiversity, historic and water environment which indicate any significant conflict with other relevant policies in the Plan including Policy W10 meeting overall requirements for the provision of waste capacity and Policy W11 waste site identification principles. Although there are development requirements which have been identified through the Site Assessment process which would need to form part of the development proposals for any subsequent planning application, no overriding constraints have been identified at this stage through the site assessment process to indicate that the site could not be developed and operated in an appropriate matter.

Therefore this site is an allocated site



MM122	Anna	W/ID10	Incort outro bullet resist a	t the and of the Kay Consitivities	Paguastad by MOD in Hearing
IVIIVI122	Appe	WJP18	- I	at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed	over 91.4m in height	Statement
	1		I the second of	Tiller and effile Bonder	
	page		Insert extra bullet point a	it the end of the Development requirements:	
	56		The Addition of Defending	de tille er eller i en	
1			-	should be consulted in respect of RAF Leeming on a	any
N 4 N 4 4 2 2		A 41DOO	1	91.4m in height at this development.	December 11 MOD to Head to
MM123	Appe	MJP08	- I	It the end of the Key Sensitivities:	Requested by MOD in Hearing
1	ndix		Structures proposed	over 50m in height	Statement
	1				
	page		Insert extra bullet point a	t the end of the Development requirements:	
	59		The Minister of Defense		
				should be consulted on any structures proposed ovi ion with this development	<u>'er</u>
N 4 N 4 4 2 4	A	NAID4 2			Lock with a fall cost of site of account of
MM124	Appe	MJP12	- I	e District section of Allocated sites in Appendix 1	Inclusion of allocated site at request of
	ndix			ext on page 64 and beginning of MJP30 text on pag	
	1 after		62.		reflect concerns raised at the EIP and by
			WHITEWALL OLIAB	DV NEAD NORTON	statutory consultees
	page 64		WHITEWALL QUAR	RT, NEAR NORTON	
	04		Site reference	MJP12	
			Nature of Planning P	Proposal	
			Extraction of Jurassic	limestone as proposed extension to existing	
			Extraction of Surassic	illinesione as proposed extension to existing	
			quarry		
			Location of Land	Whitewall Quarry	
				Welham Road	
				Norton	
				YO17 9EH	
1			(0:15 (	(470400 400000)	
			(Grid Reference)	(479108 468996)	
			,	,	

District	Ryedale
Mineral and Waste Planning Authority	North Yorkshire County Council
Submitted by	W. Clifford Watts Ltd
Landowner	Landowner supports submission
Current Use	Agriculture and woodland
Minerals Estimated Reserve (tonnes)	2,000,000
Minerals Annual Output (tonnes)	250,000
Waste Annual Tonnage import	None proposed to MJP12 site area
Recycled Materials Annual output (tonnes)	Not applicable
Size of Site (hectares)	9.0
Estimated date of commencement	Prior to 2023
Proposed Life of Site	2031
Proposed Access	The existing quarry access approximately 330m south of the edge of

	Norton onto Whitewall Corner Hill road (C177), with no access to MJP12 site direct from public highway	
Light vehicles (two- way daily movements)	46 (based on details in application NY/2013/0058/FUL)	
HGVs (two-way daily movements)	50 (submitter information)	
Possible site restoration and aftercare (if applicable)	No detailed design for proposed extension yet, but would be compatible with the approved scheme for the existing quarry, which is undulating grassland with tree and shrub planting	
Other information (if applicable)	Southern half of MJP12 site would be not be extracted, but would be used for landscape screening purposes only	
Key Sensitivities iden	tified by Site Assessment	
<ul> <li>Ecological issues, ir Welham Hill verges habitats</li> <li>Impact on best and</li> <li>Heritage asset issue including proximity to Scheduled Monume Farm, Langton Con</li> </ul>	most versatile agricultural land es as identified by Historic England, o and impact on: archaeological remains, ents at The Three Dykes and West Wold servation Area, Listed Buildings including //hitewall Cottages & associated stable and	

- Landscape and visual intrusion issues, including: on the town and landscape features including the ridgeline, and cumulative impact of quarrying
- Impact on economy of the Malton, Norton and local area, including the horse racing industry
- Water issues, including: hydrology, flood risk (Zone 1), water main and surface water drainage
- Geodiversity issues
- Traffic impact, including: access, HGV use of local roads, the Yorkshire Wolds Way cycle route, Malton and Norton
- Amenity issues, including: noise, dust, air quality in Malton and Norton, vibration, quality of life and cumulative impact in relation to residential amenity and proximity of the adjacent stables

# **Development requirements identified through Site Assessment and Consultation processes**

- Mitigation of ecological issues, including impact on designated sites (such as the River Derwent SAC and Welham Hill verges SINC), protected species and habitats
- Mitigation to minimise the irreversible loss of best and most versatile agricultural land and to protect high quality soil resources
- An appropriate site design and landscaping of site to mitigate potential impacts on heritage assets <u>as identified by Historic</u> <u>England</u>, (archaeological remains, Scheduled Monuments at The Three Dykes and West Wold Farm, Langton Conservation Area, Listed Buildings including Whitewall House, Whitewall Cottages & associated stable) and their respective settings including appropriate archaeological investigation and mitigation
- A suitable flood risk assessment, which to be satisfactory will need to include any necessary mitigation such as

- compensatory storage, attenuation and SuDS as appropriate and mitigation of any impacts groundwater quality and groundwater supplies
- An appropriate transport assessment to ensure suitable arrangements for access onto Whitewall Corner Hill road and on local roads, including an appropriate traffic management plan that reflects the volume of traffic using the site in connection with the development and other activities taking place within the guarry site.
- Mitigation of impact on right of way users and other recreation activities in the vicinity including the route of the Yorkshire Wolds cycle route
- Appropriate arrangements for assessment, control of and mitigation of effects such as ancillary development noise, blasting, and dust and including a cumulative impact assessment which demonstrates the relationship of any proposed development on the allocated site with existing operations; the potential for consolidated mitigation of the operation and control at the quarry and ancillary infrastructure; measures to ensure adequate protection against potential impacts on residential amenity and use of the stables; and monitoring (and where appropriate reporting) of potential impacts.
- Appropriate restoration scheme using opportunities for habitat creation and which relates to the whole of the quarry site.

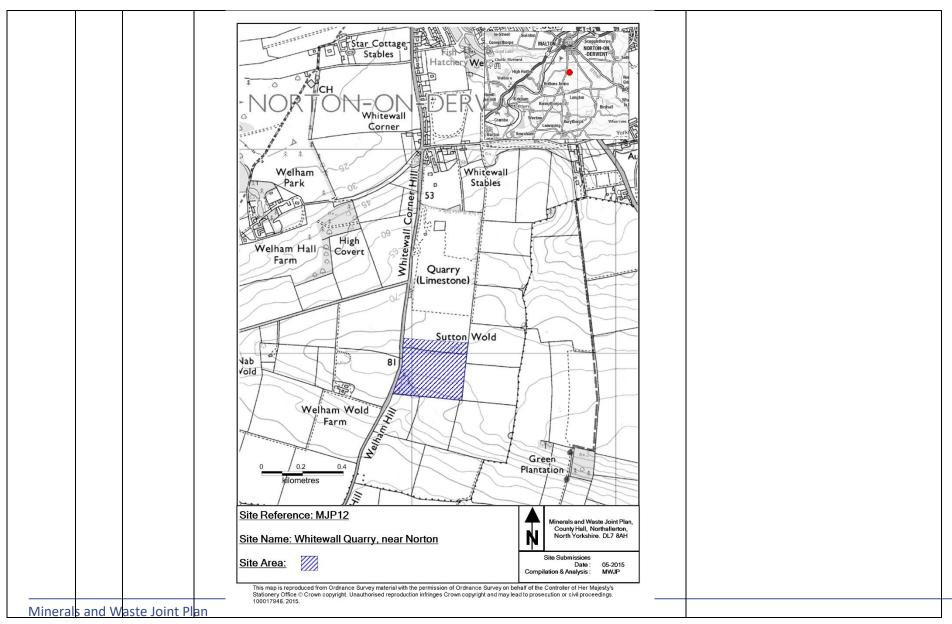
#### Reasons for allocating site:

The site is consistent with the broad geographical approach to the supply of aggregates (Policy M01) and could contribute to maintaining the landbank of crushed rock (Policy M06) and a local source of supply of Jurassic Limestone as evidence, including from the adjacent existing quarry, indicates that there is a suitable resource in this location. No major issues have been raised by

statutory consultees in respect of local amenity, landscape, biodiversity, historic and water environments which indicate any significant conflict with other strategic policies in the Plan.

There are development requirements which have been identified through the Site Assessment process which would need to form part of the development proposals for any subsequent planning application, when particular scrutiny will be required of potential impacts on traffic, residential amenity and the adjacent stables. No overriding constraints have been identified at this stage through the site assessment process to indicate that the site could not be developed and operated in an appropriate manner

Therefore this site is an allocated site



ndix 1 befor		or	Insert MJP13 into Ryedale E MJP63 plan on page 68.  WHITEWALL QUARRY	District section of Allocated sites in Appendix 1 after  Y, NEAR NORTON	Inclusion of allocated site at request of Inspector with text adjustments to reflect concerns raised at the EIP and statutory consultees
	page		Site reference MJP13		
69	69		Nature of Planning Proposal		
				for recycling of construction, demolition dary aggregates within existing quarry void	
			Location of Land	Whitewall Quarry Welham Road Norton YO17 9EH	
			(Grid Reference)	(479163 469527)	
			District	Ryedale	
			Mineral and Waste Planning Authority	North Yorkshire County Council	
			Submitted by	W. Clifford Watts Ltd	
			Landowner	Landowner supports submission	
			Current Use	Part quarry, part existing recycling area	
			Minerals Estimated Reserve (tonnes)	Not applicable	

	T	7
Minerals Annual	Not applicable	
Output (tonnes)		
		]
Waste Annual Tonnage	20,000	
import		
Recycled Materials	20,000	
Annual output (tonnes)		
Size of Site (hectares)	2.25	
Estimated date of	Prior to 2023	
commencement		
Proposed Life of Site	Until 2023 (permitted lifespan of	
	existing quarry)	
Proposed Access	Existing quarry access, approximately	]
	330m south of edge of Norton onto	
	Whitewall Corner Hill road (C177)	
	,	
Light vehicles (two-way	No additional vehicles (to those of	1
daily movements)	MJP12)	
HGVs	25, based on 50% being backhauled	
(two-way daily	using MJP12 vehicles	
movements)	dailing foliation 12 verticies	
Possible site	Proposed restoration to the approved	1
restoration and	scheme for the existing quarry, which is	
aftercare (if applicable)	undulating grassland with tree and	
aitercare (ii applicable)		
	shrub planting	

# Other information (if applicable)

## **Key Sensitivities identified by Site Assessment**

- Ecological issues, including impacts on: River Derwent SAC, potential habitats
- Heritage asset issues <u>as identified by Historic England</u>, including: proximity to and impact on Scheduled Monuments (The Three Dykes and the barrow at West Wold Farm, Langton Conservation Area, Listed Buildings (Whitewall House and Whitewall Cottages and stable and buildings in Langton and their settings)
- Landscape impact if retained in long-term
- Water issues, including: hydrology, flood risk (Zone 1) and surface water drainage
- Traffic impact, including: access, HGV use of local roads, the Yorkshire Wolds Way cycle route, Malton and Norton and the economy
- Amenity issues, including: noise, dust <u>and cumulative impact in</u> relation to residential amenity and the proximity of the adjacent stable.

## **Development requirements identified through Site Assessment and Consultation processes**

- Mitigation of ecological issues, including impact on designated sites (such as the River Derwent SAC and Welham Hill verges SINC), protected species and habitats
- Appropriate site design and landscaping of site to mitigate
   potential impacts on heritage assets as identified by Historic
   England (archaeological remains, Scheduled Monuments at
   The Three Dykes and West Wold Farm, Langton Conservation
   Area, Listed Buildings including Whitewall House, Whitewall
   Cottages & associated stable) and their respective settings

- including appropriate archaeological investigation and mitigation.
- Mitigation to minimise the irreversible loss of best and most versatile agricultural land and to protect high quality soil resources
- A suitable flood risk assessment, which to be satisfactory will need to include any necessary mitigation such as compensatory storage, attenuation and SuDS as appropriate and mitigation of any impacts groundwater quality and groundwater supplies
- An appropriate transport assessment to ensure suitable arrangements for access onto Whitewall Corner Hill road and on local roads, including an appropriate traffic management plan that reflects the volume of traffic using the site in connection with the development and other activities taking place within the guarry site.
- Mitigation of impact on right of way users and other recreation activities in the vicinity including the route of the Yorkshire Wolds cycle route
- Appropriate arrangements for assessment, control of and mitigation of effects such as <u>ancillary development</u> noise, and dust <u>and including a cumulative impact assessment which</u> demonstrates the relationship of any proposed development on the allocated site with existing operations; the potential for consolidated mitigation of the operation and control at the quarry and ancillary infrastructure and the measures to ensure adequate protection against potential impacts on residential amenity and use of stables; monitoring and reporting as appropriate, of potential impacts of the recycling operation to the MPA.
- Appropriate restoration scheme using opportunities for habitat creation and which relates to the whole of the quarry area.

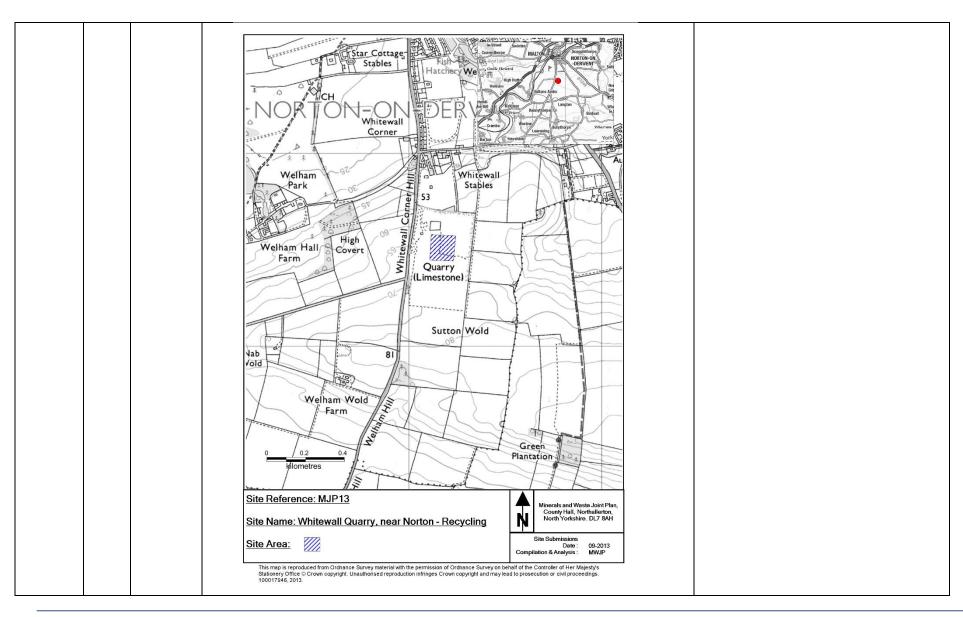
Reasons for allocating site:

The site is located within the existing Whitewall Quarry operational area where, and is adjacent to an area where recycling currently takes place.

The site could contribute to the provision of infrastructure which could help move waste up the waste hierarchy (Policy W01), facilitate net self-sufficiency in the management of waste (Policy W02) and to meeting capacity requirements for CD & E waste (Policy W05). Subject to it being linked to the life of Whitewall Quarry it would not conflict with Policy W11 waste site identification principles. No major issues have been raised by statutory consultees in respect of local amenity, landscape, biodiversity, historic and water environments which indicate any significant conflict with other strategic policies in the Plan.

There are development requirements which have been identified through the site assessment process which would need to form part of the development proposals for any subsequent planning application and consideration will need to be given to potential impacts on residential amenity and the adjacent stables. No overriding constraints have been identified at this stage through the site assessment process to indicate that the site could not be developed and operated in an appropriate manner

Therefore this site is an allocated site



MM126	Appe	MJP30	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 63		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM127	Appe	MJP63	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 66		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM128	Appe	WJP15	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 15.2m in height	Statement
	1			
	page 70		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted in respect of Staxton Wold Radar	
			on any structures proposed over 15.2m in height	
MM129	Appe	MJP45	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 74		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM130	Appe	MJP55	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
			Insert extra bullet point at the end of the Development requirements:	

	page			
	78		The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM131	Appe	MJP28	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 82		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM132	Appe	MJP29	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 85		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM133	Appe	MJP23		Additional clarification as required by
	ndix	Key	Insert extra bullet point at the end of the Key Sensitivities:	the Inspector
	1	Sensitivit	Structures proposed over 50m in height	
	page	ies and		
	89	Develop ment	Insert extra bullet point at the end of the Development requirements:	
		requirem	The Ministry of Defence should be consulted on any structures proposed	
		ents	over 50m in height in connection with this development	
MM134	Appe	MJP22	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 93		Insert extra bullet point at the end of the Development requirements:	

			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM135	Appe	MJP54	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 99		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM136	Appe	MJP09	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 102		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM137	Appe	MJP24	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 105		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM138	Appe	MJP27	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page		Insert extra bullet point at the end of the Development requirements:	
	108			
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM139	Appe	MJP26	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement

	1 page		Insert extra bullet point at the end of the Development requirements:	
	111		The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM140	Appe	WJP10	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		Structures proposed over 50m in height	Statement
	page 114		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM141	Appe	WJP16	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 120		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM142	Appe	WJP06	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 120		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM143	Appe	WJP22	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix 1		<u>Structures proposed over 50m in height</u>	Statement
	page 126		Insert extra bullet point at the end of the Development requirements:	

			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM144	Appe	WJP03	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 129		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM145	Appe	WJP25	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 132		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM146	Appe	WJP19	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page 135		Insert extra bullet point at the end of the Development requirements:	
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM147	Appe	MJP52	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 91.4m in height	Statement
	1			
	page 138		Insert extra bullet point at the end of the Development requirements:	
	130		The Ministry of Defence should be consulted on any structures proposed over	
			91.4m in height in connection with this development and any development of	
			open water bodies, creation of wetland habitat, refuse or landfill site within the	
			RAF Linton on Ouse birdstrike safeguarding zone	

MM148	Appe	WJP02	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 50m in height	Statement
	1			
	page		Insert extra bullet point at the end of the Development requirements:	
	141			
			The Ministry of Defence should be consulted on any structures proposed over	
			50m in height in connection with this development	
MM149	Appe	WJP05	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 91.4m in height	Statement
	1			
	page		Insert extra bullet point at the end of the Development requirements:	
	145			
			The Ministry of Defence should be consulted on any structures proposed over	
			91.4m in height in connection with this development and any development of	
			open water bodies, creation of wetland habitat, refuse or landfill site within the	
			RAF Linton on Ouse birdstrike safeguarding zone	
MM150	Appe	WJP11	Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing
	ndix		Structures proposed over 91.4m in height	Statement
	1			
	page		Insert extra bullet point at the end of the Development requirements:	
	148		The Minister of Buffer and health and the latest an	
			The Ministry of Defence should be consulted on any structures proposed over	
			91.4m in height in connection with this development and any development of	
			open water bodies, creation of wetland habitat, refuse or landfill site within the	
MM151	Anno	Area of	RAF Linton on Ouse birdstrike safeguarding zone	Degreeted by MOD in Hearing
INIINITOT	Appe		Insert extra bullet point at the end of the Key Sensitivities:	Requested by MOD in Hearing Statement
	1	Search A	Structures proposed over 91.4m, 45.7 and 15.2 in height within this area	Statement
			Insert extra bullet point at the end of the Development requirements:	
	page 153		insert extra bunet point at the end of the Development requirements.	
			The Ministry of Defence should be consulted on any structures proposed over	
			91.4m, 45.7m and 15.2m in height in connection with development within this	
		I	51. mi, 157 m and 15.2m m neight in connection with development within this	<u> </u>

MM152	Appe ndix 1 page 155	Area of Search C	area and any development as it lies within the RAF Topcliffe birdstrike safeguarding zone  The Ministry of Defence should be consulted on any structures greater than 15.2 metres in height proposed within the Area of Search to enable an assessment of the potential for any such structures to infringe or inhibit aerodrome operations, and also the Ministry of Defence should be consulted on any development which has the potential to attract large, and, or flocking bird species hazardous to aircraft safety.  Insert extra bullet point at the end of the Key Sensitivities:  Structures proposed over 91.4m, 45.7 and 15.2 in height within this area  Insert extra bullet point at the end of the Development requirements:  The Ministry of Defence should be consulted on any structures proposed over 91.4m, 45.7m and 15.2m in height in connection with development within this area and any development as it lies within the RAF Dishforth birdstrike safeguarding zone  The Ministry of Defence should be consulted on any structures greater than 15.2 metres in height proposed within the Area of Search to enable an assessment of the potential for any such structures to infringe or inhibit aerodrome operations, and also the Ministry of Defence should be consulted on any development which has the potential to attract large, and, or flocking bird species hazardous to aircraft safety.	Requested by MOD in Hearing Statement
MM153	Appe ndix 3 – Moni torin g p275		Insert new monitoring mechanism into Table titled 'Monitoring of implementation of policies in Minerals and Waste Joint Plan': for Policy S03 –	To reflect addition of new policy

		Policy (inc link to objectives	ndica	<u>Indicator</u>	Target	<u>Metho</u> <u>d</u>	Trigger Point	Action Required if Trigger Point hit		
		S03: Safeguarde d Deep Mineral Resource areas Linked to Objective S		Percentage of approved applications that do not have an adverse effect on the Mineral Safeguardin g Areas for sand and gravel as identified on the policies map	100% of relevan t approv als are consist ent with policy	Monito ring of plannin g applica tion decisio ns, annual monito ring	If more than 3 propo sals appro ved in any one year go again st this policy	Consider need for review of relevant policy and initiate review if appropriate		
MM154	Appe ndix 3 – Moni torin g p279		ation of poligations  Numb		rals and V			g of for Policy D14 –  Action Required if Trigger Point hit	Т	o reflect addition of new policy

		D14: Planning Obligations Linked to Objectives 9, 10, 12	<u>57</u>	Approved applications are consistent with this policy (where appropriate)	<u>N</u> <u>A</u>	Monitoring of planning application decisions, annual monitoring	<u>NA</u>	<u>NA</u>	
MM155	Appe ndix 3 - Moni torin g			ng mechanism olicies in Mine <u>Indicator</u>				g of for Policy D15 –  Action Required if Trigger Point hit	To reflect addition of new policy
		D15: Air Quality. Linked to Objectives 1, 5, 7, 8, 10, 11	<u>58</u>	Approved applications are consistent with this policy (where appropriate)	<u>N</u> <u>A</u>	Monitoring of planning application decisions, annual monitoring	NA NA	<u>NA</u>	

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Decision Session – Executive Member for Economy and Strategic Planning 27th July 2021

## **Quarterly Economic Update**

## Summary

- As we move through the Government's Roadmap to Recovery, the York economy has seen significant growth and change through the past quarter. Key challenges are being reported in recruiting staff at a range of levels, with the most significant short term shortages being seen in skilled and semi-skilled roles, particularly in customer-facing sectors such as hospitality, retail and social care.
- 2. There are currently over 180 Apprenticeship vacancies within 15 miles of York, with continued growth in opportunities. However, companies are reporting that there is not a sufficient supply of applicants to fill these Apprenticeship vacancies.
- 3. The city centre has recovered strongly, with footfall back up at prepandemic levels and spend also high. This is also reflected in out of town retail settings, and the hotel sector and visitor economy are also reporting strong performance and forward bookings.
- 4. Interest in York as place to do business remains high with several indigenous businesses looking to expand in the city and a number of enquiries received from businesses keen to establish a presence locally. There is also strong demand for industrial space outside the city centre, with speculative builds coming onto the market quickly snapped up.
- 5. Public and business engagement for the new Economic Strategy is now underway, with the Skills Plan also nearing completion. There is some uncertainty over the future of regional economic arrangements, with a national LEP review due to report soon, alongside announcements expected on local government arrangements and devolution.

## Recommendations

- 6. The Executive Member is asked to:
  - 1) Note the contents of the report

Reason: To support York's economic response to the COVID -19 pandemic

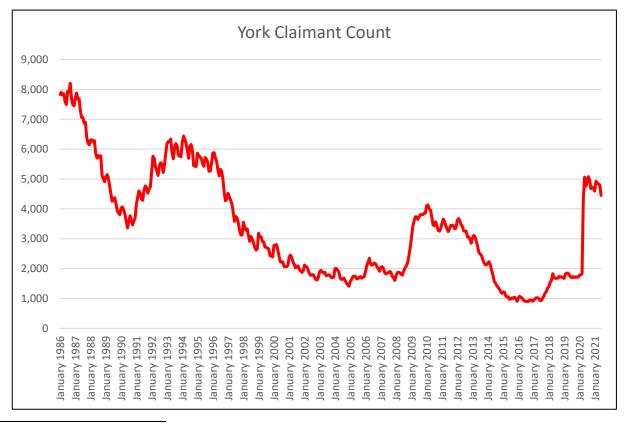
## **State of the Economy**

- 7. This report covers the period April 2021 to June 2021, as lockdown was eased through the Government's Roadmap to Recovery. The city centre consumer-driven economy has reopened strongly, with footfall returning to levels close to, and on occasions above, pre-pandemic levels last seen in 2019. Hotels and visitor attractions report strong forward bookings through July and into August, and York is attracting strong demand from the staycation market.
- 8. More generally, businesses are reporting good performance but are seeing challenges in recruitment as they seek to scale up delivery. This is seen most starkly in skilled and semi-skilled jobs, with very high levels of vacancies seen in areas such as HGV and LGV drivers, chefs, experienced customer service staff and carers across the national economy. These challenges are also seen locally, where businesses are also reporting shortages in middle management, project management, and other roles where there is a requirement for formal qualifications such as health and social care.
- 9. In response to the specific challenges being faced by the city's hospitality sector, a Hospitality Summit is being planned for late July by the Council's Economic Growth team to bring together industry leaders, relevant education and training providers, Council officials and key city partners to discuss the skills and recruitment challenges being faced by the sector and to collectively identify and develop appropriate solutions.
- 10. The issue of staff shortages in hospitality is not unique to York, with businesses across the UK reporting similar challenges. Trade body UKHospitality has indicated that nearly 190,000 workers are required across the UK to support the sector post-lockdown, whilst online jobs board Adzuna reported that there were 73,000 vacancies across UK pubs, bars, restaurants, cafes during the beginning of June. Similar

- recruitment challenges in hospitality are being reported across Europe and in the United States.
- 11. In some sectors, we are told that staff shortages are leading to increases in wages as employers seek to incentivise both retention and recruitment of drivers, chefs and other staff. It will take some time for such changes to be shown in public statistics, with local pay reported annually through the Annual Survey of Hours and Earnings (ASHE) which is conducted in April each year and published in October. The 2020 figures for York, based on pay in April 2020, showed that almost half of all part time staff in our economy were paid below the Real Living Wage of £9.50 per hour. This is in contrast to full time roles where only the lowest 10% of earners are paid below that level.
- 12. There are thus around 15,000 part time employees and 6,000 full time employees in York businesses who are paid below the Real Living Wage, representing approximately 1 in 5 workers. These figures are for York workplaces residents' figures are also published which show a very similar picture, but with slightly lower numbers of residents paid below the Real Living Wage.

# Unemployment and Furlough (Annex 1 pp.12-13)

13. The impact of the COVID pandemic is shown very clearly in the claimant count<sup>1</sup> shown in Fig 1 below. This saw the largest increase in at least 35



<sup>&</sup>lt;sup>1</sup> Data from https://www.nomisweb.co.uk/query/select/getdatasetbytheme.asp?collapse=yes

# Page 152

years in the months since lockdown when the count rose from 1,800 to 5,000 in April 2020, however the total has been falling since then, and now stands at 4,450.

- 14. Centre for Cities have been monitoring increases in unemployment across their cohort of 68 UK centres<sup>2</sup>. York continues to be the city with the lowest percentage increase in unemployment, despite the influence of our retail, tourism and hospitality businesses. Cities such as Bradford, Hull and Birmingham have seen unemployment rise at nearly 3 times the rate that York has experienced.
- 15. Updated figures for the Job Retention Scheme (JRS) and Self Employment Income Support Scheme (SEISS) have been published by Government<sup>3</sup>. These show a total of 7,400 people furloughed by York employers at the end of May 2021 and a further 4,800 claiming self-employed support at the same date. The total number of people reliant on these grants is thus 12,200, more than 8,000 fewer than were in this position in January 2021.

## Apprenticeships and Kickstart

- 16. The apprenticeship market in and around York (+15 miles) has continued to grow month on month since March, and now stands at a historically unprecedented level of just over 180 adverts, with some advertising multiple opportunities. This suggests there are around 250 potential jobs. Whilst the hospitality sector shows some recovery, it is still below the previous experience of a consistent 25/30% of the market at 10%. The rest is fairly evenly spread across general job roles such as Customer Service, Administration, Sales, then small numbers in engineering/manufacturing, construction trades, pharmacy, early years, health care and dentistry.
- 17. Interestingly the hospitality sector has chosen an unprecedented number of Level 2 Intermediate apprenticeships, more suitable to 16 to 18 year old progressing school students. This significantly reverses a 4 year progressive reduction in Level 2s in preference for Level 3 apprenticeships. In the total market, this places Level 2s as just over half of the total market, which has not been the case since around 2014.
- 18. The Business Engagement Officer, in communication with the apprentice Training Providers and some direct discussions with employers, has

<sup>&</sup>lt;sup>2</sup> https://www.centreforcities.org/data/uk-unemployment-tracker/

<sup>&</sup>lt;sup>3</sup> https://www.gov.uk/government/statistics/self-employment-income-support-scheme-statistics-july-2021 and https://www.gov.uk/government/statistics/self-employment-income-support-scheme-statistics-june-2021/self-employment-income-support-scheme-statistics-june-2021

- identified a growing concern over a much lower, or sometimes complete lack, of applicants for advertised apprenticeship vacancies. One reason could be that the educational disruption during the Covid-19 pandemic had resulted in more young people remaining in post-16 education.
- 19. To both celebrate the apprenticeship vacancy situation, and promote the current market to stimulate applications, the Skills Team are working with The Press to publish a double page article in early August to coincide with the GCSE and A level exams results period, containing York employer and apprentice case studies. Additional social media activity is also planned to help amplify apprenticeship vacancies locally.
- 20. Applications for the first round of CYC Apprenticeship Levy Transfer closed on 30 June and applications are currently being appraised and applicants notified of outcomes. A fuller update detailing the number, types and values of successful applications will be provided at the August meeting.
- 21. The KickStart scheme in York is sustaining levels achieved in April/May. The approved local Gateway organisations are progressing the opportunity as much as possible, but many employers are opting to go directly to apprenticeships. The Council's Business Engagement Officer has seen KickStart enquires from employers drop off, but apprenticeship enquires grow substantially to about 6 a week. York-based employer feedback on the KickStart scheme has been submitted to the Department for Work and Pensions, with the department looking at ways to speed up the process from employer contact to the placement of a vacancy advert.

# City centre economy (Annexes 1, 2 and 3)

- 22. Our partnership with the Business Improvement District (BID) to provide new sources of data on city centre usage, including spend, is beginning to mature. The Movement Insights platform, which the Executive Member committed to supporting in March 2020, shows both where users of the city centre originate from, and how much money is spent through Visa transactions in city centre businesses. Annexes 2 and 3 show origin and footfall data for April, May and June 2021, with a quarterly summary of Visa spend for the first three months of 2021 (same data in both reports).
- 23. The contrast with 2020 is strong in autumn and Christmas periods, the visitor spend data shows people coming from across a broad area of northern and central England to York. In the first three months of this year, however, spend was almost entirely from York, North Yorkshire

- and Leeds, showing that customers have largely followed the restrictions and have been "shopping local".
- 24. As the city centre moved through the Government's Roadmap to Recovery and different sectors were able to reopen, Annexes 2 and 3, together with the chart on Annex 1 p3, show the volume of footfall increasing significantly in April, May and June. For Movement Insights, the number of recorded visits to Parliament Street increased from 430,000 in April to 740,000 in June. The Springboard data shown in Annex 1 demonstrates that footfall has returned almost to 2019 levels. Indeed, finer grained data from Springboard shows that footfall was significantly above 2019 levels on some days, with Sundays proving particularly popular at the moment.
- 25. Increasing footfall is, in part, due to the return of York residents to the city centre, however the "Where do Visitors Come From?" section of Annex 3, shows the strong return of visitors from further afield, with 48% of those recorded being from more than 50km away. This will also be reflected in spend data once the Q2 2021 figures are available. In the first quarter of the year, just 4% of visitors were from more than 50km distance, but they represented 20% of all the money spent in the city.
- 26. Shop vacancies in the city centre have stabilised (Annex 1 p4), and remain above pre-pandemic levels but below the national average. Make it York report that they are witnessing demand for small retail units, and York Retail Forum is actively working to attract new shops to the city. Interestingly, data from CoStar shows that over 43 commercial properties in York changed ownership in the last 12 months over a third of these are in the city centre. The resumption of the MyCityCentre initiative in recent months will focus efforts to make a positive impact and ensure that York retains a vibrant city centre culture. Outside the city centre (Annex 1 p5) vacancies have decreased in all of our secondary retail areas and retail parks, as measured by business rates. The recent announcement by John Lewis that its Vangarde store will not be reopening (despite efforts by the Council to keep the store open) shows that, despite the data, there is some fragility to traditional bricks and mortar retail and we must keep a close eye on the developing situation.

# **Broader Economy**

27. There continues to be strong demand for industrial space outside of the city centre, with widespread interest for commercial units ranging from 1,500 sq. ft. to 30,000 sq. ft. A number of speculative industrial units

- have been built in recent years, with those coming onto the market in the last quarter fully leased.
- 28. Interest in York as a business location remains high with the Make it York team fielding a number of enquiries from prospective investors. The team is also supporting a number of indigenous businesses across the city to expand, and providing soft landing support to those who have recently taken up premises.
- 29. In terms of business support, Growth Managers are reporting that skills, training and recruitment are featuring heavily in discussions with businesses as they seek to recruit staff. Digital support remains an area of high demand, whilst concerns have been raised over the lack of capital grants from LEPs to help support premises/unit fit-out such grants have provided much needed assistance in recent years to businesses looking to expand/move to York, aiding job creation.

## Make it York

- 30. In September 2021, the Make it York Business Team will be amalgamating with City of York Council's Economic Growth team in a move to strengthen the delivery of business support, economic development and inward investment activity across York.
- 31. The move will expand and bolster the Council's existing economic development resource and ensure a stronger and more efficient delivery of crucial business-facing functions to help guide and support York's economic prosperity, both now and into the future. The move will enable Make it York to focus its efforts on tourism, culture, events and operating the city's much loved Shambles Market.
- 32. Both organisations continue to work closely with partners to further develop the partnership approach that has underpinned the city's

## Page 156

response to Covid-19. Key deliverables achieved by the Make it York Business Team between May and June 2021 include:

- General business support provided to 77 businesses via their Growth Managers;
- Over 40 businesses attended a Funders Roadshow led by Growth Managers;
- Virtual conversations had with 15 businesses on the Make it York key accounts list;
- 11 indigenous investment enquiries handled;
- 9 inward investment enquiries handled;
- 2 Foreign Direct Investment enquiries handled.

## Local Enterprise Partnership

- 33. Alongside the March 2021 Budget, the government announced that they will be working with local businesses on the future role of Local Enterprise Partnerships to ensure that local businesses have clear representation and support in their area to drive economic recovery.
- 34. The National LEP Network have been working with government departments to agree the terms of reference for the review and to start the process. Discussions with government departments commenced in April and are based around the following key themes:
  - · Objectives and functions;
  - Geographies and accountability;
  - Representation and interaction with Local Government;
  - Implementation and funding.
- 35. It is important to note in the context of the above discussion that Levelling Up Funding, a post-Covid capital infrastructure fund, is being routed through local authorities. The Government has also indicated that that they see future Local Growth Funding being routed in this way too, although this does not preclude LEPs from having a role in shaping and influencing these funds. For City of York Council, how York and North Yorkshire LEP can best support the delivery of funding at a local level will be an important consideration.

36. A decision on the future role of LEPs is expected before the summer recess, although an announcement could possibly be aligned with the Autumn Budget Statement.

A York and North Yorkshire Plan for Growth

- 37. As part of the March 2021 Budget the government released their Plan for Growth, a plan for how the government will support the UK to Build Back Better following the pandemic. The publication sets out how the government will support economic growth through significant investment in infrastructure, skills and innovation, and pursue growth that levels every part of the UK, enables the transition to net zero and supports their vision of a global post-Brexit Britain.
- 38. The Government's Plan for Growth signifies a shift away from the national Industrial Strategy of Teresa May's Government, with Local Industrial Strategies to also be replaced by sub-regional plans for growth. York and North Yorkshire LEP will be producing a Plan for Growth for the sub-region, and will approach this task from a position of strength given the strong place-based nature of their Local Industrial Strategy and Covid-19 Reshaping Plan for York and North Yorkshire.

## Devolution

- 39. Work is also underway to review the Devolution Deal asks for York and North Yorkshire in light of the pandemic and shifts in government policy. The government has informally informed York and North Yorkshire leaders that negotiations around devolution will not commence before the Local Government Reorganisation announcement, the latter expected before the summer recess.
- 40. A City of York Council officer working group has been created to ensure that the Devolution Deal recognises the role that York plays as a key economic centre within a largely rural geography, and that the asks unlock the full economic potential of our city.

# **Economic Strategy**

- 41. Engagement is currently underway with York's residents, workers and businesses to help inform the development of a new, inclusive Economic Strategy for York.
- 42. Through the Council's One Big Conversation, a coherent approach to engagement has being developed to address the overlapping themes of York's economy, carbon reduction and transport, as agreed at the Executive Member's April Decision Session. Online surveys will close at the end of July, whilst households in the city have received a paper

- survey through the Council's Our City publication residents can choose to either fill in the survey online or return their completed paper survey to the Council.
- 43. Following analysis of the survey results, targeted engagement sessions on the economy will be planned through sector roundtables and workshops to pick up key themes emerging from the Council's One Big Conversation that warrant further engagement. Engagement activity will run until October 2021, with a new Economic Strategy brought back to the Council's Executive for sign-off in December 2021. The Council's Economy and Place Policy and Scrutiny Committee will continue to play a key role in reviewing the development of a new inclusive, Economic Strategy for York.

## Skills Strategy

- 44. The City Skills and Employment Board has continued to meet monthly and drive the development of the 10 year Skills Strategy. This has included:
  - continuing to explore the evidence base
  - drafting the overarching principles of the strategy
  - agreeing the priority sectors (now and for the future)
  - establishing priorities for the next 2-5 years under the established themes of York Works, Empowered Employers, Pioneering Provision and York's Talent Pipeline
  - considering appropriate measures and reporting of partnership activities / impact.
- 45. The full draft of the 10-year strategy will be considered by the Board at its next meeting on 21 July along with the key areas for targeted stakeholder or sector consultation, which will include Hospitality, Rail, IT & Digital, Creative and Communication, and the Green Jobs agenda. Through our Economic Strategy engagement as part of Our Big Conversation, residents and businesses are being consulted about skills, employment and perspectives on what is currently available in terms of provision.
- 46. The priority projects under the one-year skills plan have also progressed well with a strong partnership framework having been established which is benefitting collaboration outside of these projects too.
- 47. Outputs delivered through the projects so far:

- Pilot 10 volunteers at Foxwood Community Hub are attending 2 training courses this term to be able to provide signposting, Information, Advice and Guidance (IAG) on skills and employment to residents. More sessions already being planned in other hubs
- Mapped IAG providers and resources
- Developed redundancy support and digital skills flyers
- Single message Promoting IAG and skills for employment support to residents via the Learning for Everyone brochure and Adult Learning in York Week planned to start week of 6th September 2021. Adult learning providers across the city are promoting a wide range of skills and personal interest activities to start reengagement back into education in any forms.
- Produced a scoping document for the development of a Skills Hub
- Digital Skills mapped provision, demands and barriers for residents looking to upskill
- Mapped apprenticeship and T-Level provision and routes in the City
- Mapping public funded skills provision for businesses
- Developing and share employer engagement resources.
- 48. At its June meeting, the Board received an update on project progress and proposed next steps which includes the need to determine resource requirements to deliver key projects and sustaining ways of working.

# York becomes the UK's first Good Business Charter City

- 49. Following City of York Council becoming a signatory of the Good Business Charter (decision agreed at June's Executive meeting), York has become the UK's first Good Business Charter City.
- 50. Developed by the Good Business Foundation, the Good Business Charter promotes responsible business behaviour through ten key components, including employee well-being, diversity and inclusion, environmental responsibility and ethical sourcing. Launched in February 2020, the Charter represents a private-sector led approach to business charters and has assembled an impressive group of Trustees including nominees from CBI, TUC, and leaders from the Living Wage Foundation and New Economics Foundation. Membership of the Good Business Charter has grown to over 500 accredited members during its first year, with University of York and Aviva notable members in York.

51. The Good Business Charter can act as a framework for Building Back Better, placing inclusivity, sustainability and fairness at the heart of local economic growth. The Charter will be part of our emerging Economic Strategy for York, with work underway to expand local membership to include other education institutions, charities and businesses of all sizes. Further promotion of York's Good Business Charter City status is planned for York Business Week 2021.

## York Business Week 2021

- 52. Planning is underway for York Business Week 2021, with the week commencing 8th November acting as the focal point for this year's programme of events.
- 53. An online business survey has been developed in an effort to hear from local businesses of all sizes and sectors across the city on what they would like to see included in this year's programme of events. In keeping with recent iterations of York Business Week, a collaborative approach will be taken to the programme with business membership organisations, networks and city partners all invited to put on events during the course of the week.
- 54. As planning continues for York Business Week, further updates will be provided to the Executive Member through future decision sessions.

## York Micro Grants Webinar

- 55. On 6th July, the Executive Member for Economy and Strategic Planning and members of the Council's Economic Growth team took part in a webinar hosted by Blueberry Marketing. Titled "Supporting the Foundation Economy: the York Way" the webinar saw representatives from City of York Council discuss the motivations behind the Council's pioneering Micro Grants Scheme, the impact of the scheme on the York economy and implications for future economic policy both locally and nationally. The event drew attendance from over 25 different local authorities across the country, each eager to hear how City of York Council has supported small, micro and one-person businesses through the pandemic.
- 56. The webinar followed an independent evaluation of the Council's Micro Grant Scheme carried out by Blueberry Marketing. The evaluation found that the scheme helped to prevent 294 local businesses from permanently ceasing to trade during the pandemic, while also supporting many other hundreds to diversify and adapt their businesses in response to Covid-19 through digitisation, investment in equipment, technology or materials, developing new products and/or accessing new

# Page 161

markets. The findings of the Council's Micro Grant Scheme were presented to the Council's Executive at their June meeting, and will inform plans to spend the Council's remaining allocation of Additional Restrictions Grant funding.

## University of York Transform Student Challenge

- 57. June saw representatives from City of York Council participate in the University of York's Transform Student Challenge. The Transform Challenge is designed to support students to develop key employability skills, including problem solving, self-awareness, resilience, and community focus. Transform is an alliance between five of the biggest public sector graduate recruiters.
- 58. Over 30 university students took part in this year's Transform Challenge which saw students engage with the Council's My City Centre project, exploring how the Council can improve resident engagement with the project. In addition to the challenge, students received presentations from Council officers on how policy is made and measured, and how to present policy ideas in person and in writing.
- 59. The winning group of students proposed a "My City Centre Podcast" as a way to share different perspectives and start conversations. The team pitched a series of 10 episodes, each focusing on a different topic related to engaging with the city centre, such as transport, changes to retail, heritage and security.
- 60. Work is underway to consider how student ideas from the challenge can be incorporated within Council plans and initiatives, as well as how students from across the city can be more involved in Council projects and initiatives.

# Secondary shopping areas

- 61. The Future of Acomb Front Street project is now complete and, following a hugely successful consultation and engagement exercise with residents and businesses, the consultants have provided the Council with potential projects in response to the original brief. Each of these proposals will now be examined for feasibility, impact on the local area, cost and capacity to deliver before a paper is brought back to Members to decide on the appropriate options with which to proceed.
- 62. Procurement for consultants to progress the Haxby and Wigginton Area Study has begun, and a decision on the successful bidder is expected shortly. The successful company will be required to work to a brief that better understands the needs of the local community, plans for a

healthier, sustainable life for residents, and provides a 21st century place to live, work and visit. The aim is to create a thriving future for Haxby and Wigginton as a robust micro economy, and the outcomes of this study will be used to identify both quick wins and longer term initiatives tailored to the area, built upon the aspirations of local residents, businesses and visitors.

## Traders' Associations

- 63. Following successful take up for the inaugural event in March, the Executive Member chaired a second Traders' Association roundtable session on July 8th. Delegates and key partners, including the Federation of Small Businesses, York and North Yorkshire LEP, Make it York and York BID, along with officers from the Council, gathered to share experiences of trading in the current economic climate. Businesses raised various concerns, including the impact of the delayed date for full reopening and the how the requirement for staff to self-isolate following close contact pings from the NHS Track and Trace app has affected their ability to trade, with instances highlighted of businesses forced to temporarily close as a result of staff shortages.
- 64. Other topics on the agenda were environmental sustainability, a progress update on the Council's My City Centre project and information sharing on plans for allocating the remaining Additional Restrictions Grant funding set aside for Trader-led initiatives. It is expected that these sessions will continue on a quarterly basis.

## Consultation

65. Consultation on the economy and our COVID response has been through weekly intelligence calls with key partners, the civic partnership structures, and regular meetings of the Executive Economic Recovery Group.

### Council Plan

- 66. Our work addresses the following outcomes from the Council Plan:
  - Good health and wellbeing;
  - Well-paid and an inclusive economy;
  - A better start for children and young people;
  - A greener and cleaner city; and,
  - Safe communities and culture for all.

# **Implications**

Financial – no financial implications;

## **Page 163**

- Human Resources (HR) no implications;
- One Planet Council / Equalities our work positively supports the Council's equalities objectives;
- Legal no implications;
- Crime and Disorder no implications;
- Information Technology (IT) no implications;
- **Property** no direct implications

## **Risk Management**

There are no specific risks identified in respect of the recommendations.

## **Contact Details**

Author: Chief Officer Responsible for the report:

Simon Brereton Head of Economic Growth Economy & Place Tracey Carter Interim Director of Place

Report X Date 16/07/2021

Wards Affected: List wards or tick box to indicate all X

# For further information please contact the author of the report

## **Glossary:**

BID – York Business Improvement District

CBI – Confederation of British Industry

HGV – Heavy Goods Vehicle

IAG - Information, Advice and Guidance

LEP - York and North Yorkshire Local Enterprise Partnership

LGV - Lights Goods Vehicle

TUC – Trades Union Congress

# Page 164

# **Background Papers:**

## Annexes

Annex 1: Economic Recovery Data Pack – July 2021 Annex 2: York BID Movement Insights April May 2021 Annex 3: York BID Movement Insights June 2021

# City of York Council Economic Recovery Data Pack

**July 2021** 

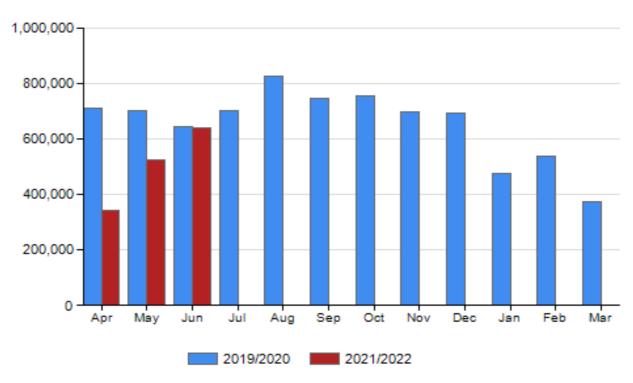
Table of Contents	Covering Data Period	Data Pack Updated
1. City centre and community mobility:		
Footfall	2019/20 v 2021/22	07-Jul-21
Tourism and vacancy rates	Apr 2020 - May 2021	07-Jul-21
Community Mobility	Apr 2020 - June 2021	07-Jul-21
2. Parking:		
Income	2019/20 v 2021/22	07-Jul-21
Occupancy from CCTV counters	Q1 2021	07-Jul-21
4. Business Start Ups:		
BankSearch figures	Apr 2020 - May 2021	07-Jul-21
5. Job Seekers Allowance / Universal Credit:		
York overview	May	07-Jul-21
JSA Claimants aged 18-24	May	07-Jul-21
JSA Claimants out of work for over a year	May	07-Jul-21
JSA claimants by gender	May	07-Jul-21
JSA & UC Claimants by Ward	May	07-Jul-21
Universal Credit claimants	May	07-Jul-21

# **Economic Recovery - City Centre**

#### Footfall

- Overall, footfall during 2020/21 was half that of the previous year.
- During Q1 2021/22 figures have moved in a positive direction of travel are around three times higher than the same period last year.
- The latest data for June shows signs of returning to levels seen before the pandemic. The graph below compares 2019/20 data (pre pandemic) to the current year.

## Parliament Street Footfall

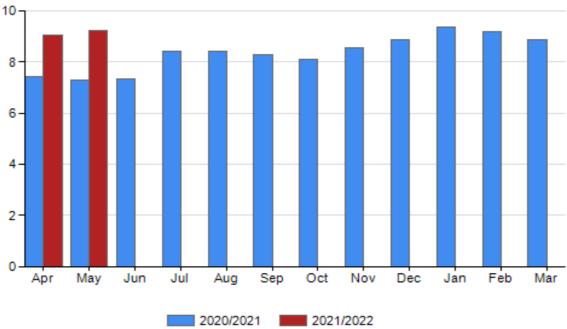


# **Economic Recovery - City Centre**

## **City Centre Vacancy**

- At the end of May 9.35% of retail outlets within the city centre were vacant, this is an increase from 7.43% at the start of the pandemic . The percentage vacant for the same period 2019 was 6.29%
- The local measure of city centre vacancies for Q1, which includes hospitality and service outlets along with retail, is 8.51%
- No data has been available for tourism indicators such as visits to attractions and hotel occupancy during lockdown. Recovery data is awaited from Visit York.

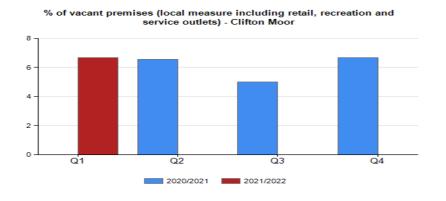


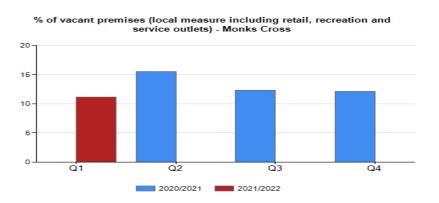


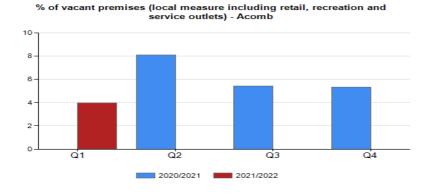
## **Economic Recovery - Secondary Shopping Centres**

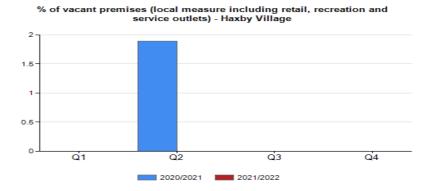
## Secondary shopping centres

- From Q2 2020/21 data has been captured on vacancies within the city's secondary shopping centres.
- These are local measures which differ to the retail based national measure and include recreation and service outlets along with retail.
   Premises include: All shopping outlets along with Restaurants, Public Houses, Hairdressing Salons, Cafes, Banks, Betting Shops, Wine bars and Launderettes
- Each area shows a stable or reducing rate since Q2 last year. Latest data for Q1 2021/22 is shown in red below.









## **Economic Recovery - Community Mobility**

## **Community Mobility**

- Community mobility data has been available regularly from Google since the start of the pandemic to track how visits and length of stay at places such as shops and transit stations are changing.
- Data is sourced through phone location history where consented and changes for each day are compared to a baseline value for that day of the week taken during January and February 2020.
- The following charts show monthly snapshots of activity at retail and recreation, supermarket and pharmacy, public transport and workplace venues. The May snap shot was taken during half term and shows movement was high during this time.

#### **Key Reopening Dates**





## **Economic Recovery - Community Mobility**



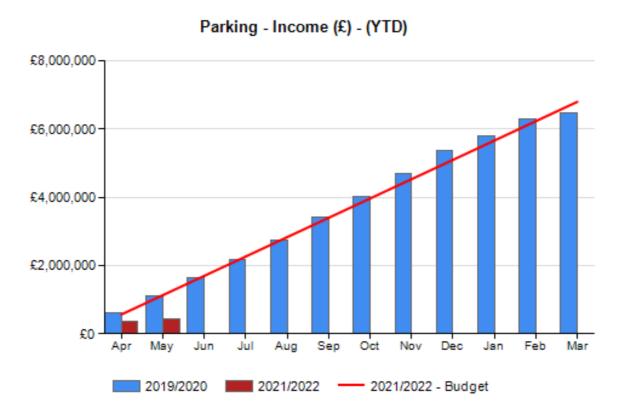




# **Economic Recovery - Parking**

#### Income

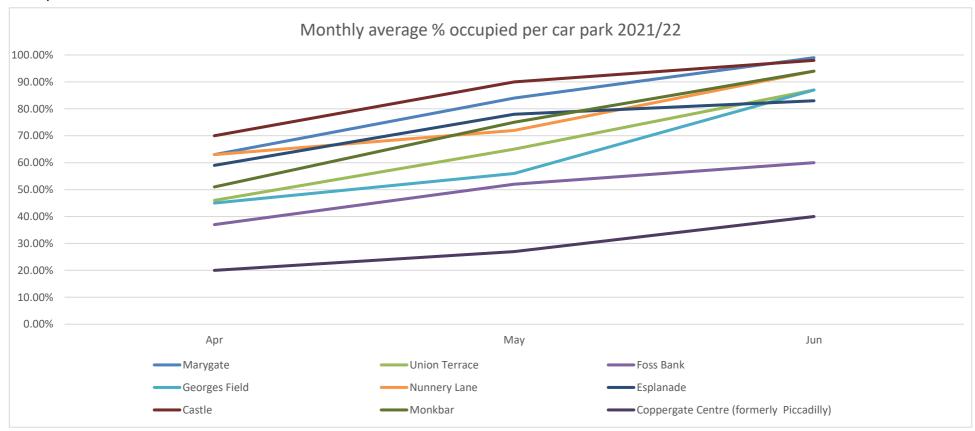
- YTD Parking income at May was £442,758.83 this is just under half the target amount of £1,133,485
- YTD Parking fines income at May was £76,756.34 which is around 2/3 of the target amount of £120,596.67
- Recovery from the third national lockdown appears to be happening faster than after the first however income for 2021/22 is just under half the amount collected at the same point in 2019/20 (pre-pandemic)



# **Economic Recovery - Parking**

## **Occupancy - CCTV counters**

- Parking counts via CCTV counters are available daily
- The chart below shows average occupancy during Q1 2021/22
- Occupancy rates have been moving in a positive direction following the easing of restrictions. Q1 has also seen a return of coaches parking in the coach parks.

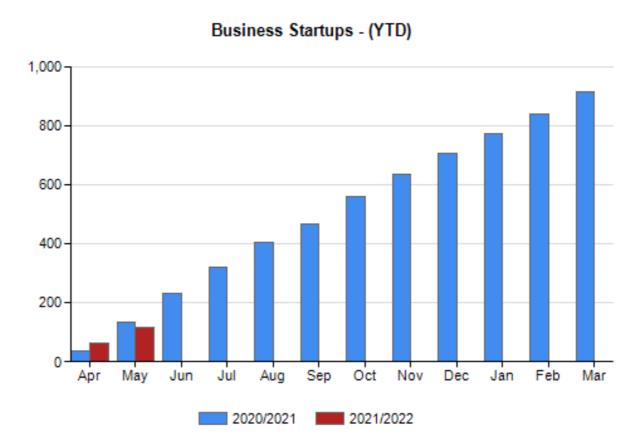


Data notes: Bootham Row camera has been out of action since mid November.

# **Economic Recovery - Business Startups**

## **Business Startups - BankSearch**

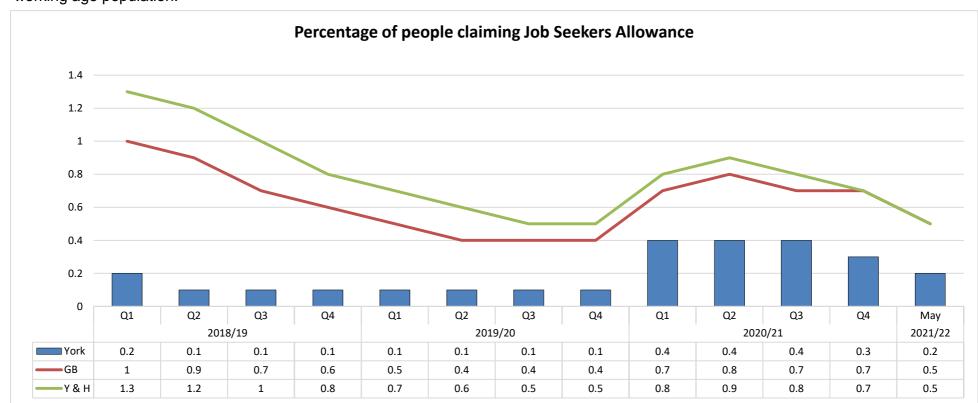
- Business start-ups was an area less affected by the pandemic during 2020/21 with year end figures similar to the previous year.
- The number of business startups YTD at May 2021 was 115 this is slightly less than 132 at the same period last year.



# Job Seekers Allowance

## May 2021 York overall picture:

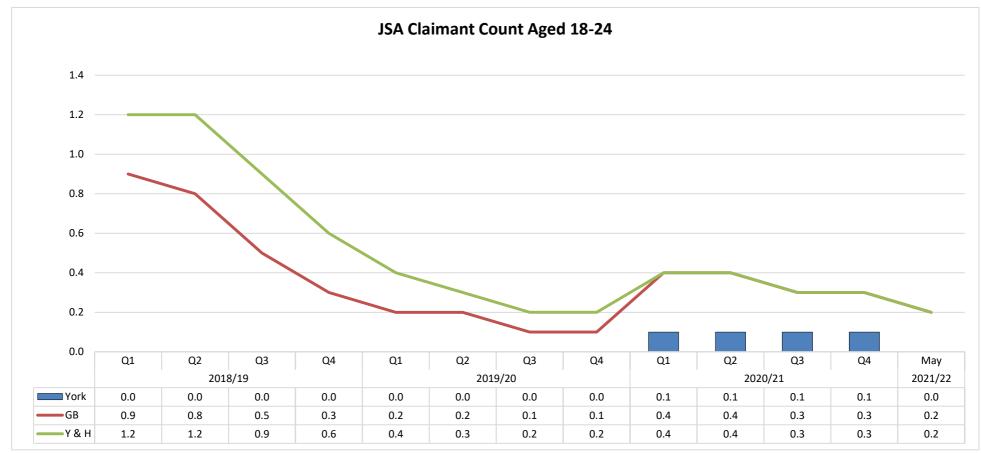
- The JSA claimant count for York in May 2021 is 290.
- In March 2019 the figure was 180, which is an increase of 61.1%.
- This represents 0.2% of the working age population.
- The region stands at 0.5% and GB at 0.5%.
- The highest JSA claimant count in York in the past 10 years (from May 2011) is from February 2012 with a figure of 3,675 or 2.8% of the working age population.



# Job Seekers Allowance

## JSA Claimants 18 - 24 years old

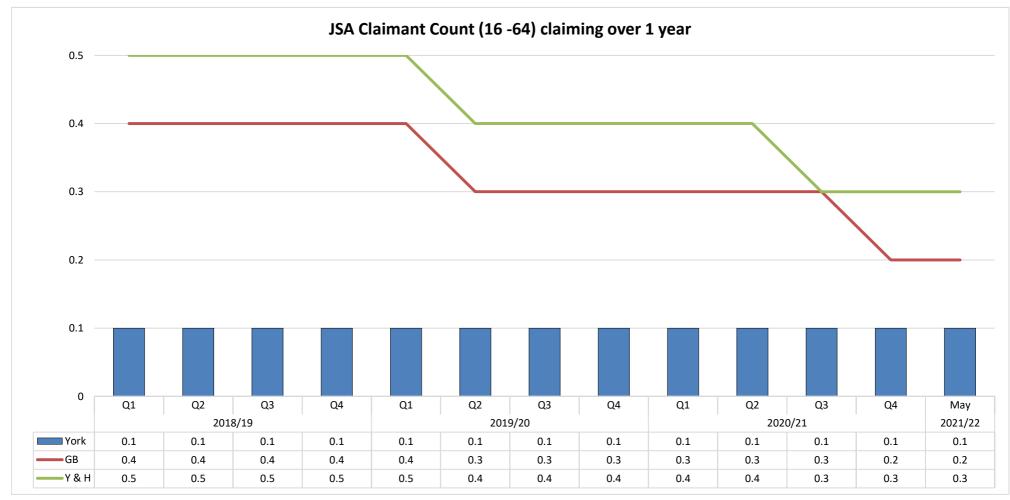
- In May 2021 the total number of claimants (18-24) stood at 15, an increase of 15 from March 2019.
- This represents 0.0% of the working age population.
- The region stands at 0.2% and GB at 0.2%.



Source: nomis - official labour market statistics (ONS)

## JSA Claimaints out of work for over one year

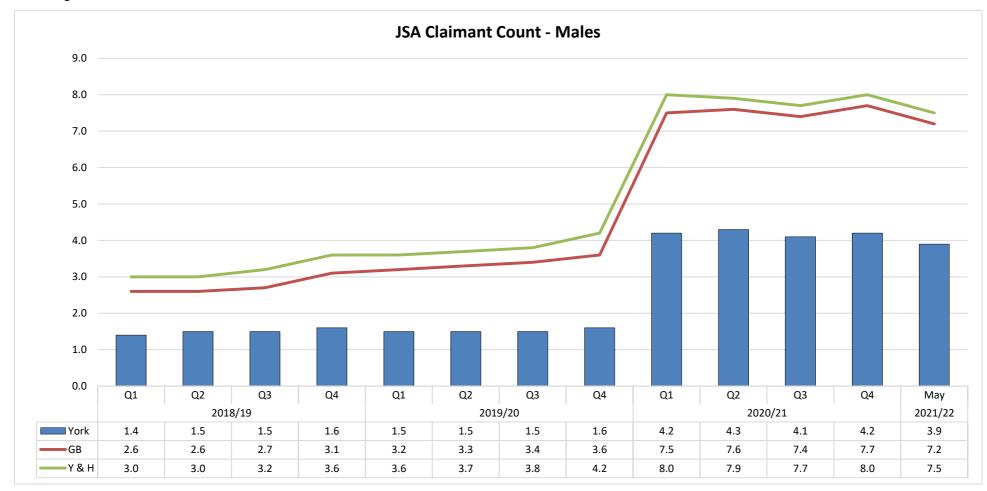
- Claimants out of work for over one year, showed no change from last month, no change from one year ago.
- This represents 0.1% of the working age population who were out of work for over 1 year.
- The region stands at 0.3% and GB at 0.2%.



# Job Seekers Allowance

## **JSA Male Claimant Count**

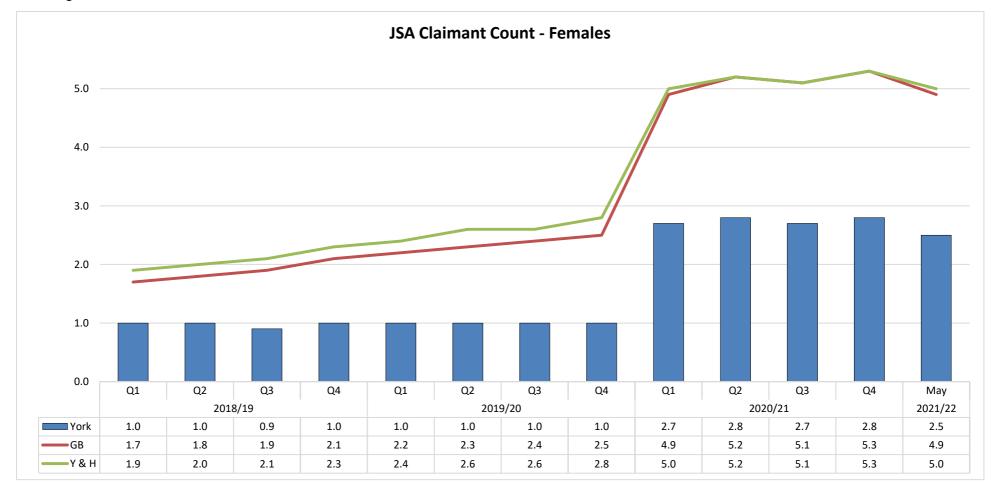
- Male Claimants have decreased by 35 from last month, totalling 165, 55 more than one year ago a 50.0% increase.
- This represents 3.9 % of the male working age population.
- The region stands at 7.5% and GB at 7.2%.



# Job Seekers Allowance

# **JSA Female Claimants**

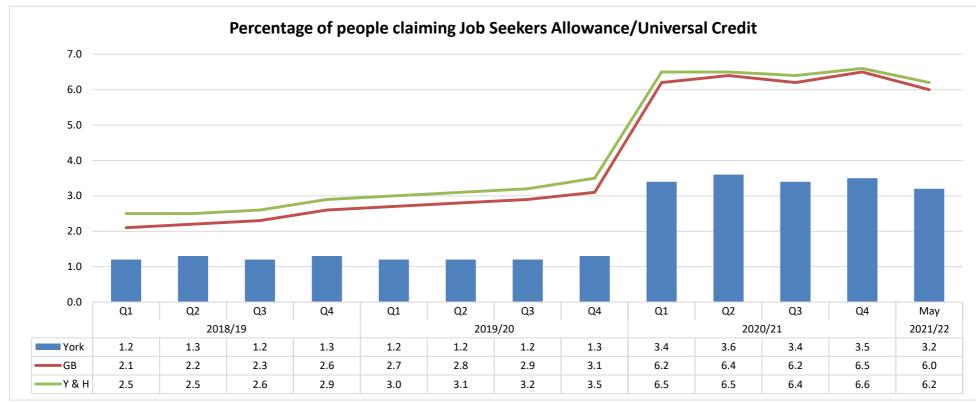
- Female Claimants have decreased by 40 from last month, totalling 125, 55 more than one year ago a 78.6% increase.
- This represents 2.5 % of the female working age population.
- The region stands at 5.0% and GB at 4.9%.



#### May 2021

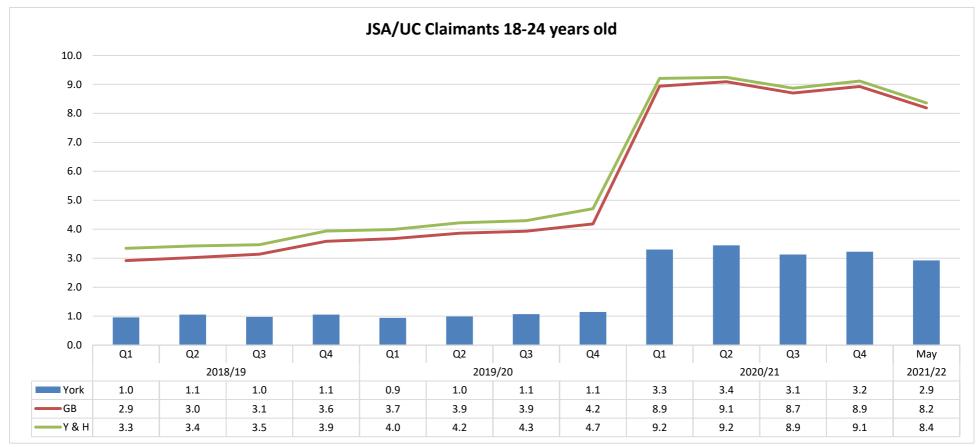
#### York Jobseekers Allowance/Universal Credit overall picture:

- The JSA/UC claimant count for York in May 2021 is 4,450.
- In March 2019 the figure was 1845, this is an increase of 2605 (141.2%).
- This represents 3.2% of the working age population.
- The region stands at 6.2% and GB at 6.0%.
- The highest JSA/UC claimant count in York in the past 4 years (from May 2017) is from August 2020 with a figure of 5,080 or 3.7% of the working age population.



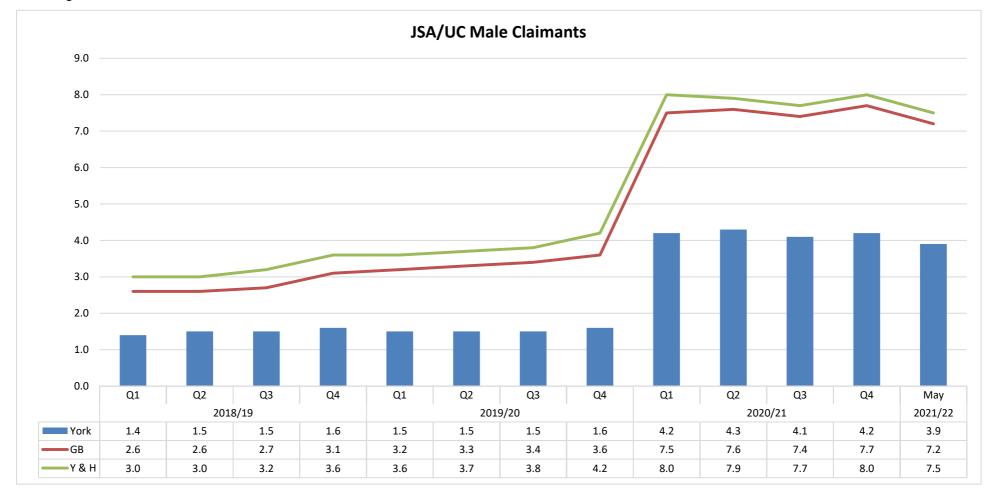
#### JSA/UC Claimants 18 - 24 years old

- In May 2021 the total number of claimants (18-24) stood at 930, a reduction of 55 (a 5.6% decrease) from April 2021.
- This represents 2.9% of the working age population.
- The region stands at 8.4% and GB at 8.2%.



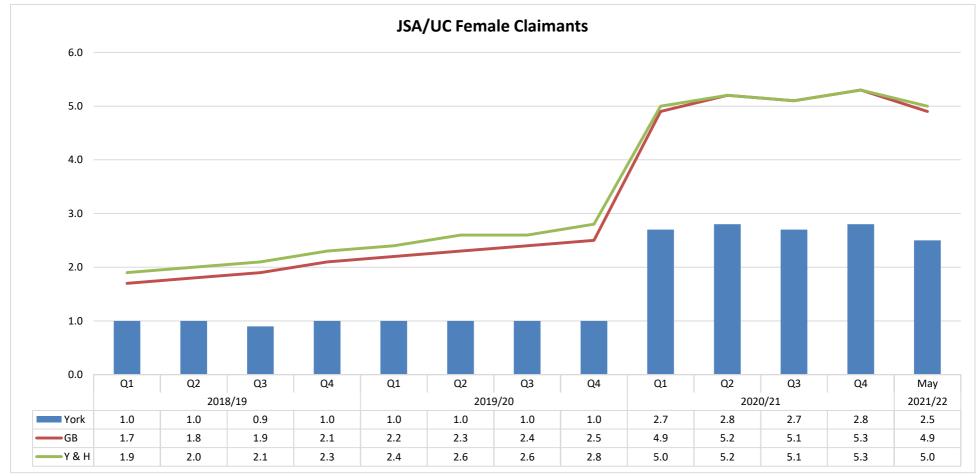
## **JSA/UC Male Claimant Count**

- Male Claimants have decreased by 210 from last month, totalling 2,685, 1,555 more than one year ago a 137.6% increase.
- This represents 3.9 % of the male working age population.
- The region stands at 7.5% and GB at 7.2%.



## **JSA/UC Female Claimants**

- Female Claimants have decreased by 135 from last month, totalling 1,765, 1,055 more than one year ago a 148.6% increase.
- This represents 2.5 % of the female working age population.
- The region stands at 5.0% and GB at 4.9%.



#### **York Wards**

Below are the claimant count for Wards comparing the latest available data with the previous month and the previous year.

Job Seekers Allowance And Universal Credit Claimants - Ward Analysis (May 2021)

#### Total JSA and U/C Claimants

Ward	May 2021		April 2021		May 2020	
Westfield	6.1	540	6.4	570	6.8	605
Clifton	4.7	445	4.9	475	5.0	510
Holgate	4.2	420	4.6	455	4.7	465
Heworth	4.2	365	4.5	395	4.6	405
Micklegate	3.4	330	3.9	345	4.1	350
Huntington & New Earswick	3.4	315	3.6	365	3.8	390
Acomb	3.4	270	3.6	270	4.5	260
Dringhouses & Woodthorpe	3.3	250	3.5	265	3.6	285
Guildhall	3.0	225	3.2	235	3.4	245
Rawcliffe & Clifton Without	2.7	220	3.0	235	3.5	275
Osbaldwick & Derwent	2.6	195	2.7	210	2.7	205
Rural West York	2.4	190	2.5	205	2.4	250
Heworth Without	2.3	125	2.7	155	3.1	160
Fulford & Heslington	2.3	120	2.7	130	1.9	125
Fishergate	2.3	110	2.5	110	2.4	110
Bishopthorpe	2.3	100	2.1	115	3.1	135
Hull Road	2.2	50	2.2	55	2.1	65
Strensall	2.0	50	2.3	60	2.7	45
Haxby & Wigginton	2.0	50	2.5	45	2.6	65
Copmanthorpe	2.0	45	2.2	50	2.2	50
Wheldrake	1.6	40	1.6	40	2.3	55

Source: nomis - official labour market statistics (ONS)

Under Universal Credit a broader span of claimants are required to look for work than under Jobseeker's Allowance. As Universal Credit Full Service is rolled out in particular areas, the number of people recorded as being on the Claimant Count is therefore likely to rise.

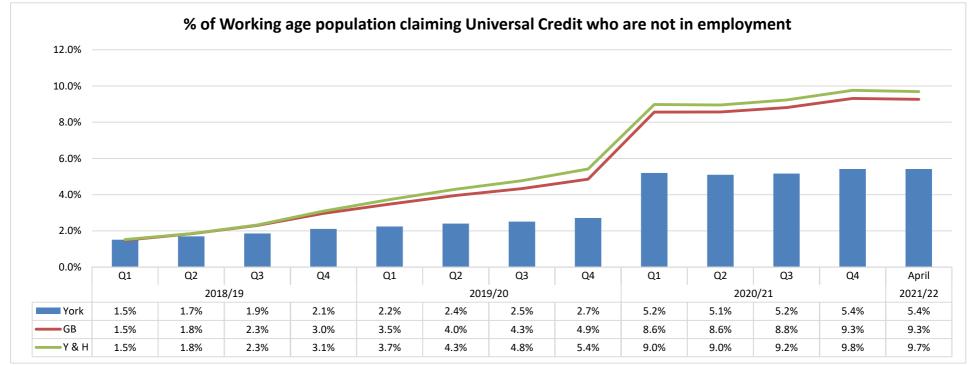
#### Job Seekers Allowance

#### **Universal Credit Claimants**

The JSA figures should be viewed in the context of the number of people receiving Universal Credit in York increasing from 13,141 in April to 13,168 in May. Under Universal Credit a broader span of claimants are required to look for work than under Jobseekers Allowance. As Universal Credit Full Service is rolled out in particular areas, the number of people recorded as being on the Claimant Count is therefore likely to rise.

Of which, in April, 7,522 were not in employment. The May figures will not be released until next month.

On 12 July 2017 Universal Credit became available to parents and couples in the York area, until this date Universal Credit was only available to single job seekers in the area. From November 2019 the provisional figures will show the total of those claiming Universal Credit. A breakdown will only be shown when the figures are revised.



Source: nomis - official labour market statistics (ONS)

Following the introduction of Universal Credit, the claimant count takes into account:

- people claiming contribution JSA (this is not affected by the introduction of Universal Credit)
- the figures for Universal Credit are provisional for the current month and may be revised in the next update.

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location benchmarks (Fig.3).

measures.

May 2021 saw an increase in footfall of 40% with respect to April. Demographics are overall consistent with April, with a slight higher proportion of 1 time visitors. Trips to the city centre from over 50km increased dramatically to represent 38% of the distribution, in line with the easing of Covid-19

# **Report for: York City Centre**

All data is anonymised, aggregated and GDPR compliant.

**ANNEX 2** 

**Footfall** Powered by:  $O_2$ Footfall is measured by the number of visits detected by the presence sensor located in the city centre. This metric is presented at the monthly (Fig. 1) and daily levels (Fig. 2), together with

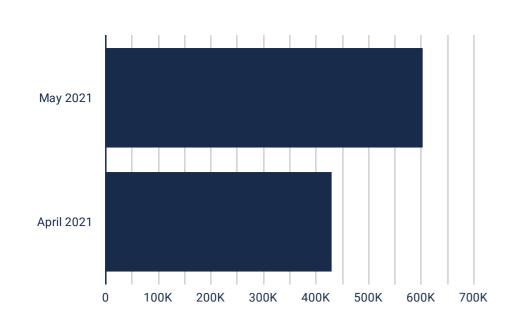


Fig.1. Number of monthly visits to the site.

The daily average number of visits per week saw an increase in mid April, coinciding with the easing of restrictions, which has maintained throughout May in line with other towns.



Fig.2. Number of daily visits to the site. **Comparison of Average Visits**  York — Average client 20K

15K 10K 0 18 Apr 2021 7 Mar 2021 21 Mar 2021 4 Apr 2021 2 May 2021 16 May 2021 30 May 2021 28 Mar 2021 9 May 2021 14 Mar 2021 11 Apr 2021 25 Apr 2021 23 May 2021 Fig.3. Daily average number of visits by week and city throughout the past 3 months.

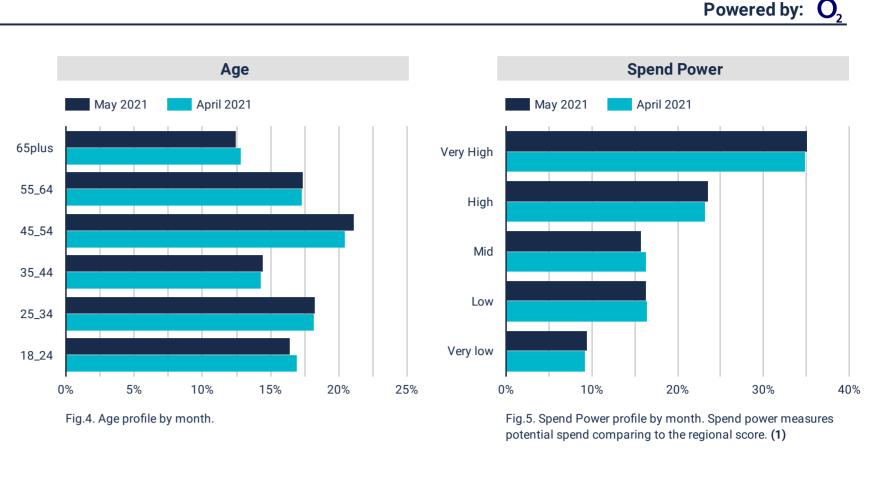
#### A number of features are understood for the users sighted by the presence sensor. Their distributions by month are presented here.

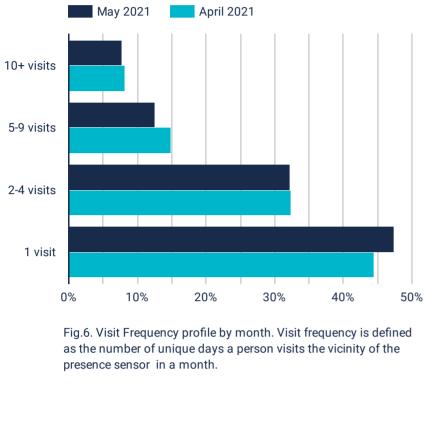
Visitors to the city centre

significant changes overall. A slight higher proportion of 1 time visitors and broader time of arrival can be noted.

With respect to April, May 2021 presents no

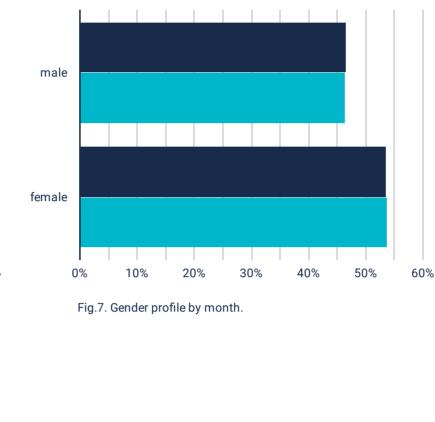
**Visit Frequency** 







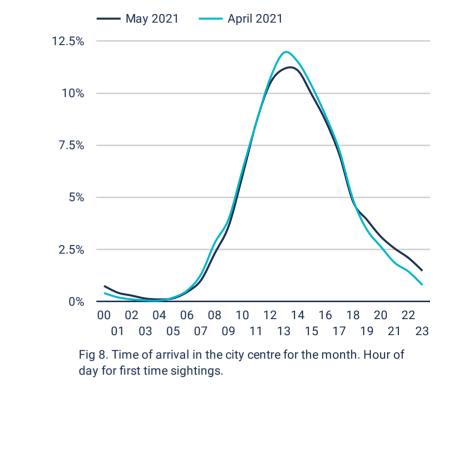
Where do visitors come from?



Gender

April 2021

May 2021



Powered by: O

**Time of Arrival** 

# 37% of the users sighted live within 0-10km to the site. Long distance visitors represented 38% of the distribution, almost doubling April.

125M

100M

75M

20Q3

20Q4

21Q1

April 2021 May 2021 Average client May 2021 **Local Authority** May 2021 April 2021 May 2020 60% York 27.58% 38.36% null

This is shown below at local authority level (Fig.9) and postcode sector level (Fig.11). A distribution by distance to the small cell displays in Fig.10.

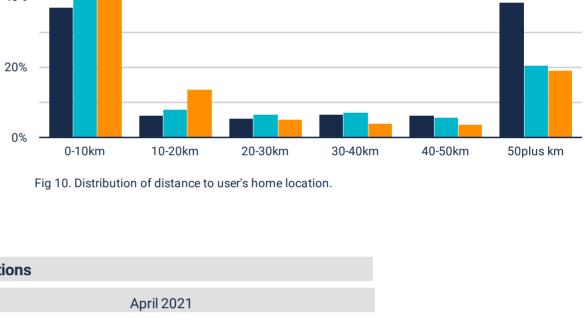
East Riding of Yorkshire 5.85% 6.37% null 40% Selby 4.93% 6.41% null



Mobile data allows us to understand where visitors to the city centre have come from.

The local authority of York gathered 27% of visits, while it represented 38% the previous month.







60M 60%

40M 40% 50M 20M 20% 25M



Leeds

Selby

London Malton

Other

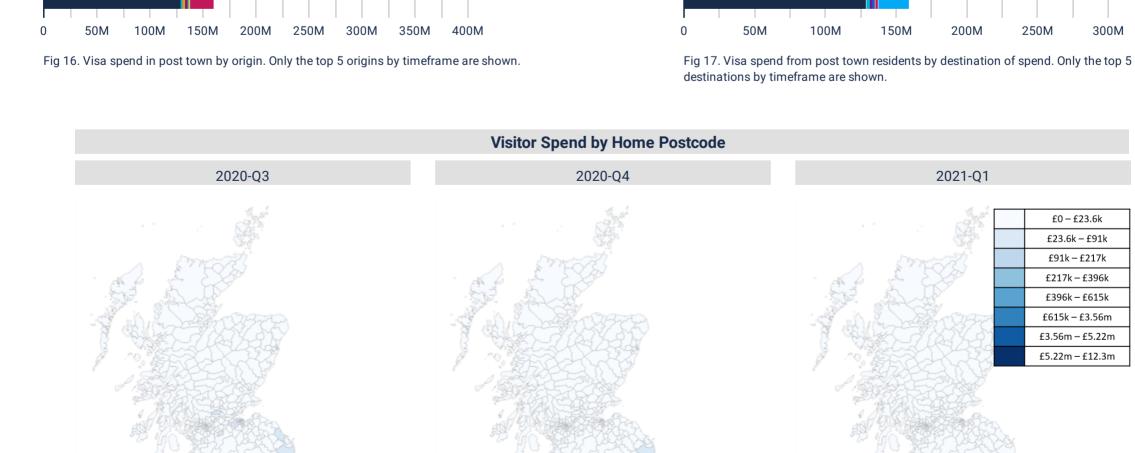
Rotherha...

20Q3

20Q4

21Q1

Where Does Spend in the City Come From?



between -1 (most negative) and 1 (most positive). Fig. 20 shows a word map of the terms most frequently used in the last month.

Fig 18. Spend in city centre by postcode district of origin.

Volume of tweets — Average Polarity

**Social Media** 

500

400

is the visitor'.

holidays).

Volume of tweets

£0 - £23.6k£23.6k - £91k£91k – £217k £217k – £396k £396k - £615k£615k - £3.56m£3.56m – £5.22m £5.22m – £12.3m

Where Do City Residents Spend?

York

London

Margate

Harrogate Selby

Leeds

Malton

Other

250M

300M

Powered by:

Tweets related to the city are pulled and analysed. Fig.19 shows the volume of tweets by week for the last months together with their average positive/negative rating. This rating ranges



0.5



The mobile phone device of o2 users establishes connection with the presence sensor when passing near it. In the process, the presence sensor identifies the device and O2 provides Movement Strategies (A GHD company) with anonymised, aggregated and GDPR compliant data of the visitors. Advanced modelling is applied to extrapolate volumes to all presence in the city, not just those on the O2 network. This is a novel dataset, currently in use by a limited number of BIDs in UK. It supplements traditional footfall information by understanding 'who

1. Spend power is modelled on a combination of several measures (e.g. mobile device cost and frequency of upgrades, home location, frequency and distance from home of 2. Due to privacy constraints, postcode sectors from which the visitation at the site is lower than 10 people are shown as 0.

Bespoke reports and further information are available to levy payers on request.



Powered by:



**Footfall** 



# **Report for: York City Centre**

All data is anonymised, aggregated and GDPR compliant.

We are soon to receive updated VISA spend data for Q2 (April to June 2021) which will be available in next month's report.

Footfall is measured by the number of visits detected by the presence sensor located in the city centre. This metric is presented at the monthly (Fig. 1) and daily levels (Fig. 2), together with location benchmarks (Fig. 3).



During June 2021, York city centre experienced a significant increase in footfall of 23%, with respect to May. The highest volumes of visitors were recorded during the first week of the month, over the Summer half term.

Visitor demographics are overall consistent with April, but showing a slightly higher proportion of first time visitors. Trips to the city centre from over 50km increased dramatically this month to represent 48% of the total distribution.

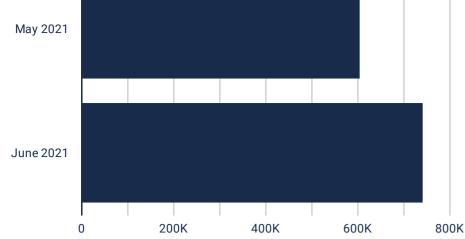
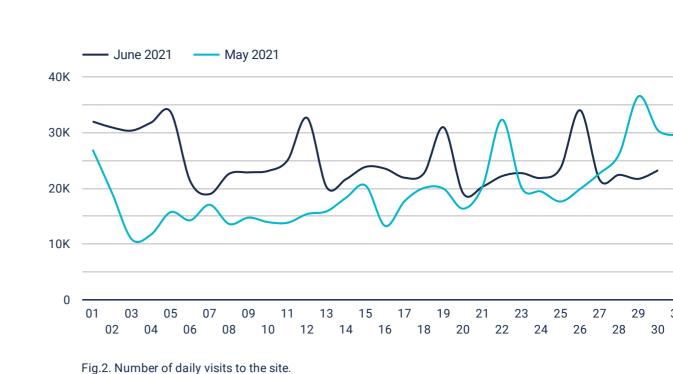
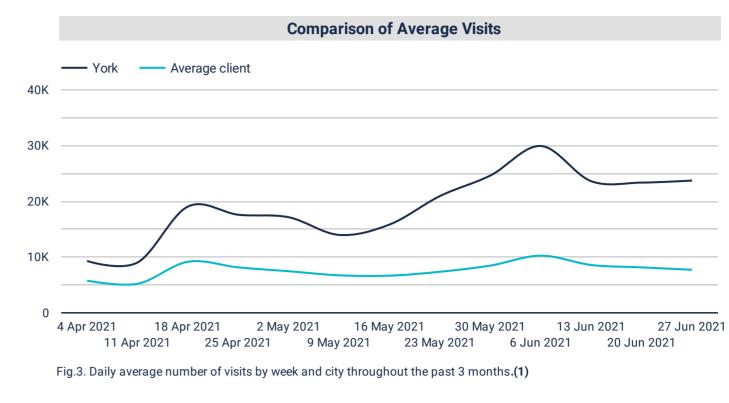


Fig.1. Number of monthly visits to the site.

The monthly footfall increased a 23% with respect to May. The daily average number of visits per week saw its highest spike of the last months in the week ending on the 6th of June, in line with other towns.





#### A number of features are understood for the users sighted by the presence sensor. Their distributions by month are presented here.

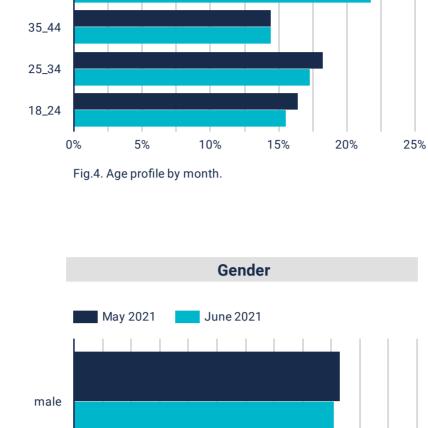
**Visitors to the City Centre** 

With respect to May, June 2021 presents no significant changes overall. The following can be noted:

- A slight higher proportion of 1 time visitors. - A higher percentage of the older age groups - A higher percentage of first time sightings during

evening hours.

**Visit Frequency** 



Age

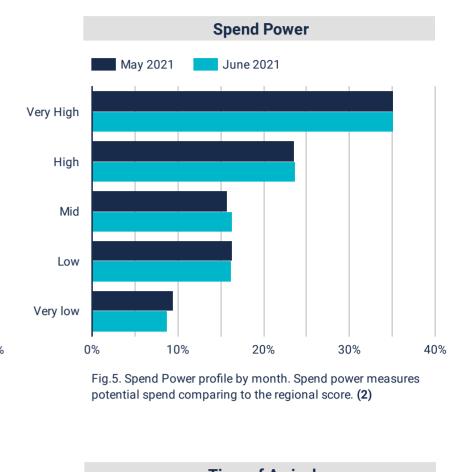
June 2021

May 2021

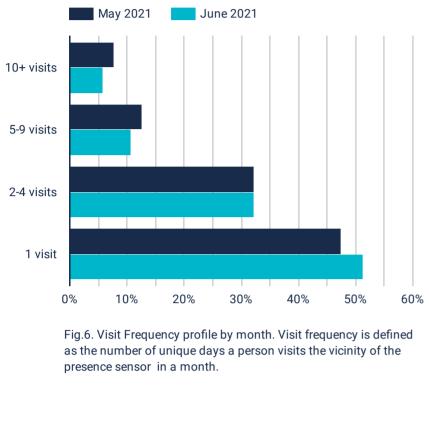
65plus

55\_64

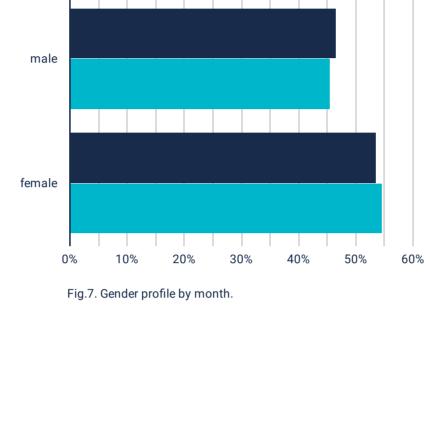
45\_54

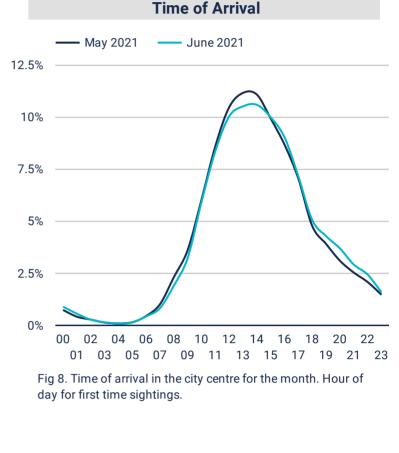


Powered by:









Powered by: O

# The local authority of York gathered 23% of visits, while it represented 28% the previous month. 30% of the users sighted live within 0-10km to the site. Long distance visitors represented 48% of the distribution, increasing a 10% with respect to May.

125M

100M

25M

20Q3

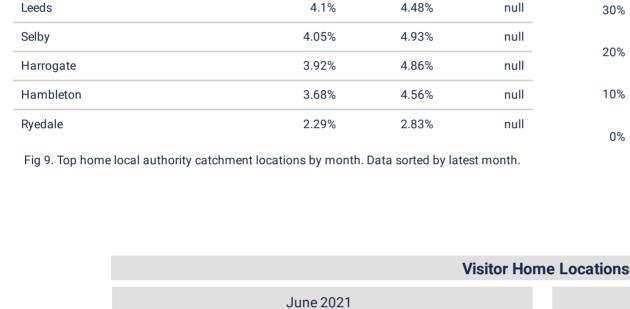
20Q4

21Q1

June 20... **Local Authority** June 2021 May 2021 50% York 23.23% 27.58% null

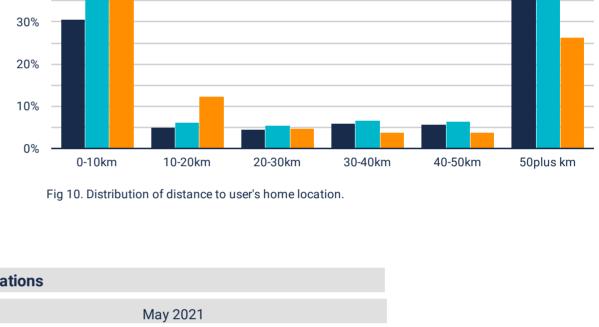
This is shown below at local authority level (Fig.9) and postcode sector level (Fig.11). A distribution by distance to the small cell displays in Fig.10.

40% East Riding of Yorkshire 5.13% 5.85% null



Mobile data allows us to understand where visitors to the city centre have come from.



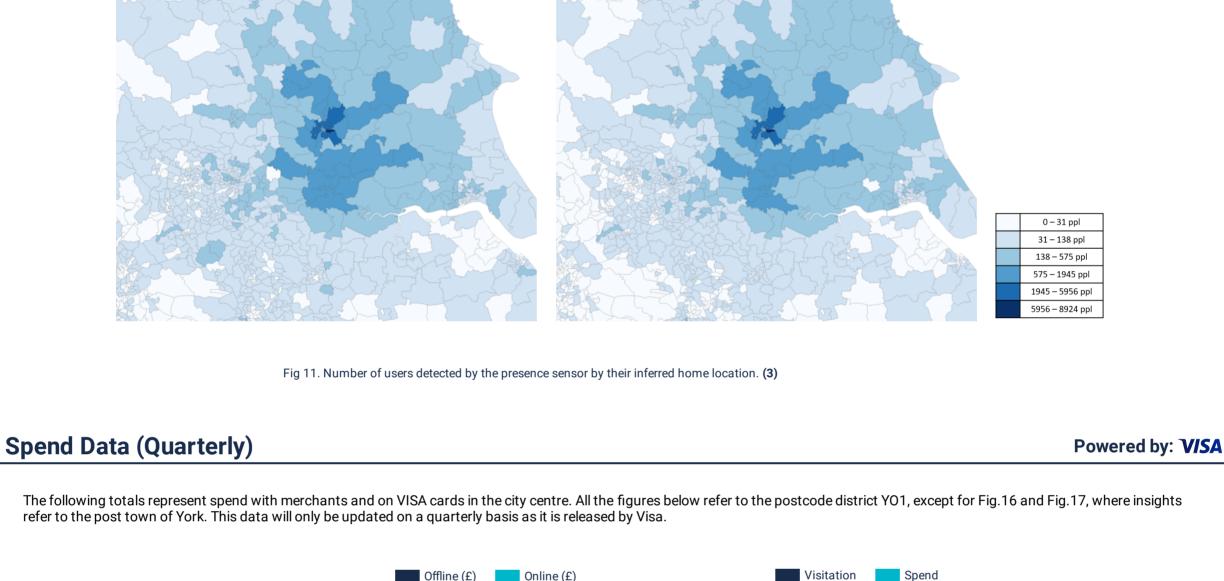


Spend

June 2021 Average client

May 2021

June 2021



Online (£) Offline (£) 80M 80%

60M

20M

75M 40% 40M 50M

60%

20%



Selby

London Malton

Rotherha...

Other

20Q3

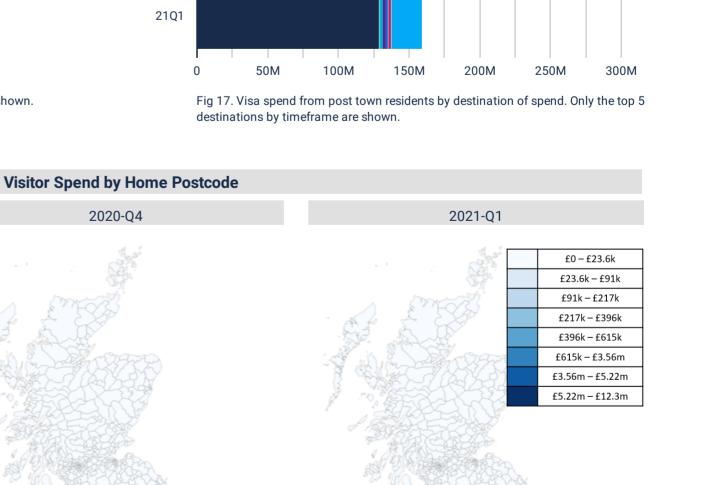
20Q4



Where Does Spend in the City Come From?

Fig 16. Visa spend in post town by origin. Only the top 5 origins by timeframe are shown.

2020-03



Where Do City Residents Spend?

York London

Margate Leeds

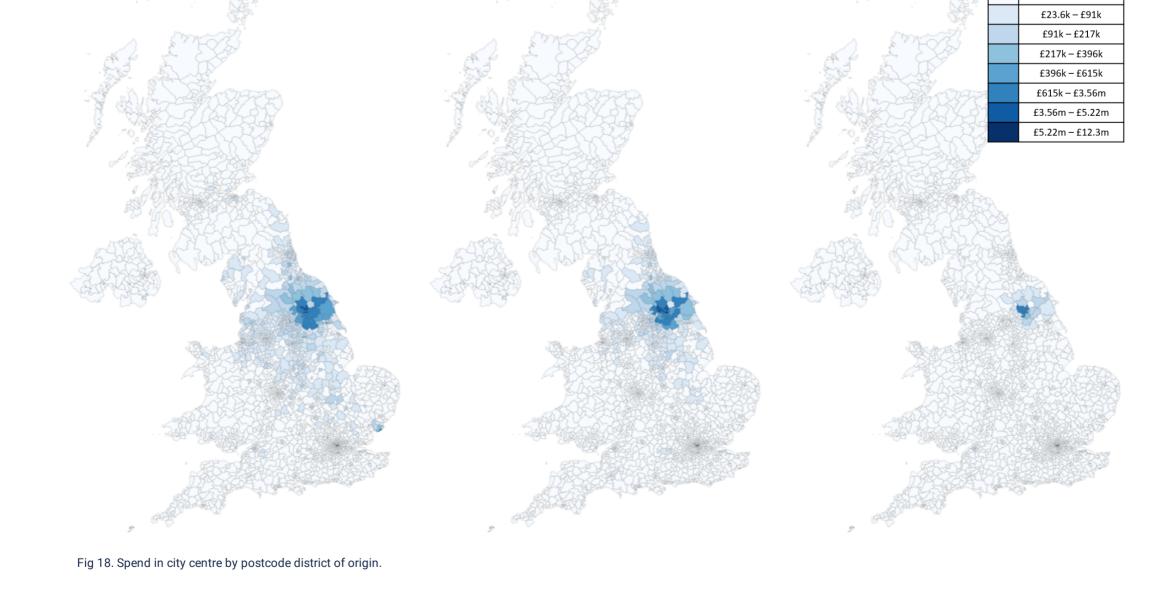
Harrogate

Malton

Selby

Other

Powered by:



**Social Media** 

Average Polarity

Volume of tweets

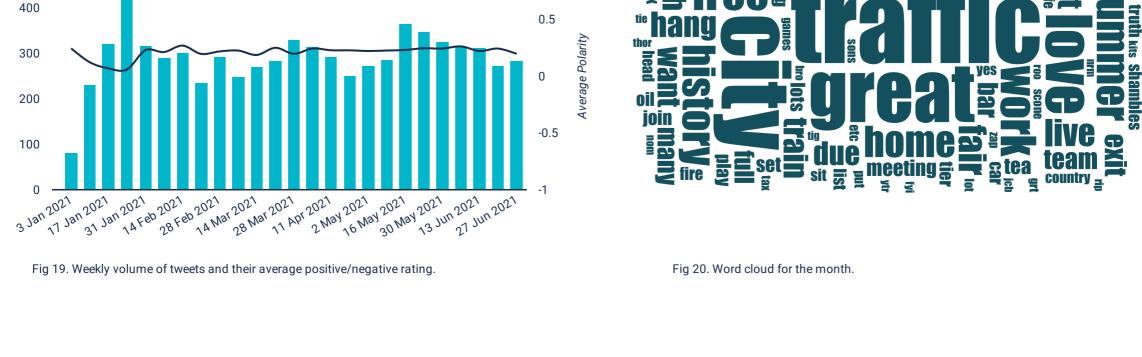
500

Volume of tweets

between -1 (most negative) and 1 (most positive). Fig. 20 shows a word map of the terms most frequently used in the last month.

0.5

Tweets related to the city are pulled and analysed. Fig.19 shows the volume of tweets by week for the last months together with their average positive/negative rating. This rating ranges



# **Background - About the Data and Limitations**

is the visitor'. 1. The "Average client" includes combined insights from presence sensors in Bath, Bristol, Belfast, Giant's Causeway, York, Manchester and Liverpool. 2. Spend power is derived thourgh a combination of several measures (e.g. mobile device cost, frequency of upgrade, home postcode and a number of other behavioural inputs). 3. Due to privacy constraints, postcode sectors from which the visitation at the site is lower than 10 people are shown as 0.

The mobile phone device of o2 users establishes connection with the presence sensor when passing near it. In the process, the presence sensor identifies the device and O2 provides Movement Strategies (A GHD company) with anonymised, aggregated and GDPR compliant data of the visitors. Advanced modelling is applied to extrapolate volumes to all presence in the city, not just those on the O2 network. This is a novel dataset, currently in use by a limited number of BIDs in UK. It supplements traditional footfall information by understanding 'who

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